

City Council

Agenda

**Tuesday, February 24, 2026
Special Meeting
Council Chambers
749 Main Street
6:00 PM**

Members of the public are welcome to attend and give comments remotely. However, the in-person meeting may continue even if technology issues prevent remote participation.

- You can call in to +1 719 359 4580 or 877 853 5247 (toll free) Webinar ID #876 9127 0986.
- You can log in via your computer. Please visit the [City's website](#) to link to the meeting.

City Council considers written and oral comments equally. [Email comments to the Council](#) received after the packet is posted online and before 3pm the day of the meeting will be included in the Council addendum and provided to each Council member prior to the meeting. If you prefer to address Council in person, you may attend the meeting either in person or virtually.

1. Call to Order & Roll Call

2. Pledge of Allegiance

3. Regular Business

A. Presentation: Boulder Valley School District - Defining the Path Forward: A Strategic Community Engagement Plan for Resilient Schools

Presentations are informational only. While Council may ask questions and have discussion, no action will be taken by Council. There will be no public comment section.

B. 2026 Council Work Plan Adoption

This is the final discussion of the 2026 City Council Work Plan. One round of public comment will be taken prior to Council's adoption.

C. Discussion / Direction: Traffic Via Appia and Polk / Dahlia

Discussion / Direction provides Council with the opportunity to learn about an item, ask questions, and provide feedback to staff. There will be no final decisions made on this item. One round of public comment will be taken. This item may return at a later date for action by Council.

4. Adjourn

Resident Information

If you wish to speak at the City Council meeting in person, please fill out a sign-up card and present it to the City Clerk at the meeting. If you are attending remotely, please use the "raise hand" icon to show you wish to speak in appropriate public comments section.

Persons planning to attend the meeting who need sign language interpretation, translation services, assisted listening systems, Braille, taped material, or other accommodation should [email the City Clerk's Office](#) or call at 303.335.4574

A forty-eight-hour notice is requested.

Si requiere una copia en español de esta publicación o necesita un intérprete durante la reunión del Consejo, por favor llame a la Ciudad al 303.335.4574 o [email](#)

Subject: Presentation: Boulder Valley School District - Defining the Path Forward: A Strategic Community Engagement Plan for Resilient Schools
Presentations are informational only. While Council may ask questions and have discussion, no action will be taken by Council. There will be no public comment section.

Date: February 24, 2026

Prepared By: Diana Langley, City Manager

Presented By: Diana Langley, City Manager

Summary:

Receive a presentation from Rob Price, Assistant Superintendent of Operational Services for Boulder Valley School District (BVSD), regarding BVSD's engagement plan for resilient schools.

Background / Prior Discussions:

Since 2017, enrollment in BVSD has declined by 3,675 students. Current enrollment for the 2025-26 academic year is 26,607 students, and projections predict that enrollment will continue to fall at a rate of 1.3% over the next five years, totaling a further loss of 1,670 students. Declining enrollment in BVSD schools is a reflection of dwindling birth rates, an aging population, the high cost of living within the District, low housing inventory due to people aging in place and more affordable housing opportunities in surrounding districts.

BVSD's Long Range Advisory Committee has been studying the impacts for the past four years and staff has provided multiple presentations to the Board of Education during that time. In October 2025, the Board directed staff to move forward with community engagement, recognizing that allowing schools to remain small is no longer a viable long-term option given the impacts on the student experience. As schools are funded on a per-pupil basis, as enrollment declines, school budgets and staff allocations shrink, which can mean a loss of full-time art, music, and physical education teachers, media specialists, counselors, and paraeducators. One of BVSD's focus regions includes Louisville and Superior, where school utilization rates are low and most schools are projected to be at or below two classes per grade level within the next five years.

Development Proposal:

N/A

Analysis:

Beginning in March, BVSD will launch a community engagement process focused on the impacts of declining enrollment. After the engagement process concludes in May, staff will spend the summer developing potential school adjustment options. These options could include introducing or expanding focus programs, reconfiguring grades such as K-2 and 3-5 or converting K-8's to elementary and middle, relocating focus programs, consolidating two or more schools into one building, and closing one or more schools and distributing students to multiple schools. It is anticipated that BVSD staff will present school adjustment options to the Board in August, a final plan for study to the Board in September, and a final plan for action to the Board in October. Implementation would take place between November 2026 and August 2027.

Council Work Plan:

Declining enrollment in Louisville highlights the need for several priority items identified in Council's Work Plan: Adoption of the Comprehensive Plan, Development Code Rewrite, Implementation of the Housing Plan, and Creation of an Affordable Housing Strategic Framework and Funding Prioritization, all to encourage a variety of housing options in Louisville so that families with school-age children can choose to live in Louisville.

Fiscal Impact:

N/A

Alternatives:

N/A

Recommendation:

Receive the presentation.

Attachments:

1. BVSD Enrollment One Sheet
2. Declining Enrollment Community Engagement _ Louisville

BVSD begins community conversations and considers next steps as enrollment continues to decline

Just like school districts across the state and the nation, BVSD is experiencing declining enrollment and the corresponding reduction in funding that accompanies it.

Since 2017, enrollment in the district has declined by 3,675 students. That's more students than the current enrollment of our two largest high schools combined. This school year we saw the largest drop—525 students—since the pandemic.

Projections predict enrollment will continue to fall at a rate of 1.3% over the next five years, totaling a further loss of 1,670 students.

Why is this especially an issue in BVSD?

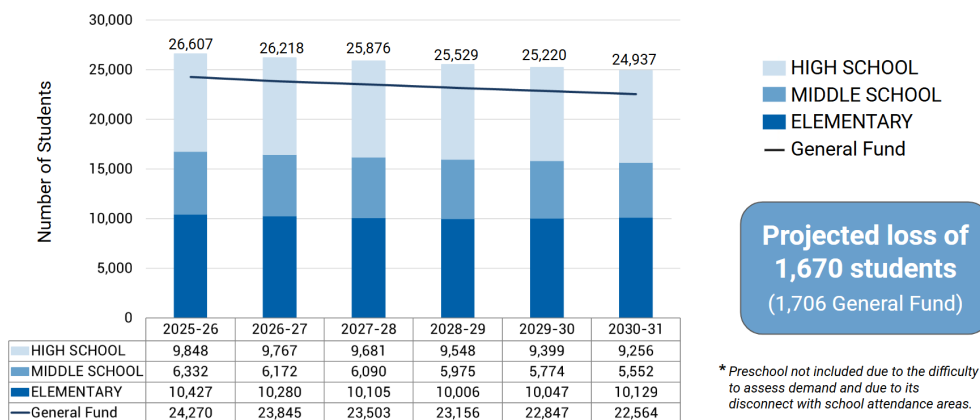
In addition to dwindling birth rates and an aging population, the high cost of living in BVSD, coupled with low housing inventory due to people aging in place and more affordable housing opportunities in surrounding districts, further fuel our decline.

Why is it a problem for BVSD schools and students?

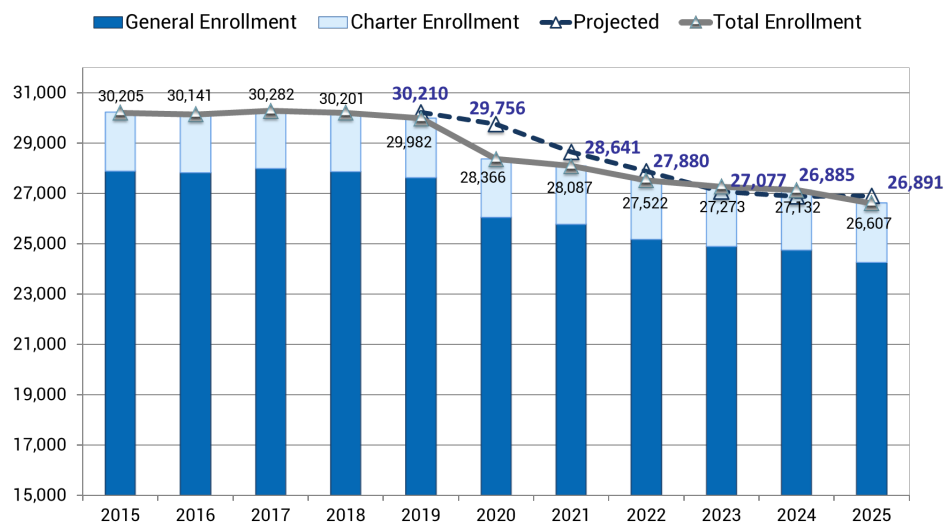
The core impact of declining enrollment is on the student experience. Because schools are funded on a per pupil basis, as enrollment shrinks, school budgets and staff allocations also shrink. This can mean the loss of full time art, music, and PE teachers, media specialists, counselors, and paraeducators. It also creates unpredictability as staffing fluctuates year to year with enrollment changes.

For classroom teachers, the experience can mean the loss of grade level colleagues to collaborate with and time to plan together. It can also mean reduced ability to differentiate instruction for the varying needs of students or not getting support with challenging student behavior that is disruptive to other students. Sometimes teachers are even asked to teach students in different grade levels in the same classroom when there are not enough students of the same grade for a full class.

Future Enrollment Projections



Past Enrollment



Our Response

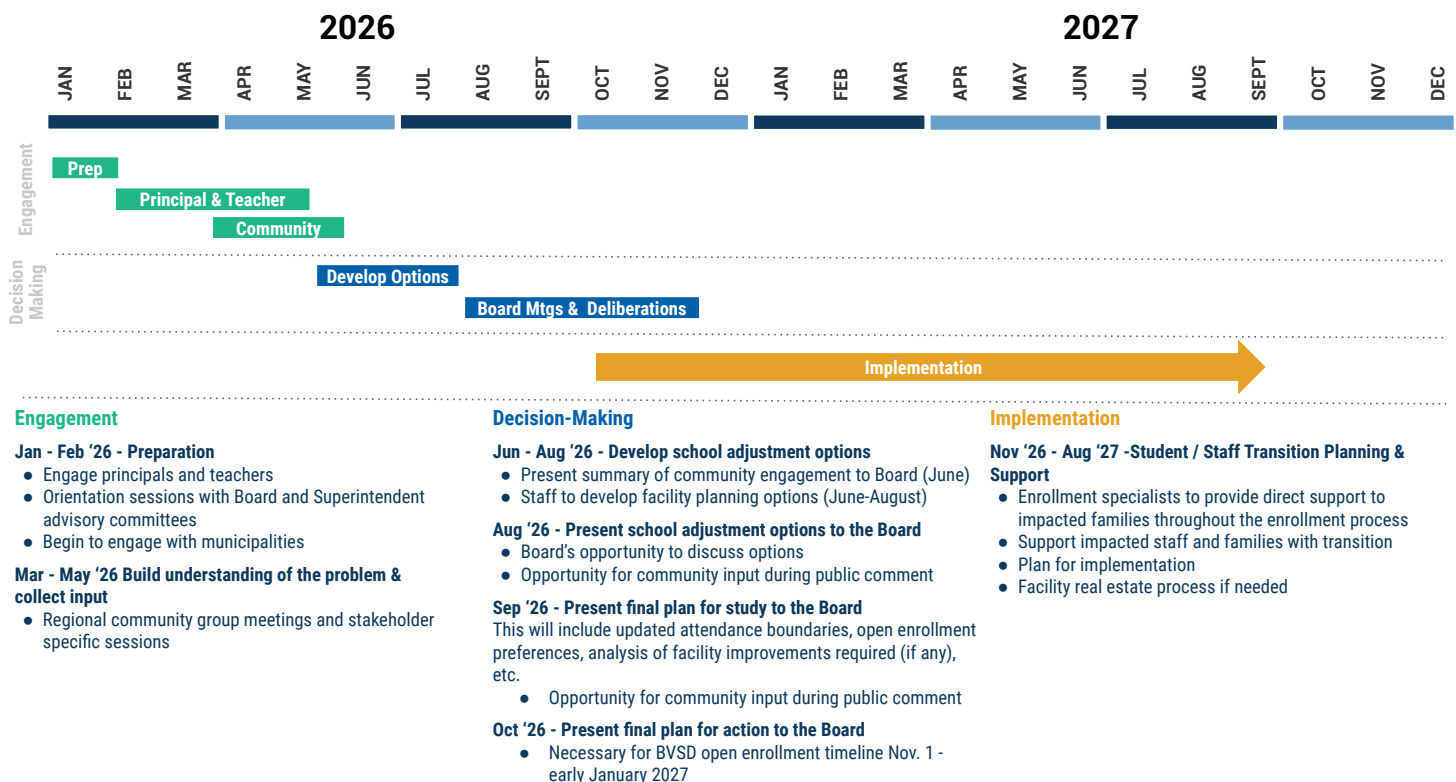
Since 2022, BVSD and the Board of Education have taken a variety of steps to respond to the issue and curb enrollment decline, such as creating the Long Range Advisory Committee, launching the BVSD is the Place to Be showcase, updating policies—including creating a new Choice Enrollment option for commuters—and changing attendance area boundaries. Recently, the Board recognized the need to take more impactful action now to build resiliency in our system as we prepare for future enrollment drops. Options the Board is considering include:

- Introducing or expanding focus programs
- Reconfiguring grades, e.g. K-2 & 3-5 or converting K-8s to elementary and middle
- Relocating focus programs
- Consolidating two or more schools into one building (existing or new)
- Closing one or more schools and distributing students to multiple schools

BVSD has not determined a plan of action at this time.

Community conversations are underway

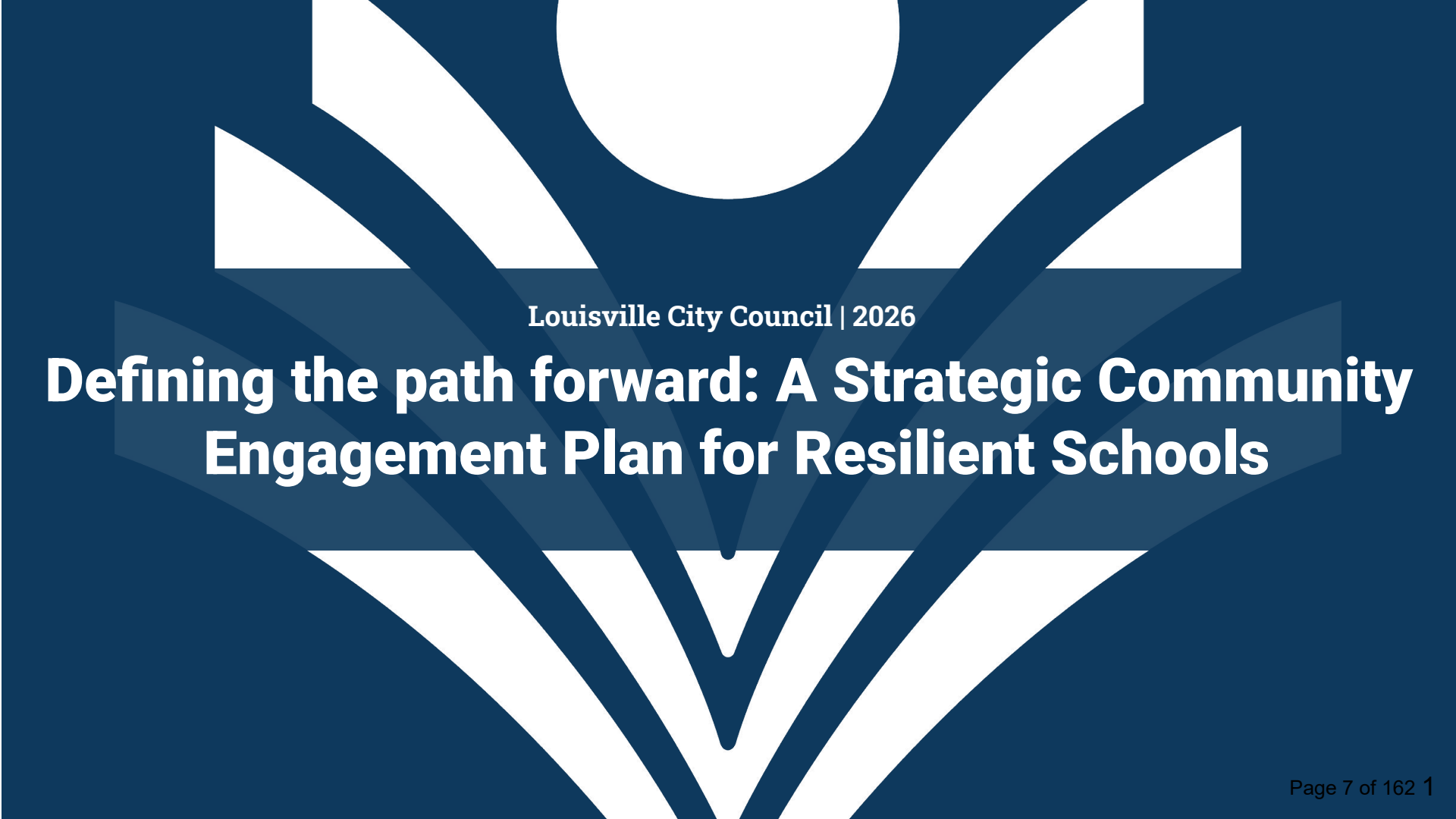
We know we make the best decisions for our students, staff, and families when we connect with our community around difficult issues. In January, we launched a community engagement process intended to build a shared understanding of the challenges the district faces in trying to continue to provide high-quality learning experiences across all schools in the face of waning resources. We also want to collect input on values, priorities and trade-offs to inform the development of school adjustment options later this year.



More updates to come

In the coming months, we will share information and have conversations with stakeholders to collect feedback that will inform the development of options and the Board's decisions. The timeline calls for the Board to take action in the fall prior to the start of Choice Enrollment in the district for implementation for the 2026-27 school year.





Louisville City Council | 2026

Defining the path forward: A Strategic Community Engagement Plan for Resilient Schools

Tonight's Presentation

- Status of school enrollment in BVSD
- Status of school enrollment in Superior and Louisville
- Why enrollment matters
- BVSD's response to date and options
- The path forward: community engagement



Points of Pride



Accredited with Distinction

For the second year in a row (2024 & 2025), BVSD is the only Metro Denver school district to be **Accredited with Distinction** – The Colorado Department of Education's **highest honor**.



1121 Average SAT Score



The on-time graduation rate for the class of 2025 was **93.3%**.

*Statewide graduation rate for 2025 was 85.6%



Highest percent of BVSD students **meeting/exceeding standards** in English Language Arts and Math **on CMAS since 2014**.

Background

- Declining birth rates (national, state, & local trend) & fewer kindergarteners
- Aging population
- Dwindling housing opportunities due to low inventory, people aging in place
- High cost of living
- More housing opportunities in surrounding districts

THE DENVER POST

BUSINESS > REAL ESTATE • News

Colorado has the four most expensive housing markets in U.S. not on a coast

Denver, Boulder, Fort Collins and now Greeley make the real estate list

Daily Camera

Boulder County report: 80+ population to grow faster than all others

UPDATED: July 6, 2024 at 6:21 p.m.

THE DENVER POST

January 13, 2026

Colorado public school enrollment sees biggest drop since 2020 as graduation rate continues to improve

TIMES-CALL

NEWS > EDUCATION

St. Vrain Valley enrollment falls slightly for third year

PUBLISHED: December 18, 2025 at 4:19 PM MST

GOLDEN TRANSCRIPT

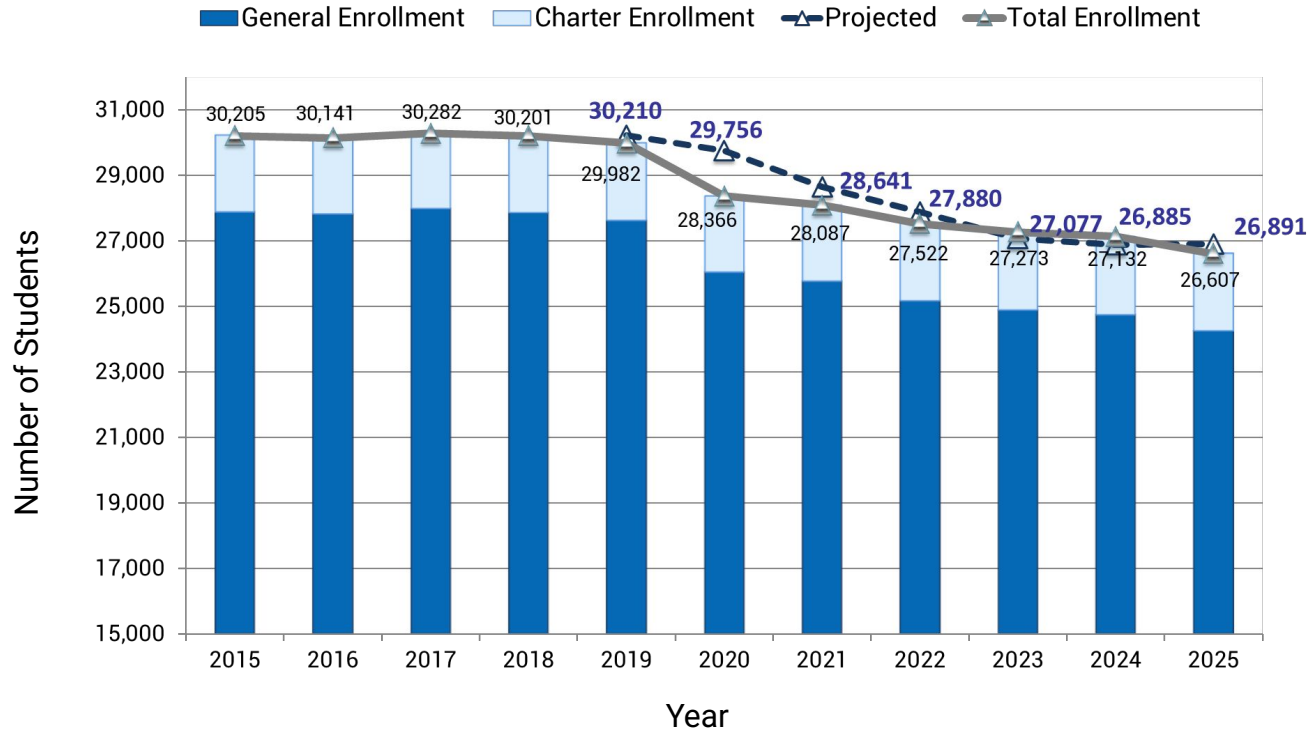
Jeffco enrollment falls to historic low as families move

District records smallest kindergarten class ever; officials point to rising home costs driving young families out

Updated Dec 3, 2025



Enrollment Trends 2015-2025

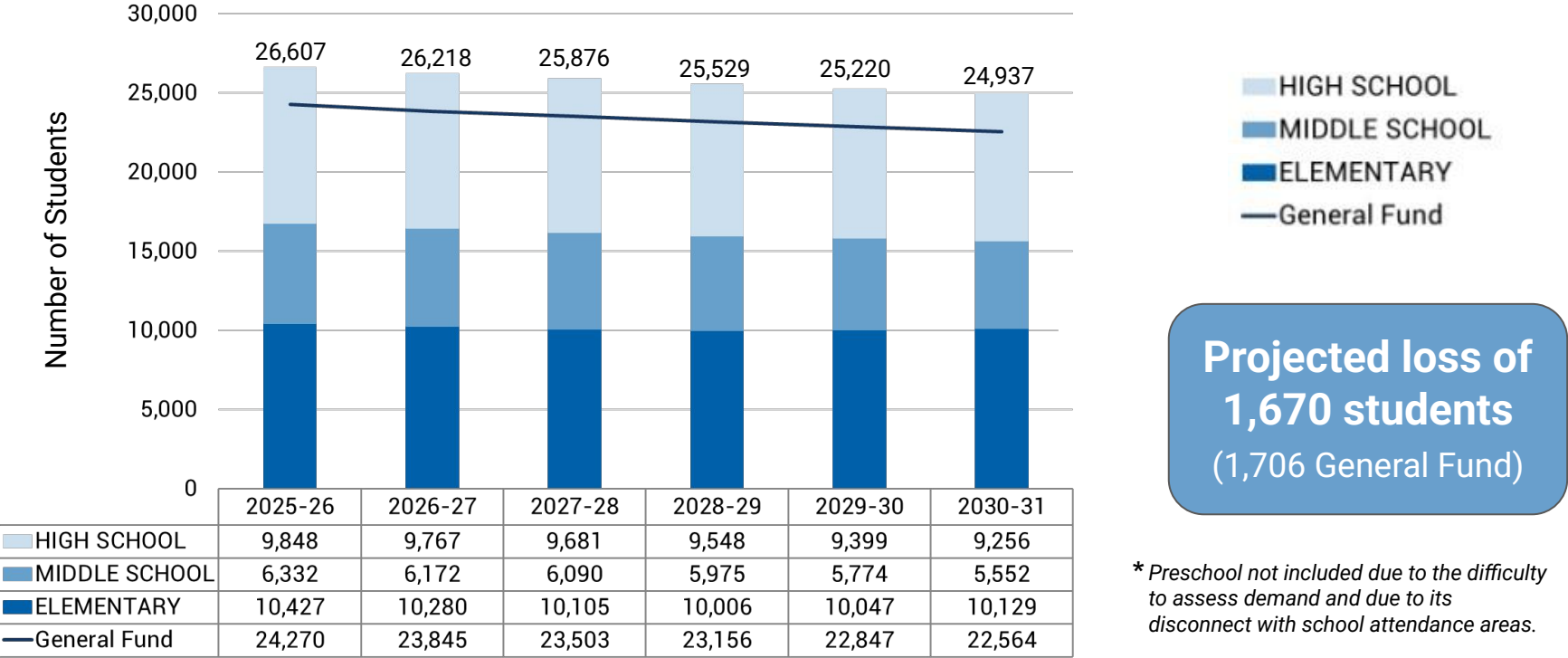


Takeaways

- Continued overall decline of -1.9%
- Decline steeper than projected (-0.9%)
- Decrease in new, non-English speaking students



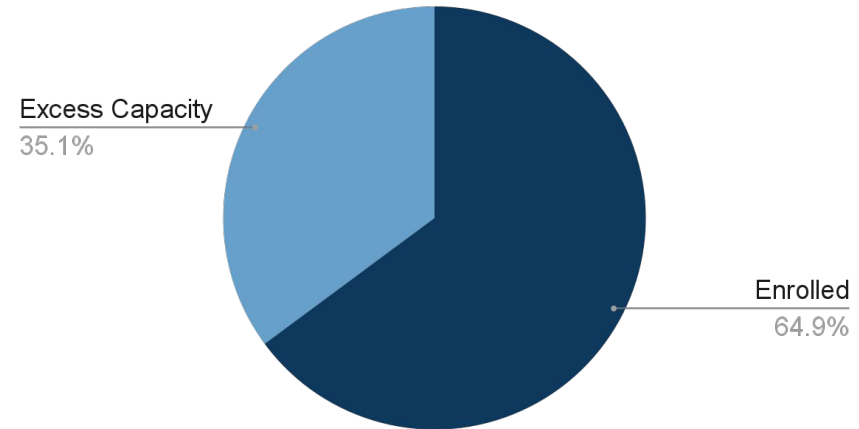
Overall Enrollment Projected to Decline



BVSD Elementary Building Capacity

- BVSD has the capacity to serve 14,543 K-5 students in our non-charter schools.
- We currently serve 9,732 (SY 25-26) K-5 non-charter students.
- The utilization rate is 67% with 4,811 open seats (SY 25-26).
- Projected to go to 9,433, or 65% in 5 years with 5,110 open seats.

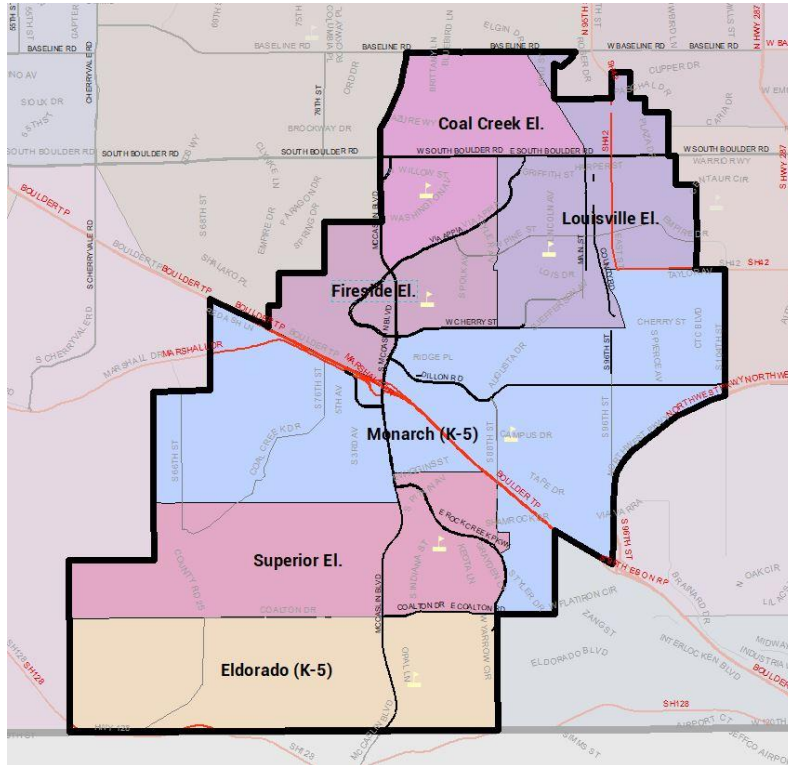
BVSD Projected Utilization 2030-31



Louisville-Superior Region



Attendance Areas



Elementary (K-5)

Total Capacity: 3,014

Resident Students: 1,951

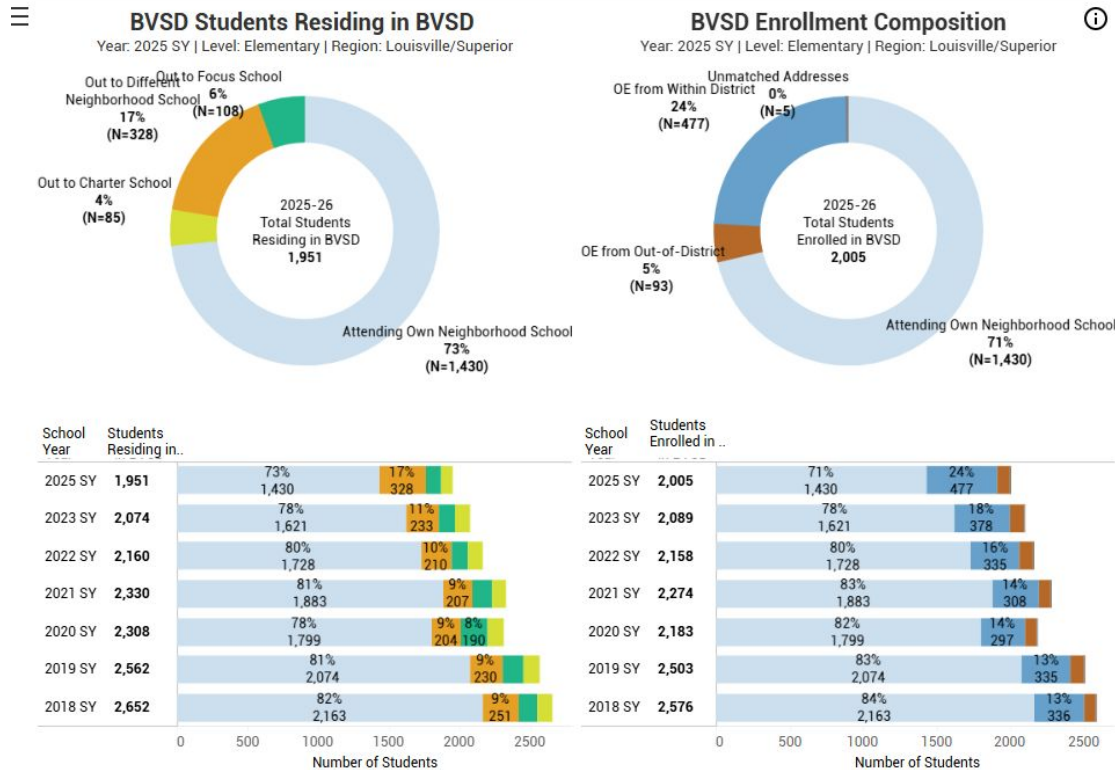
Enrolled Students: 2,005

Utilization 2025: 67%

Utilization 2030 (projected): 64%

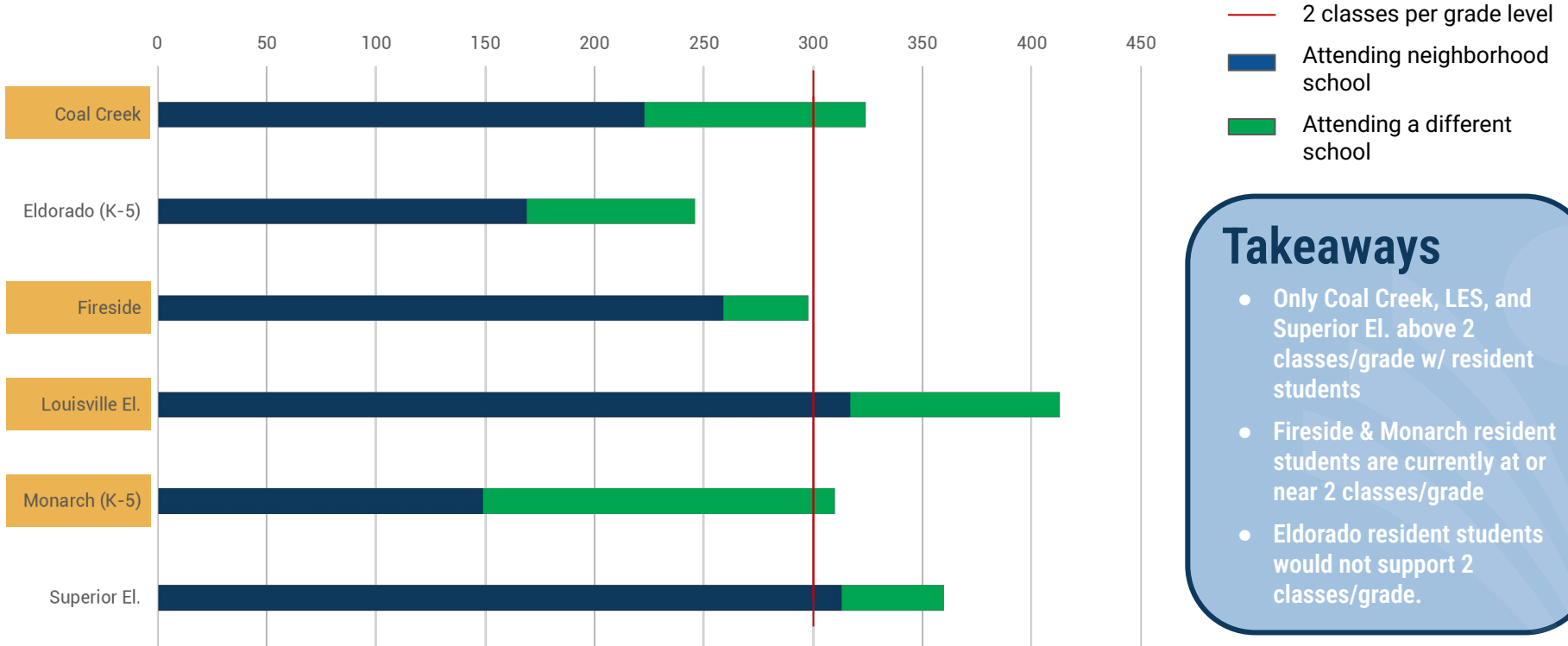
Regional Enrollment & Attendance Area Profile

Louisville-Superior



Elementary Attendance Area Student Composition

2025-26

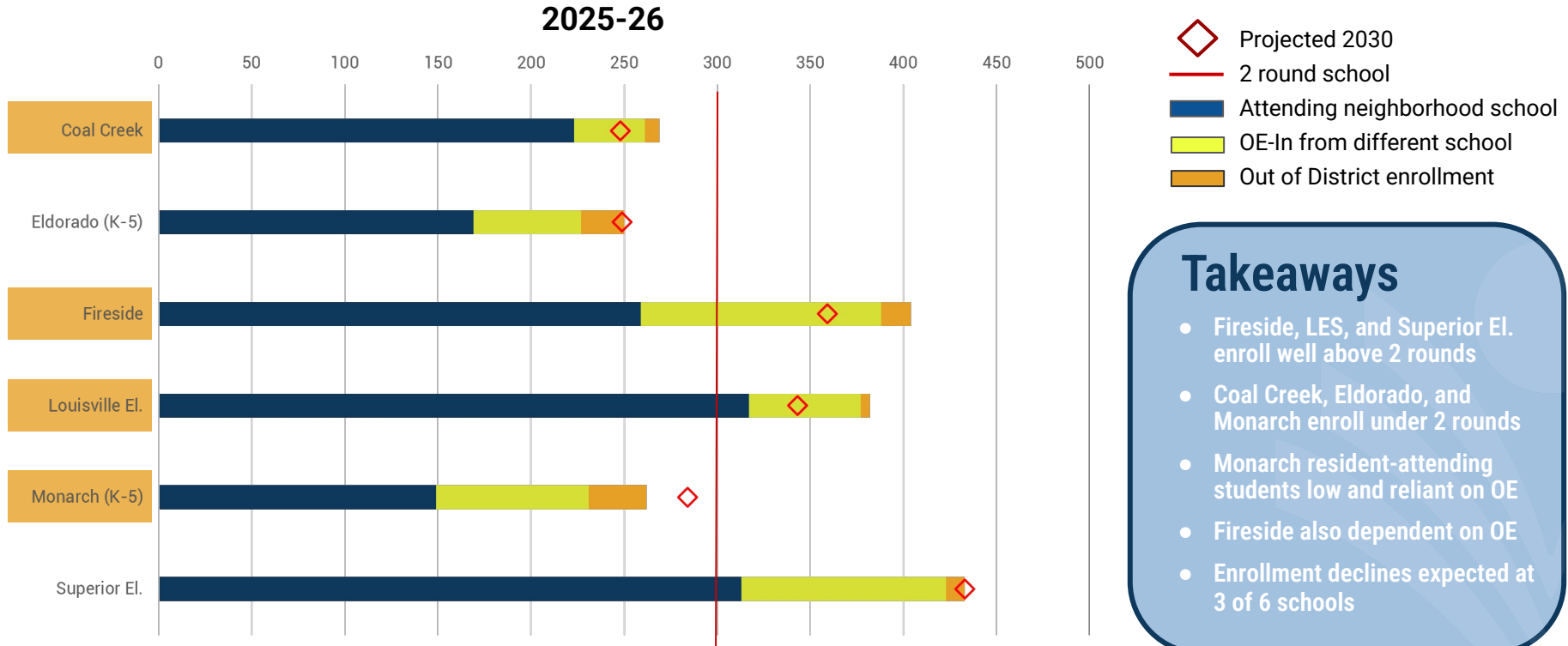


Takeaways

- Only Coal Creek, LES, and Superior El. above 2 classes/grade w/ resident students
- Fireside & Monarch resident students are currently at or near 2 classes/grade
- Eldorado resident students would not support 2 classes/grade.



Elementary School Enrollment Composition



Takeaways

- Fireside, LES, and Superior El. enroll well above 2 rounds
- Coal Creek, Eldorado, and Monarch enroll under 2 rounds
- Monarch resident-attending students low and reliant on OE
- Fireside also dependent on OE
- Enrollment declines expected at 3 of 6 schools



Elementary Attendance Area Region - Louisville/Superior

LOUISVILLE-SUPERIOR (6 school building)

Elementary	ACTUAL					PROJECTED														
	2025-26 Capacity	2025-26 Capacity Rounds	2025-26 Enroll	% Cap.	2025 Rnds.	2026-27 Proj.	% Cap.	2026 Rnds.	2027-28 Proj.	% Cap.	2027 Rnds.	2028-29 Proj.	% Cap.	2028 Rnds.	2029-30 Proj.	% Cap.	2029 Rnds.	2030-31 Proj.	% Cap.	2030 Rnds.
Coal Creek	492	3.5	269	55%	1.8	256	52%	1.7	252	51%	1.7	256	52%	1.7	251	51%	1.7	248	50%	1.7
Eldorado	568	4.0	252	44%	1.7	253	45%	1.7	247	43%	1.6	248	44%	1.7	250	44%	1.7	249	44%	1.7
Fireside	516	3.5	405	78%	2.7	385	75%	2.6	373	72%	2.5	358	69%	2.4	355	69%	2.4	359	70%	2.4
Louisville	590	4.0	382	65%	2.5	373	63%	2.5	363	62%	2.4	360	61%	2.4	355	60%	2.4	343	58%	2.3
Monarch	381	2.5	264	69%	1.8	270	71%	1.8	258	68%	1.7	258	68%	1.7	274	72%	1.8	284	75%	1.9
Superior	467	3.0	433	93%	2.9	425	91%	2.8	430	92%	2.9	434	93%	2.9	420	90%	2.8	433	93%	2.9
Summary Average	3,014	20.5	2005	67%	13.4	1962	65%	13.1	1923	64%	12.8	1914	64%	12.8	1905	63%	12.8	1916	64%	12.9
No. <2 Rnds./60%		3.4			2.2			2.2			2.1			2.1			2.1			2.2
No. <1.5 Rnds./50%					2			2			2			2			2			2
					0			0			0			0			0			0

<=2 classes per grade (rounds) or <=60% of capacity

<=1.5 classes per grade (rounds) or <=50% of capacity

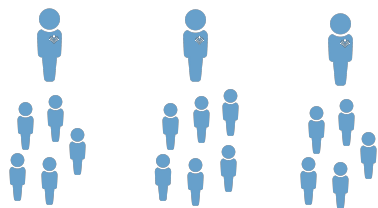


Elementary School Programmatic Impacts

Three Round (~450)

(3 classes per grade level)

Grade 1

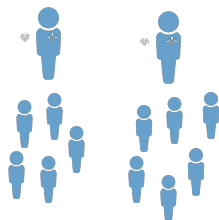


- ABC Specials rotation
- Instrumental music
- Ideal for programming
- Dedicated counselor, Specials teachers & Special Education teachers

Two Round (~300)

(2 classes per grade level)

Grade 1



- Traveling teachers
- Scheduling complexity & limitations
- Programming limitations

One Round (~150)

(1 class per grade level)

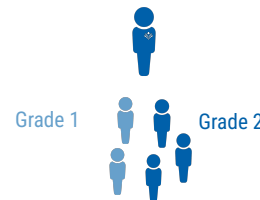
Grade 1



- Limited teacher collaboration
- Lack of flexibility to shift students
- More programming limitations

Multi Grade

(<1 class per grade level)



- Yearly change
- Complex planning for teachers



BVSD Response To Date

2021-22

- Created Long Range Advisory Committee (April 2022)

2022-23

- LRAC metrics and recommendations (June 2023)

2023-24

- Parent enrollment survey (Sept. 2023)
- Place to Be Showcase (Oct. 2023)
- Annual Trend Report (Feb. 2024)
- Initiated Heatherwood Community Engagement (Mar. 2024)
- Updated enrollment-related policies

2024-25

- Approved Heatherwood focus program (Sept. 2024)
- New enrollment dashboard (Sept. 2024)
- New commuter Choice Enrollment preference (Oct. 2024)
- Place to Be Showcase (Oct. 2024)

2025-26

- Adopted new attendance boundaries (Sept. 2025)
- Long range planning worksession (Oct. 2025)
- Place to Be Showcase
- Launch community engagement



Defining Goals

Future decisions should:

- Maintain and improve learning outcomes for all students
- Distribute students so all schools have the right level of students/resources to maintain high-quality learning experiences
- Stabilize overall enrollment by retaining current students and attracting new students to the district
- Maximize all efficiencies to address ongoing fiscal challenges

School Adjustment Options

~~Allow schools to stay “small”~~

Introduce or expand focus programs

Grade reconfiguration, e.g. K-2 & 3-5 or convert K-8s to elementary and middle

Relocate focus programs

Consolidate two or more schools into one building (existing or new)

Close one or more schools and distribute students to multiple schools





The Path Forward: Our Community Engagement Commitment

What Engagement Will and Will Not Do

Engagement will:

- Build understanding of the problem
- Gather input on values, priorities, and tradeoffs
- Inform development of school adjustment options and Board of Education decision making

Engagement will not:

- Guarantee preservation of specific schools
- Delay action
- Transfer decision-making authority away from the Board of Education



Community Engagement Structure



Notes:

1. Projected enrollment in Lafayette and Erie is currently stable and will be monitored. Timing and format for engagement sessions in Lafayette and Erie may differ based on their enrollment. Potential impact to enrollment in these areas will be considered in the development of school adjustment options in other areas.
2. Per the Elementary School Metrics, due to their unique geographic circumstances, mountain schools require differentiated decisions and are not being considered for school adjustment options at this time.



Community Engagement Overall Process

Phase 1: Preparation (January-February 2026)

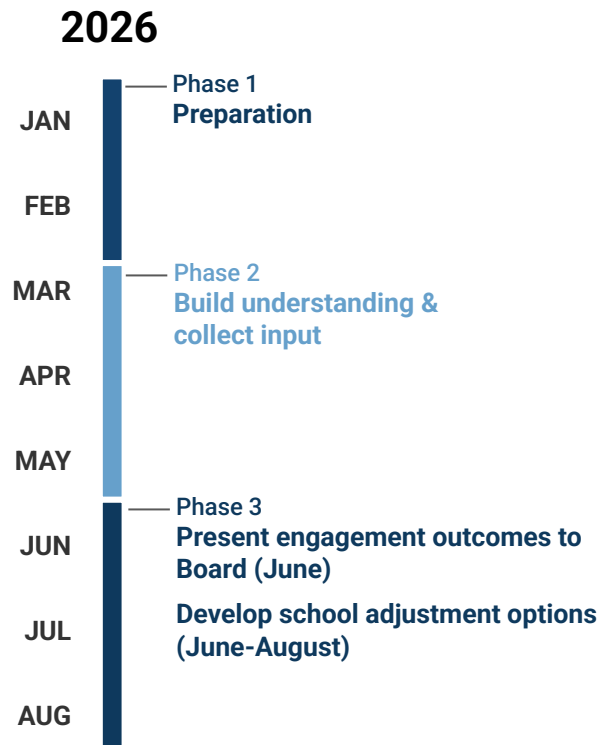
- Engage principals and teachers
- Orientation sessions with Board and Superintendent advisory committees
- Begin to engage with municipalities

Phase 2: Build understanding of the problem and collect input (March - May 2026)

- Regional community group meetings and stakeholder specific sessions

Phase 3: Develop school adjustment options (June - August 2026)

- Present summary of community engagement to Board (June)
- Staff to develop facility planning options (June-August)



Community Engagement Overall Process (continued)

Phase 4: Present school adjustment options to the Board (August 2026)

- Board's opportunity to discuss options
- Opportunity for community input during public comment

Phase 5: Present final plan for study to the Board (September 2026)

- This will include updated attendance boundaries, open enrollment preferences, analysis of facility improvements required (if any), etc.
- Opportunity for community input during public comment

Phase 6: Present final plan for action to the Board (October 2026)

- Necessary for BVSD open enrollment timeline Nov. 1 - early January 2027

Phase 7: Student / Staff Transition Planning & Support (Nov. 2026 - Aug. 2027)

- Enrollment specialists to provide direct support to impacted families throughout the enrollment process
- Support impacted staff and families with transition
- Plan for implementation
- Facility real estate process if needed

2026-2027



Discussion

Subject: 2026 Council Work Plan Adoption
This is the final discussion of the 2026 City Council Work Plan. One round of public comment will be taken prior to Council's adoption.

Date: February 24, 2026

Prepared By: Samma Fox, Deputy City Manager

Presented By: Samma Fox, Deputy City Manager, Diana Langley, City Manager

Summary:

The City Council establishes their work plan annually. The annual work plan reflects Council's priorities and includes only those items that require City Council involvement such as policy direction, guidance, or approval. The Council Work Plan also helps staff prioritize internal work plans and schedule the work that is needed to bring to City Council for engagement.

The purpose of this item is to adopt the 2026 Council Work Plan. Staff will provide a recap of the path to this point and an update on the proposed 2026 Council Work Plan.

Background / Prior Discussions:

Prior discussions include:

- June 11, 2024 – [Initial 2025 Council Work Plan Discussion](#), introducing new format
- July 23, 2024 – [2025 Council Work Plan Discussion](#), setting priorities
- December 17, 2024 – [2024 City Council Work Plan Wrap Up](#)
- January 14, 2025 – [Draft 2025 Council Work Plan Review and Discussion](#)
- January 21, 2025 – [Adoption of the 2025 Council Work Plan](#)
- May 27, 2025 – [Initial 2026 Council Work Plan Discussion](#), with the goal of setting priorities for use in the 2026 Supplemental Budget Process
- July 15, 2025 – [Second discussion of the 2026 City Council Work Plan](#), focused on challenges and opportunities for each department
- November 10, 2025 — Discussion of the 2026 City Council Work Plan was postponed by Council to allow for input from the Executive Leadership Team Retreat on January 5, 2026.
- January 20, 2026 - Discussion of the 2026 Council Work Plan was postponed by Council to January 27th.
- January 27, 2026 - [Discussion of the 2026 Council Work Plan](#), including refinement through review and direction on key decision points.
- February 10, 2026 - Discussion of the 2026 Council Work Plan at the [Council /](#)

[ELT Workshop](#) including capacity considerations and potential ballot questions.

Development Proposal:

N/A

Analysis:

Council was provided an initial draft of the 2026 Council Work Plan, along with discussion notes from the May meeting, in August for review and consideration during the 2026 Supplemental Budget. Staff utilized those notes to draft the work plan, with additional items for discussion highlighted throughout. In January, Council reviewed key decision points and provided direction to staff framing the current Draft 2026 Council Work Plan.

It is important to remember through this process, Council work plans are a reflection of City Council's priorities for one year and do not reflect every priority of the City. Council work plans reflect policy priority areas where City Council plans to provide direction and take action within a year. These priorities should be framed in the context of the [Louisville Charter](#), [Code of Ordinances](#), [Comprehensive Plan](#), [2024 Community Survey](#), [prior work plans](#), [the budget](#), and other strategic and planning documents. Many items that rise to Council Work Plans are multi-year initiatives, such as the Comprehensive Plan, and will span multiple Council Work Plans. Staff also recommends Council recall the July 15 and February 10 presentations from Department Heads and the one-pagers provided (linked in background) when considering capacity, as the current draft over commits the City.

Staff has attached supporting documents from throughout this process.

Council Work Plan:

N/A - This item is a review of the proposed 2026 Council Work Plan.

Fiscal Impact:

N/A - Council Work Plan priorities are used to guide budget development and fiscal impacts will be explored through that process.

Alternatives:

The purpose of this meeting is to adopt the 2026 Council Work Plan. Council may chose to adopt it as is, request amendments, or postpone adoption. Many of the items on the Draft Council Work Plan are already in progress and further delays in adoption could create confusion for staff and Council as to agreed upon priorities.

Recommendation:

Staff recommends Council adopt the 2026 Council Work Plan, recognizing adjustments may be needed should priorities or resources change.

Attachments:

1. 2026 Council Work Plan Discussion - May 2025
2. 2026 Council Work Plan Draft - Aug 2025
3. 2026 Council Work Plan Draft - Nov 2025
4. 2026 Council Work Plan - Decision Points Summary - Jan 2026
5. 2026 Council Work Plan Draft - Feb 2026
6. 2026 Council Work Plan Presentation - Feb 2026
7. Council 2026 Work Plan Public Comments

2025 Work Plan Update & 2026 Initial Work Plan Discussion

May 27, 2025

- Council Strategic Goals Discussion
 - Agree with the 4 priorities set for 2025
 - Safety includes disaster preparedness, traffic safety, etc.
 - Overlap between goals
 - Struggled with Core Services being part of the Work Plan – always a priority
 - What is it that Council is going to do this year related to Core Services?
 - It would be helpful to better define core services and what should be included in that Strategic Goal.
 - During budget conversations, we discuss balancing budget limitations with services. Need to define core services, and proposed new core services, to determine how to fund those services. How to address gaps?
 - Maintain the core services that we have, effectively and efficiently, and cost-effectively. It is the City's responsibility to deliver on the top items that the community wants the City to focus on.
 - Important to maintain our current core services.
 - A conversation this year will be can we maintain our core services?
 - Would like to consider more than 4 priorities
 - Consider adding environmental sustainability as a priority.
 - Proposed modifications
 - Definition and title of economic vitality – expand what that means to consider financial sustainability.
 - Housing – Encompass more than affordable housing and focus on all housing.
 - Core Services – Potential priority action item – How do we ensure that the core services that we provide keep up with future demands?
 - Definition of core services?
 - Police, fire, roads, water, sewer, power (health and public safety)
 - Many amenities are considered core services by the community.
 - Everything that the City pays for is a core service.
 - Look at our Charter to see if core services are defined.
 - May need to decrease some of our service levels to address budget issues.

- Example – Reduce acceptable pavement condition index?
- 2026 Priority Action Items
 - Economic Vitality
 - Simplifying/streamlining our processes (building, development, etc.) to make things clearer and easy to accomplish in the community.
 - Utilization of AI for review?
 - Development Code rewrite, including design guidelines
 - Administrative approval of projects
 - Simple, speedy, consistent, inexpensive, certain, and competitive
 - Complete and adopt the Comp Plan this year
 - McCaslin Revitalization Task Force
 - Guide how recent and upcoming developments will help to revitalize the McCaslin corridor
 - Sundance Film Festival
 - Short-term rentals in January?
 - Infrastructure needs?
 - Transportation dollars?
 - Staff coordination with regional partners and the business community
 - Safety
 - Lack of cell coverage
 - Shutoff of power
 - E-Bike safety – push more on what we are able to do
 - Traffic safety for pedestrians and bikes
 - Additional use and promotion of text notification
 - Strategic Planning for Resilience and Adaptation
 - Resilience and LFPD Study – Allocate time and resources
 - What is the next phase for resilience?
 - Core Services
 - Fiscal Sustainability
 - How do we make sure our existing core services are sustainable?
 - How are we looking at service expansions – level of interest but no funding available?

- Coordination and collaboration with neighboring jurisdictions?
- Public/private partnerships?
- 1% arts contribution – capital projects
- Historic Preservation Tax – expiring in 2028
 - Success would be considering expansion to include benefits for ADA's (accessibility), deed restricted, building materials, etc.
 - Deep dive around issues of equity and how the money is spent
 - There are a lot of cases where people that can afford to do the work they are doing have the means to pay for it.
 - Broaden the scope of what can be covered (e.g. hvac units)
 - Consider increasing award amounts
 - Modify process to allow more to be approved administratively, or at the very least be placed on consent?
- Parks & Open Space
 - How to pay for parks maintenance and improvements?
 - How to get developers to pay for maintenance of new parks?
 - Add a multi-use field
 - Park in the north end
 - Add bike racks at every city facility and events
 - Open Space – Water rights for Hecla and Coal Creek
 - PROS Plan – Consultants interview Councilmembers
- Maintenance of existing core services
 - Integrated Weed Management Plan Review and Update
 - Universal recycling ordinance
 - EV Charging stations at city facilities for cars and bikes
 - Underpasses
 - City Hall Work Space
 - Xcel Franchise Agreement – Incorporate a carbon tax (residents and businesses)

- *City-wide educational campaign on residential and commercial electrification (submitted via email by Councilmember Cooperman on 5/28/25)*
- *Phasing out the sale and use of gasoline-powered landscaping equipment including a grant program for Louisville-based landscaping companies (submitted via email by Councilmember Cooperman on 5/28/25)*
- Housing
 - Simplify the process for people that want to build affordable housing to get a rezone from non-residential to residential
 - Evaluate smart stair concept – single stair concept
 - Identify barriers that make development expensive
 - Reduce construction and rezoning costs
 - Hire a consultant, budget for a person, or collaborate with other agencies for shared resources to assist with affordable housing/housing implementation
 - Evaluate and rewrite, as applicable, “anti-affordable housing” elements of code
 - Inclusionary Housing Ordinance – Council did previously discuss – combine with efforts for code rewrite
 - Intent is to do the Inclusionary Housing Ordinance this year
 - Intersection of affordable housing and historic preservation
 - Affordable and attainable housing – senior-focused, have main floor accessibility
 - Different terms – affordable, attainable, workforce, mixed income
- Lenses
 - Continue to view everything through the lenses of EDI and Sustainability

Next Steps:

1. What problem are we trying to solve?
2. What is the measure of success?
3. What is the measure of progress?
4. Graphic – connections between priorities and lenses
- 5.



DRAFT 2026 Louisville City Council Work Plan

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Council Priorities

Economic Vitality • Core Services • Safety • Housing

Equity, Diversity, and Inclusion (EDI) and Sustainability are core values of the City of Louisville and should be used as lenses through which to view all actions on this work plan. Council directs staff to consider both EDI and Sustainability in their decision making and in options presented for council direction.

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The 2026 Louisville City Council Work Plan represents planned work on council priorities in 2026 above and beyond day-to-day services and anticipates updates to council throughout the year. Council may adjust this plan as needed, recognizing the scale of many of these initiatives and that adjustments such as additions or changes will impact items listed below. The following pages preliminarily define each of Council's four 2026 priorities.



DRAFT 2026 Louisville City Council Work Plan

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PROPOSED 2026 Priority Items

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DRAFT 2026 Louisville City Council Work Plan

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Economic Vitality Committee (EVC) Policy Recommendations (Lead: EVC, with Community Development staff support)	Evaluation of 2025 Business Survey Recommendations and potential policy recommendations for council consideration.	Anticipate one or more meetings to review results of the 2025 Business Survey and evaluate recommendations for council consideration.
Targeted Development Code and Process Amendments (Lead: Community Development Director)	Identify near term, targeted, priority development code updates that should occur prior to the development code rewrite project.	Potential council actions include discussion and direction, if needed, as well as adoption of targeted code amendments.
Development Code Rewrite (Lead: Community Development Director)	A rewrite of Title 16 (Subdivisions) and Title 17 (Zoning) of the Louisville Municipal Code addressing development and design standards, procedures, land use, and other related topics. This project is estimated to take 18 months to complete and will require consultant support.	Council to review RFP and scope of work, approve consultant contract, and begin first phases of project in first half of 2026, with project continuing into 2027
Sundance Film Festival – (Lead: Cultural Services Director & Community Development Director)	Partner with neighboring communities to identify needs and opportunities. Bring forward council policy and resource allocation considerations.	Potential council actions include discussion and direction, if needed, as well as adoption of related policies.
McCaslin Corridor – (Lead: Community Development Director)	Revitalization initiatives related to the McCaslin Corridor.	Anticipate one or more meetings to receive and implement Council direction. May be combined with other items on this Work Plan.



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Additional Items for Council Discussion

None Identified

Potential Partners

- Louisville Chamber
- Louisville Downtown Business Association (DBA)
- Louisville Revitalization Commission (LRC)

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DRAFT 2026 Louisville City Council Work Plan

Core Services

Core Services are broad ranging with a 2026 focus on defining core services, such as maintaining existing infrastructure and assets, including utilities, parks, open space, and sustainable asset management, as well as city communications. The proposed 2026 priority items are not a full list of core services. They are the areas of core services where council anticipates providing policy direction in 2026.

Additional Guiding Documents

- [Boulder County Community Wildfire Protection Plan](#)
- [Coal Creek Golf Course Facility Improvement Feasibility Study](#)
- [Digital Accessibility Guidance](#) (state guidance)
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- Utility Master Plan (coming for adoption in 2025)
- [Wildfire Risk Assessment](#)

PROPOSED 2026 Priority Items

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Item	Description	2026 Council Actions
PROS Long-Range Plan & Trails Master Plan (Lead: PROS Director)	The 10-year PROS(G) department strategic plan will be completed in concert with the City's first Trails Master Plan.	Anticipate one or more status update meetings and/or requests to attend Open Houses or Public Engagement meetings. Anticipate adoption in 2026.
Website Update (Lead: Deputy City Manager)	Revision of the City's website.	Anticipate one or more meetings with council.



DRAFT 2026 Louisville City Council Work Plan

Waste Water Treatment Plant (WWTP) Expansion (Lead: Public Works Director)	Expansion of WWTP to service Redtail Ridge.	Approve Redtail Ridge WWTP Expansion Construction contract.
Transportation Infrastructure (Lead: Public Works Director)	Receive an overview on current transportation and transportation infrastructure strategies and priorities, such as the Transportation Master Plan, rail, multi-modal, and regional efforts.	Review current transportation strategy and priorities. Provide feedback on future strategic work if desired.
Advocacy (Lead: City Council, with City Manager's Office staff support)	Core services rely on supportive legislation, regional partnerships, and are benefited by grant funding and incentives. Support of and active advocacy around the legislative agenda, especially on items such as transit, is imperative.	Anticipate 1-2 meetings on the legislative agenda. Additional agenda items, such as resolutions in support or opposition of legislation, as needed.
2027-28 Biennial Budget and Capital Improvement Program (CIP) (Lead: Finance Director)	Funding is crucial for core services.	Anticipate 3 or more meetings to set and adopt the 2027-28 biennial budget.
Xcel Franchise Agreement (Lead: Public Works)	Xcel, due in 2027.	Anticipate one or more meetings to review and approve the agreement.
Core Services (Lead: City Manager)	Define core services for the City of Louisville, including corresponding service levels, and align with current and future demands for fiscal sustainability.	Anticipate meetings as needed to receive and implement Council's direction.
Strategic Planning (Lead: City Manager)	City-wide strategic planning for long-term effective use of City resources and alignment of service levels in service of the City's Vision.	2026 Council Actions include defining core services (above), adopting the Vision, and continuing to build readiness as well as providing policy direction.
Historic Preservation Tax (Lead: Community Development Director & Cultural Services Director)	Consideration of alternatives and potential next steps ahead of the Historic Preservation Tax expiring in 2028.	Anticipate one or more meetings to receive and implement Council direction.
Parks & Open Space Initiatives – Scope TBD (Lead: PROS Director)	Consideration of initiatives and policies such as an updated review of the Integrated Weed Management Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of



DRAFT 2026 Louisville City Council Work Plan

		policies. May be combined with other items on this Work Plan.
Environmental Sustainability Initiatives (Lead: Deputy City Manager)	Consideration of sustainability priorities and alignment with core services (such as reducing water usage) or new items such as Sustainable Neighborhood Networks.	Anticipate one or more meetings to receive Council direction.
Cultural Services Strategic Planning Initiative (Lead: Cultural Services Director)	The Cultural Services Strategic Plan will serve as the department's inaugural comprehensive plan encompassing all three divisions: Library, Historical Museum, and Arts & Events. The plan will establish shared goals, guide priorities, and align resources across the department to strengthen community access to learning, creativity, history, and connection.	Anticipate 2-4 status update meetings in 2026. May also include requests to attend focus groups and stakeholder interviews. Anticipate plan completion in 2026 with implementation in 2027.

Additional Items for Council Discussion

- Fees
- EDI Task Force
- 1% dedicated arts contribution from the capital fund
- Determine how to have developers pay for maintenance of new parks
- Add multi-use field(s)
- Park in the north end
- Add bike racks at every city facility, including parks, and events
- Water rights for Hecla and Coal Creek
- Universal Recycling Ordinance
- EV Charging Stations at City Facilities
- City Hall Work Space
- City-wide educational campaign on electrification
- Gasoline-powered landscape equipment phase out and grant



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Board/Commission Recommendations

- Louisville Sustainability Advisory Board:
 - o Climate resilience fund or tax to support local climate adaptation and mitigation efforts
 - o Water conservation through smart technology via rate structure adjustments to incentivize conservation
 - o Universal recycling or zero waste ordinance
- Open Space Advisory Board:
 - o Bird City designation (*Resolution scheduled to go to Council for consideration on October 7th*)
 - o Collaborate with neighboring communities on wildlife and environmental conservation goals
 - o Rodenticide ordinance
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 - o Dark sky designation near open spaces
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- Parks and Public Landscape Advisory Board:
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 - o Pesticide usage
- Recreation Advisory Board:
 - o Clubhouse/Community Facility at Coal Creek Golf Course

Potential Partners

- Boulder Valley School District
- Colorado Municipal League
- Comcast
- Denver Regional Council of Governments (DRCOG)
- Developer
- Metro Mayor's Caucus
- Neighboring Jurisdictions
- Northwest Mayors and Commissioners Coalition
- Xcel



DRAFT 2026 Louisville City Council Work Plan

Safety

Safety is a core priority for council with a desire for residents to feel safe being in our community and a 2025 focus on bike and pedestrian safety, traffic safety, disaster and emergency preparedness.

Additional Guiding Documents

- [Boulder County Community Wildfire Protection Plan](#)
- [Police Department 2025-2028 Guiding Document](#)
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- [Wildfire Risk Assessment](#)
- FUTURE: Fire Protection District WCRA

PROPOSED 2026 Priorities

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions
Building the Foundation (Lead: Deputy City Manager)	Potential study session topics include: - Police and Public Safety - Emergency Response & Disaster Preparedness - Cyber Security - Information Technology - Mental Health	Anticipate 2-4 study sessions to provide insight into different areas of safety.
Preparedness (Lead: City Manager)	Collaboration and Coordination between Police, Fire District, ODM, Internal City departments, and other Regional Partners, balancing an all hazards approach with the importance of fire preparedness in our community. Training, communications, education, and engagement, such as for disaster preparedness month and bringing	May include study session(s) as noted above and discussion/direction opportunities. May also include requests to attend public engagement and promote trainings and education opportunities.



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	together resources and work done in these areas.	
ODM Buy In (Lead: City Manager)	Continue pursuing a buy in to the Boulder County Office of Disaster Management to support disaster response and preparedness for the City of Louisville.	Anticipate 1-3 meetings with Council to receive direction and approve an agreement.
Cell Coverage (Lead: City Manager)	Pursue opportunities to increase cell coverage and reliability.	Anticipate one or more meetings, depending on Council's direction.
Traffic Safety (Lead: Police Chief & Public Works Director)	Continue efforts to support traffic safety, specifically related to pedestrians, bicycles, and e-bikes.	Anticipate one or more meetings, depending on Council's direction. May be combined with other items on this Work Plan.

Additional Items for Consideration by Council

- Power shutoff support
- Additional use of text communications
- Determining the next phase for resilience
- LFPD Wildfire and Conflagration Risk Assessment (WCRA)

Potential Partners

- Boulder Valley School District
- Boulder County (including Office of Disaster Management)
- Louisville Fire District
- Neighboring Jurisdictions
- Xcel



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Housing Policy

Includes implementation of the Housing Plan through development and adoption of code changes and policies, partnership with regional efforts, and a push to break ground on new units within Louisville.

Additional Guiding Documents

- [Housing Plan](#)
- State Requirements
 - [HB 24-1313](#) (Housing in Transit Oriented Communities)
 - [SB 24-174](#) (Sustainable Affordable Housing Assistance)
 - [HB 24-1152](#) (Accessory Dwelling Units)
 - [HB 24-1007](#) (Prohibit Residential Occupancy Limits)
 - [HB 24-1304](#) (Minimum Parking Requirements)
 - [HB 24-1175](#) (Local Government Rights to Property for Affordable Housing)
 - [Proposition 123 Compliance](#)

PROPOSED 2026 Priority Items

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Item	Description	2026 Council Actions
Potential City Initiated Rezoning (Lead: Community Development Director)	Consider potential city-initiated rezoning for housing development. The 2025 Comprehensive Plan's future land use framework will provide guidance for any such rezoning.	As a potential action item from the 2025 Comprehensive Plan, there could be 1-3 meetings on the subject.
Potential Property Acquisition or Project Contribution for the Creation of Affordable Housing (Lead: Community Development Director)	Potential to utilize budgeted capital funding for acquisition or contribution to leverage additional funding and support affordable housing.	Anticipate one council meeting in 2025 to develop strategy and one meeting in 2026 to explore opportunities with consultant.



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Prop. 123 Compliance (Lead: Community Development Director)	Includes audit of development code for compliance with Prop 123 expedited review for affordable housing requirement as part of regional grant. This audit will inform a code amendment that must be in place by November 2026.	Anticipate one council meeting.
Development - Building Permit Process for Affordable Housing (Lead: Community Development Director)	Consider expedited building permit review and other code or process changes recommended from Prop 123 Audit.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.
Housing Plan – Continued Implementation (Lead: Community Development Director)	Continue implementation of the Louisville Housing Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.
Affordable Housing Strategic Framework and Funding Prioritization – (Lead: Community Development Director)	Consultant study to develop strategies and framework for how to utilize and prioritize affordable housing funding.	Anticipate two meetings. One meeting to inform strategy and priority development and second meeting to review consultant recommendations for potential projects and strategic funding opportunities.

Additional Items for Council Discussion

- Evaluate smart stair (aka single stair) concept
- Hire a consultant or add an FTE to assist in implementing the Housing Plan
- Re-zone to encourage housing

Potential Partners

- Boulder County
- Boulder County Housing Authority
- Neighboring Jurisdictions
- Nonprofits
- Regional Housing Partnership
- The State of Colorado - Department of Local Affairs (DOLA)



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Additional Items for Council Discussion

- [Reconsideration of local minimum wages](#)

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Parks & Open Space Initiatives – Scope TBD (Lead: PROS Director)	Consideration of initiatives and policies such as an updated review of the Integrated Weed Management Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of



DRAFT 2026 Louisville City Council Work Plan

		policies. May be combined with other items on this Work Plan.
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Cultural Services Strategic Planning Initiative (Lead: Cultural Services Director)	The Cultural Services Strategic Plan will serve as the department's inaugural comprehensive plan encompassing all three divisions: Library, Historical Museum, and Arts & Events. The plan will establish shared goals, guide priorities, and align resources across the department to strengthen community access to learning, creativity, history, and connection.	Anticipate 2-4 status update meetings in 2026. May also include requests to attend focus groups and stakeholder interviews. Anticipate plan completion in 2026 with implementation in 2027.

Additional Items for Council Discussion

- Fees
- EDI Task Force
- 1% dedicated arts contribution from the capital fund
- Determine how to have developers pay for maintenance of new parks
- Add multi-use field(s)
- Park in the north end
- Add bike racks at every city facility, including parks, and events
- Water rights for Hecla and Coal Creek
- Universal Recycling Ordinance
- EV Charging Stations at City Facilities
- City Hall Work Space
- City-wide educational campaign on electrification



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- Gasoline-powered landscape equipment phase out and grant
- Legal protections for mature trees
- Funding options for significant capital projects like underpasses and playing fields
- Creation of more community garden plots
- Climate adaptation planning
- Consideration of potential Charter updates
- Image & Video Capture Policy
- Evaluate and update Impact Fees
- Review Water and Wastewater Tap Fees
- Review the Water Rate Structure – Residential Uses – make the rates more equitable and affordable for those that are using reasonable amounts of water

Board/Commission Recommendations

- Louisville Sustainability Advisory Board:
 - o Climate resilience fund or tax to support local climate adaptation and mitigation efforts
 - o Water conservation through smart technology via rate structure adjustments to incentivize conservation
 - o Universal recycling or zero waste ordinance
- Open Space Advisory Board:
 - o Bird City designation (~~Resolution scheduled to go to Council for consideration on October 7th~~) Completed
 - o Collaborate with neighboring communities on wildlife and environmental conservation goals
 - o Rodenticide ordinance
 - o Plan for a 2028 vote to make the 2C sales tax permanent
 - o Dark sky designation near open spaces
 - o Volunteer and education coordinator staff position
 - o Mobile education trailer
 - o Water rights for Coal Creek and Hecla Lake
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 - o Integrated Weed Management Plan
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- Recreation Advisory Board:
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- Metro Mayor's Caucus
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PROPOSED 2026 Priorities

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DRAFT 2026 Louisville City Council Work Plan

	- Emergency Response & Disaster Preparedness - Cyber Security - Information Technology - Mental Health	
Preparedness (Lead: City Manager)	Collaboration and Coordination between Police, Fire District, ODM, Internal City departments, and other Regional Partners, balancing an all hazards approach with the importance of fire preparedness in our community. Training, communications, education, and engagement, such as for disaster preparedness month and bringing together resources and work done in these areas.	May include study session(s) as noted above and discussion/direction opportunities. May also include requests to attend public engagement and promote trainings and education opportunities.
ODM Buy In (Lead: City Manager)	Continue pursuing a buy in to the Boulder County Office of Disaster Management to support disaster response and preparedness for the City of Louisville.	Anticipate 1-3 meetings with Council to receive direction and approve an agreement.
Cell Coverage (Lead: City Manager)	Pursue opportunities to increase cell coverage and reliability.	Anticipate one or more meetings, depending on Council's direction.
Traffic Safety (Lead: Police Chief & Public Works Director)	Continue efforts to support traffic safety, specifically related to pedestrians, bicycles, and e-bikes.	Anticipate one or more meetings, depending on Council's direction. May be combined with other items on this Work Plan.

Additional Items for Consideration by Council

- Power shutoff support
- Additional use of text communications
- Determining the next phase for resilience
- LFPD Wildfire and Conflagration Risk Assessment (WCRA)
- A land acknowledgement from the City



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- [Pedestrian and bicyclists improvements to the intersection of South Boulder Road and Main Street](#)

Potential Partners

- Boulder Valley School District
- Boulder County (including Office of Disaster Management)
- Louisville Fire District
- Neighboring Jurisdictions
- Xcel

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Housing Policy

Includes implementation of the Housing Plan through development and adoption of code changes and policies, partnership with regional efforts, and a push to break ground on new units within Louisville.

Additional Guiding Documents

- [Housing Plan](#)
- State Requirements
 - [HB 24-1313](#) (Housing in Transit Oriented Communities)
 - [SB 24-174](#) (Sustainable Affordable Housing Assistance)
 - [HB 24-1152](#) (Accessory Dwelling Units)
 - [HB 24-1007](#) (Prohibit Residential Occupancy Limits)
 - [HB 24-1304](#) (Minimum Parking Requirements)
 - [HB 24-1175](#) (Local Government Rights to Property for Affordable Housing)
 - [Proposition 123 Compliance](#)

PROPOSED 2026 Priority Items

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions
Potential City Initiated Rezoning (Lead: Community Development Director)	Consider potential city-initiated rezoning for housing development. The 2025 Comprehensive Plan's future land use framework will provide guidance for any such rezoning.	As a potential action item from the 2025 Comprehensive Plan, there could be 1-3 meetings on the subject.
Potential Property Acquisition or Project Contribution for the Creation of Affordable Housing (Lead: Community Development Director)	Potential to utilize budgeted capital funding for acquisition or contribution to leverage additional funding and support affordable housing.	Anticipate one council meeting in 2025 to develop strategy and one meeting in 2026 to explore opportunities with consultant.



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Prop. 123 Compliance (Lead: Community Development Director)	Includes audit of development code for compliance with Prop 123 expedited review for affordable housing requirement as part of regional grant. This audit will inform a code amendment that must be in place by November 2026.	Anticipate one council meeting.
Development - Building Permit Process for Affordable Housing (Lead: Community Development Director)	Consider expedited building permit review and other code or process changes recommended from Prop 123 Audit.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.
Housing Plan – Continued Implementation (Lead: Community Development Director)	Continue implementation of the Louisville Housing Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.
Affordable Housing Strategic Framework and Funding Prioritization – (Lead: Community Development Director)	Consultant study to develop strategies and framework for how to utilize and prioritize affordable housing funding.	Anticipate two meetings. One meeting to inform strategy and priority development and second meeting to review consultant recommendations for potential projects and strategic funding opportunities.

Additional Items for Council Discussion

- Evaluate smart stair (aka single stair) concept
- Hire a consultant or add an FTE to assist in implementing the Housing Plan
- Re-zone to encourage housing
- A more substantive affordable ADU program

Potential Partners

- Boulder County
- Boulder County Housing Authority
- Neighboring Jurisdictions
- Nonprofits
- Regional Housing Partnership



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- The State of Colorado - Department of Local Affairs (DOLA)

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2026 City Council Work Plan Decision Points Summary

This document reflects areas where staff needs additional guidance from City Council and includes insight and recommendations to help categorize. If Council supports the recommendations of items are covered by an existing initiative, or should be in the budget process, there are a few remaining (highlighted) items that need additional direction from Council.

Item	Priority Area	Source	Scheduled for Council	Covered in Current Initiative	Include in Budget Process	DIRECTION SOUGHT	COUNCIL MEETING DIRECTION 1/27/2026	Staff Notes
Economic Vitality								
Festival Lodging Licenses	Economic Vitality	Council member	X	X			(Could call out on work plan for Josh)	Scheduled for Council in March Sundance and EVC Policy Recommendations
Reconsideration of Local Minimum Wages	Economic Vitality	Council member				X	Monitor activities in other communities.	
Core Services								
City-wide educational campaign on electrification	Core Services	Council member		X				Sustainability Action Plan
Gasoline-powered landscape equipment phase out and grant	Core Services	Council member		X				Sustainability Action Plan
Legal protections for mature trees	Core Services	Council member		X				Sustainability Action Plan
Universal Recycling Ordinance	Core Services	Council member & LSAB		X				Sustainability Action Plan
Creation of more community garden plots	Core Services	Council member		X				Sustainability Action Plan
Climate adaptation planning	Core Services	Council member		X				Sustainability Action Plan
EV Charging Stations at City Facilities	Core Services	Council member		X				Sustainability Action Plan
Determine how to have developers pay for maintenance of new parks	Core Services	Council member		X				PROS Long-Range and Trails Plans
Add multi-use field(s)	Core Services	Council member		X				PROS Long-Range and Trails Plans
Park in the north end	Core Services	Council member		X				PROS Long-Range and Trails Plans
Add bike racks at every city facility, including parks, and events	Core Services	Council member		X				PROS Long-Range and Trails Plans
Water rights for Hecla and Coal Creek	Core Services	Council member		X				PROS Long-Range and Trails Plans
Review Water & Wastewater Tap Fees	Core Services	Council member	X					Scheduled for Council in March
Review Water Rate Structure	Core Services	Council member	X					Scheduled for Council in March

Item	Priority Area	Source	Scheduled for Council	Covered in Current Initiative	Include in Budget Process	DIRECTION SOUGHT	COUNCIL MEETING DIRECTION 1/27/2026	Staff Notes
Evaluate and Update Impact Fees	Core Services	Council member	X	X				This is already planned for 2026 and is a subsequent step after completion of the Comprehensive Plan and PROS Long-Range and Trails plans.
Water conservation through smart technology via rate structure adjustments to incentivize conservation	Core Services	LSAB	X					This item can be addressed as part of the review of the rate and tap fee workshop scheduled for March
Bird City designation	Core Services	OSAB	X					Completed!
Collaborate with neighboring communities on wildlife and environmental conservation goals	Core Services	OSAB		X				PROS Long-Range and Trails Plans and Sustainability Action Plan
Volunteer and education coordinator staff position	Core Services	OSAB			X			Additional staffing requests are typically considered as part of the budget process.
Mobile education trailer	Core Services	OSAB		X	X			PROS Long-Range and Trails Plans or consider as part of the budget process
Water rights for Coal Creek and Hecla Lake	Core Services	OSAB		X				PROS Long-Range and Trails Plans
Integrated Weed Management Plan (IWMP)	Core Services	PPLAB			X			PROS will be requesting funds to update the IWMP as part of the 2027 budget process. This has been relayed to PPLAB.
1% dedicated arts contribution from the capital fund	Core Services	Council member			X	X	Include in Budget Process	Fees and funding mechanisms are typically considered as part of the budget process
Funding options for significant capital projects like underpasses and playing fields	Core Services	Council member		X	X	X	ADD to Work Plan Include in Budget Process - A discussion on potential revenue options. (early in process)	These items could be considered as part of the Impact Fee Assessment and the PROS Long-Range Plan, or as part of the budget process.
EDI Task Force	Core Services	Council member				X	Focus more on lenses (Equity Diversity Inclusion, Environmental Sustainability) in Council reports.	
City Hall Workspace	Core Services	Council member			X	X	Include in Budget Process	
Consideration of potential Charter Updates	Core Services	Council member				X	ADD to Work Plan	
Image & Video Capture Policy	Core Services	Council member				X	ADD to Work Plan	
Climate resilience fund or tax to support local climate adaptation and mitigation efforts	Core Services	LSAB		X	X	X	Not added. (Incorp. into Strategic Plan.)	Fees and funding mechanisms are typically considered as part of the budget process; Options could also be explored as part of the Xcel Franchise Agreement Renewal
Rodenticide Ordinance	Core Services	OSAB				X	Not added.	

Item	Priority Area	Source	Scheduled for Council	Covered in Current Initiative	Include in Budget Process	DIRECTION SOUGHT	COUNCIL MEETING DIRECTION 1/27/2026	Staff Notes
Plan for a 2028 vote to make the 2C sales tax permanent	Core Services	OSAB				X	Not added. (Not ripe this year.)	Fees and funding mechanisms are typically considered as part of the budget process
Dark sky designation near open spaces	Core Services	OSAB				X	Not added. (Could be part of a future plan.)	
Pesticide Usage	Core Services	PPLAB				X	Not added. (Part of a future plan.)	
Clubhouse/Community Facility at Coal Creek Golf Course	Core Services	RAB			X	X	Include in Budget Process (CIP)	
Safety								
Power shutoff support	Safety	Council member		X				Preparedness
Additional use of text communications	Safety	Council member		X				Preparedness
Determining the next phase for resilience	Safety	Council member	X	X	X			Boulder ODM IGA scheduled for Council in February; any additional changes to the Recovery & Resiliency Division can be considered as part of the budget process.
LFPD Wildfire and Conflagration Risk Assessment (WCRA)	Safety	Council member	X					Scheduled for Council February 17
A land acknowledgement from the City	Safety	Council member		X		X	Include in 250/150, drawing on existing work.	
Pedestrian and bicyclist improvements to the intersection of South Boulder Road and Main Street	Safety	Council member			X	X	Include in the Budget Process (CIP)	Projects are typically considered as part of the budget process as part of the development of the Capital Improvement Program.
Housing								
Evaluate smart stair (aka single stair) concept	Housing	Council member		X				Development, Development Code (Economic Vitality)
Hire a consultant or add an FTE to assist in implementing the Housing Plan	Housing	Council member			X			Additional staffing requests are typically considered as part of the budget process.
Re-zone to encourage housing	Housing	Council member		X				Potential City Initiated Rezoning
A more substantive affordable ADU program	Housing	Council member		X				Development, Development Code (Economic Vitality)



DRAFT 2026 Louisville City Council Work Plan

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Council Priorities

Economic Vitality • Core Services • Safety • Housing

Equity, Diversity, and Inclusion (EDI) and Sustainability are core values of the City of Louisville and should be used as lenses through which to view all actions on this work plan. Council directs staff to consider both EDI and Sustainability in their decision making and in options presented for council direction.

Guiding Documents:

- [Louisville City Charter](#)
- [Louisville City Code](#)
- [2025/2026 Louisville City Budget](#)
- [2024 Louisville Community Survey](#)
- [2012-2013 Comprehensive Plan](#), transitioning to the [2025 Comprehensive Plan](#) when adopted
- [EDI Task Force – Final Report](#)
- [Sustainability Action Plan](#)
- [Transportation Plan](#)

NOTE – This is a preliminary draft and subject to change.

Capacity Considerations: The current state of the 2026 Council Work Plan oversubscribes the City on special projects above and beyond day-to-day work. In follow up discussions, Council should consider alignment of the work with core and day-to-day service priorities, urgency, and resource constraints. For example, much of this work plan falls on just a couple departments, without a corresponding addition of staffing for 2026.

The 2026 Louisville City Council Work Plan represents planned work on council priorities in 2026 above and beyond day-to-day services and anticipates updates to council throughout the year. Council may adjust this plan as needed, recognizing the scale of many of these initiatives and that adjustments such as additions or changes will impact items listed below. The following pages preliminarily define each of Council's four 2026 priorities.



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Economic Vitality

Economic Vitality, also known as Economic Prosperity, includes completion of current planning initiatives such as the Comprehensive Plan and Downtown Vision Plans, code updates to continue a business-friendly approach, and traditional economic development focuses such as business attraction and retention. In addition, financial sustainability is a key component of economic vitality. Not only does a thriving economic base support financial sustainability for the City, but the City must maintain a sustainable fiscal approach in order to support the economy and a vibrant community.

Additional Guiding Documents

- [Downtown Vision Plan for Streetscapes and Public Places](#)
- [Housing Plan](#)
- [McCaslin Parcel O Redevelopment Study](#)
- Urban Renewal Plans
 - [Highway 42 Urban Renewal Plan](#)
 - [550 South McCaslin Urban Renewal Plan](#)
- FUTURE: 2025 Business Survey (anticipated to launch Sept. 2025)

PROPOSED 2026 Priority Items

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions	Timing	B & C, C, TF
Comprehensive Plan (Lead: Community Development Director)	Update to 2013 Comprehensive Plan addressing community future growth and development, infrastructure, and a range of other topics including but not limited to Housing Plan implementation.	Anticipate City Council adoption early 2026.	Q1-Q2	All



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Downtown Vision Plan for Streetscapes and Public Places – Front and Center (Lead: Public Works Director)	The Downtown Vision Plan for Streetscapes and Public Places was adopted by the Louisville Revitalization Committee and City Council in 2024. The next steps focus on design and construction, being thoughtful to mitigate impacts for business and the community during this process.	Anticipate 1-2 meeting for review of final design and award of construction.	Q1-Q4	LRC
Economic Vitality Committee (EVC) Policy Recommendations (Lead: EVC, with Community Development staff support)	Evaluation of 2025 Business Survey Recommendations and potential policy recommendations for council consideration, including festival licensing.	Anticipate one or more meetings to review results of the 2025 Business Survey and evaluate recommendations for council consideration.	TBD	EVC
Targeted Development Code and Process Amendments (Lead: Community Development Director)	Identify near term, targeted, priority development code updates that should occur prior to the development code rewrite project.	Potential council actions include discussion and direction, if needed, as well as adoption of targeted code amendments.	Q1-Q2	TBD
Development Code Rewrite (Lead: Community Development Director)	A rewrite of Title 16 (Subdivisions) and Title 17 (Zoning) of the Louisville Municipal Code addressing development and design standards, procedures, land use, and other related topics. This project is estimated to take 18 months to complete and will require consultant support.	Council to review RFP and scope of work, approve consultant contract, and begin first phases of project in first half of 2026, with project continuing into 2027	Q1-Q4	TBD
Sundance Film Festival – (Lead: Cultural Services Director & Community Development Director)	Partner with neighboring communities to identify needs and opportunities. Bring forward council policy and resource	Potential council actions include discussion and direction, if needed, as	Q1-Q4	EVC



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	allocation considerations, such as Festival Lodging Licenses.	well as adoption of related policies.		
McCaslin Corridor – (Lead: Community Development Director)	Revitalization initiatives related to the McCaslin Corridor.	Anticipate one or more meetings to receive and implement Council direction. May be combined with other items on this Work Plan.	TBD	TBD

Potential Partners

- Louisville Chamber
- Louisville Downtown Business Association (DBA)
- Louisville Revitalization Commission (LRC)



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Core Services

Core Services are broad ranging with a 2026 focus on defining core services, such as maintaining existing infrastructure and assets, including utilities, parks, open space, and sustainable asset management, as well as city communications. The proposed 2026 priority items are not a full list of core services. They are the areas of core services where council anticipates providing policy direction in 2026.

Additional Guiding Documents

- [Boulder County Community Wildfire Protection Plan](#)
- [Coal Creek Golf Course Facility Improvement Feasibility Study](#)
- [Digital Accessibility Guidance](#) (state guidance)
- [Historic Preservation Plan](#)
- [Open Space Vegetation Survey](#)
- Parks General Maintenance Management Plan
- [Parks, Recreation, Open Space, and Trails Plan](#)
- [Police Department 2025-2028 Guiding Document](#)
- Utility Plan (coming for adoption in 2025)
- [Wildfire Risk Assessment](#)

PROPOSED 2026 Priority Items

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions	Timing	B & C, C, TF
PROS Long-Range Plan & Trails Plan (Lead: PROS Director)	The 10-year PROS(G) department strategic plan will be completed in concert with the City's first Trails Plan.	Anticipate one or more status update meetings and/or requests to attend Open Houses or Public Engagement meetings. Anticipate adoption in 2026.	Q1-Q3	Mult.
Website Update (Lead: Deputy City Manager)	Revision of the City's website.	Anticipate one or more meetings with council.	Q1-Q3	N/A



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Waste Water Treatment Plant (WWTP) Expansion (Lead: Public Works Director)	Expansion of WWTP to service Redtail Ridge.	Approve Redtail Ridge WWTP Expansion Construction contract.	TBD	TBD
Transportation Infrastructure (Lead: Public Works Director)	Receive an overview on current transportation and transportation infrastructure strategies and priorities, such as the Transportation Plan, rail, multi-modal, regional efforts, and impact fees.	Review current transportation strategy and priorities. Provide feedback on future strategic work if desired.	TBD	TBD
Advocacy (Lead: City Council, with City Manager's Office staff support)	Core services rely on supportive legislation, regional partnerships, and are benefited by grant funding and incentives. Support of and active advocacy around the legislative agenda, especially on items such as transit, is imperative.	Anticipate 1-2 meetings on the legislative agenda. Additional agenda items, such as resolutions in support or opposition of legislation, as needed.	Q1-Q2, Q4	TBD
2027-28 Biennial Budget and Capital Improvement Program (CIP) (Lead: Finance Director)	Funding is crucial for core services.	Anticipate 3 or more meetings to set and adopt the 2027-28 biennial budget.	Q1-Q4	TBD
Xcel Franchise Agreement (Lead: Public Works)	Xcel, due in 2027.	Anticipate one or more meetings to review and approve the agreement.	TBD	TBD
Core Services (Lead: City Manager)	Define core services for the City of Louisville, including corresponding service levels, and align with current and future demands for fiscal sustainability.	Anticipate meetings as needed to receive and implement Council's direction.	TBD	TBD
Strategic Planning (Lead: City Manager)	City-wide strategic planning for long-term effective use of City	2026 Council Actions include defining core services (above),	TBD	TBD



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	resources and alignment of service levels in service of the City's Vision.	adopting the Vision, and continuing to build readiness as well as providing policy direction.		
Historic Preservation Tax (Lead: Community Development Director & Cultural Services Director)	Consideration of alternatives and potential next steps ahead of the Historic Preservation Tax expiring in 2028.	Anticipate one or more meetings to receive and implement Council direction.	Q1-Q4	HPB, HMAB
Parks & Open Space Initiatives – Scope TBD (Lead: PROS Director)	Consideration of initiatives and policies such as an updated review of the Integrated Weed Management Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.	TBD	PPLAB, OSAB
Environmental Sustainability Initiatives (Lead: Deputy City Manager)	Consideration of sustainability priorities and alignment with core services (such as reducing water usage), the 2026 Sustainability Work Plan, or new items such as Sustainable Neighborhood Networks.	Anticipate one or more meetings to receive Council direction.	TBD	LSAB
Cultural Services Strategic Planning Initiative (Lead: Cultural Services Director)	The Cultural Services Strategic Plan will serve as the department's inaugural comprehensive plan encompassing all three divisions: Library, Historical Museum, and Arts & Events. The plan will establish shared goals, guide priorities, and align resources across the department to strengthen community access to learning, creativity, history, and connection.	Anticipate 2-4 status update meetings in 2026. May also include requests to attend focus groups and stakeholder interviews. Anticipate plan completion in 2026 with implementation in 2027.	TBD	CAB LBOT HMAB



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Consideration of Potential Charter Amendments	Consideration of potential ballot questions to amend the City of Louisville Charter. If directed by Council, this could include an election, polling, and or informational campaign.	Anticipate at least 1-3 meetings for Council consideration, with an additional 2-3 meetings should Council send any questions to the ballot.	Q1-Q4	N/A
Image & Video Capture Policy	Consideration of a policy relating to the capture and use of images and videos including people and personally identifying information.	Anticipate 1-3 meetings to refine Council direction and if directed, to develop the policy and for Council adoption.	TBD	N/A
Funding Options	Discussion of funding opportunities for significant capital projects like underpasses and playing fields.	Anticipate 1-3 meetings to refine Council direction and if directed, to follow through on Council direction.	Q3	TBD
Impact Fee Evaluation	Includes re-evaluation of impact fees.	Anticipate 2-3 meetings to refine Council direction and if directed, to develop the policy and for Council adoption.	Q1-Q3	N/A
Community Engagement Framework	A framework outlining Council expectations for community engagement and providing consistency for the community.	Anticipate 1-3 meetings to refine Council direction and if directed, to develop the policy and for Council adoption.	TBD	N/A

Potential Partners

- Boulder Valley School District
- Colorado Municipal League
- Comcast
- Denver Regional Council of Governments (DRCOG)
- Developer
- Metro Mayor's Caucus
- Neighboring Jurisdictions
- Northwest Mayors and Commissioners Coalition
- Xcel



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Safety

Safety is a core priority for council with a desire for residents to feel safe being in our community and a 2025 focus on bike and pedestrian safety, traffic safety, disaster and emergency preparedness.

Additional Guiding Documents

- [Boulder County Community Wildfire Protection Plan](#)
- [Police Department 2025-2028 Guiding Document](#)
- [Wildfire Risk Assessment](#)
- FUTURE: Fire Protection District WCRA

PROPOSED 2026 Priorities

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions	Timing	B & C, C, TF
Building the Foundation (Lead: Deputy City Manager)	Potential study session topics include: - Police and Public Safety - Emergency Response & Disaster Preparedness - Cyber Security - Information Technology - Mental Health	Anticipate 2-4 study sessions to provide insight into different areas of safety.	TBD	TBD
Preparedness (Lead: City Manager)	Collaboration and Coordination between Police, Fire District, ODM, Internal City departments, and other Regional Partners, balancing an all hazards approach with the importance of fire preparedness in our community. Training, communications, education, and	May include study session(s) as noted above and discussion/direction opportunities. May also include requests to attend public engagement and promote trainings and education opportunities.	Q1-Q4	TBD



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	engagement, such as for disaster preparedness month and bringing together resources and work done in these areas.			
ODM Buy In (Lead: City Manager)	Continue pursuing a buy in to the Boulder County Office of Disaster Management to support disaster response and preparedness for the City of Louisville.	Anticipate 1-3 meetings with Council to receive direction and approve an agreement.	Q1	N/A
Cell Coverage (Lead: City Manager)	Pursue opportunities to increase cell coverage and reliability.	Anticipate one or more meetings, depending on Council's direction.	TBD	TBD
Traffic Safety (Lead: Police Chief & Public Works Director)	Continue efforts to support traffic safety, specifically related to pedestrians, bicycles, and e-bikes.	Anticipate one or more meetings, depending on Council's direction. May be combined with other items on this Work Plan.	TBD	TBD

Potential Partners

- Boulder Valley School District
- Boulder County (including Office of Disaster Management)
- Homeowners Associations
- Louisville Fire District
- Neighboring Jurisdictions
- Resilience Groups (such as Marshall Together)
- Telecommunications Providers
- Xcel



DRAFT 2026 Louisville City Council Work Plan

Housing Policy

Includes implementation of the Housing Plan through development and adoption of code changes and policies, partnership with regional efforts, and a push to break ground on new units within Louisville.

Additional Guiding Documents

- [Housing Plan](#)
- State Requirements
 - [HB 24-1313](#) (Housing in Transit Oriented Communities)
 - [SB 24-174](#) (Sustainable Affordable Housing Assistance)
 - [HB 24-1152](#) (Accessory Dwelling Units)
 - [HB 24-1007](#) (Prohibit Residential Occupancy Limits)
 - [HB 24-1304](#) (Minimum Parking Requirements)
 - [HB 24-1175](#) (Local Government Rights to Property for Affordable Housing)
 - [Proposition 123 Compliance](#)

PROPOSED 2026 Priority Items

2026 council actions will be adjusted as this draft progresses.

Item	Description	2026 Council Actions	Timing	B & C, C, TF
Potential City Initiated Rezoning (Lead: Community Development Director)	Consider potential city-initiated rezoning-for housing development. The 2025 Comprehensive Plan's future land use framework will provide guidance for any such rezoning.	As a potential action item from the 2025 Comprehensive Plan, there could be 1-3 meetings on the subject.	TBD	TBD
Potential Property Acquisition or Project Contribution for the Creation of Affordable Housing	Potential to utilize budgeted capital funding for acquisition or contribution to leverage additional funding and support affordable housing.	Anticipate one council meeting in 2025 to develop strategy and one meeting in 2026 to explore opportunities with consultant.	TBD	TBD



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(Lead: Community Development Director)				
Prop. 123 Compliance (Lead: Community Development Director)	Includes audit of development code for compliance with Prop 123 expedited review for affordable housing requirement as part of regional grant. This audit will inform a code amendment that must be in place by November 2026.	Anticipate one council meeting.	TBD	TBD
Development - Building Permit Process for Affordable Housing (Lead: Community Development Director)	Consider expedited building permit review and other code or process changes recommended from Prop 123 Audit.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.	TBD	TBD
Housing Plan – Continued Implementation (Lead: Community Development Director)	Continue implementation of the Louisville Housing Plan.	Anticipate 1-3 meetings for Council consideration and potential adoption of policies. May be combined with other items on this Work Plan.	TBD	TBD
Affordable Housing Strategic Framework and Funding Prioritization – (Lead: Community Development Director)	Consultant study to develop strategies and framework for how to utilize and prioritize affordable housing funding.	Anticipate two meetings. One meeting to inform strategy and priority development and second meeting to review consultant recommendations for potential projects and strategic funding opportunities.	TBD	TBD

Potential Partners

- Boulder County
- Boulder County Housing Authority
- Neighboring Jurisdictions
- Nonprofits



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- Private Sector Developers
- Regional Housing Partnership
- The State of Colorado - Department of Local Affairs (DOLA), Colorado Housing and Finance Authority (CHFA)

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Discussion & Direction

2026 Council Work Plan

February 24, 2026

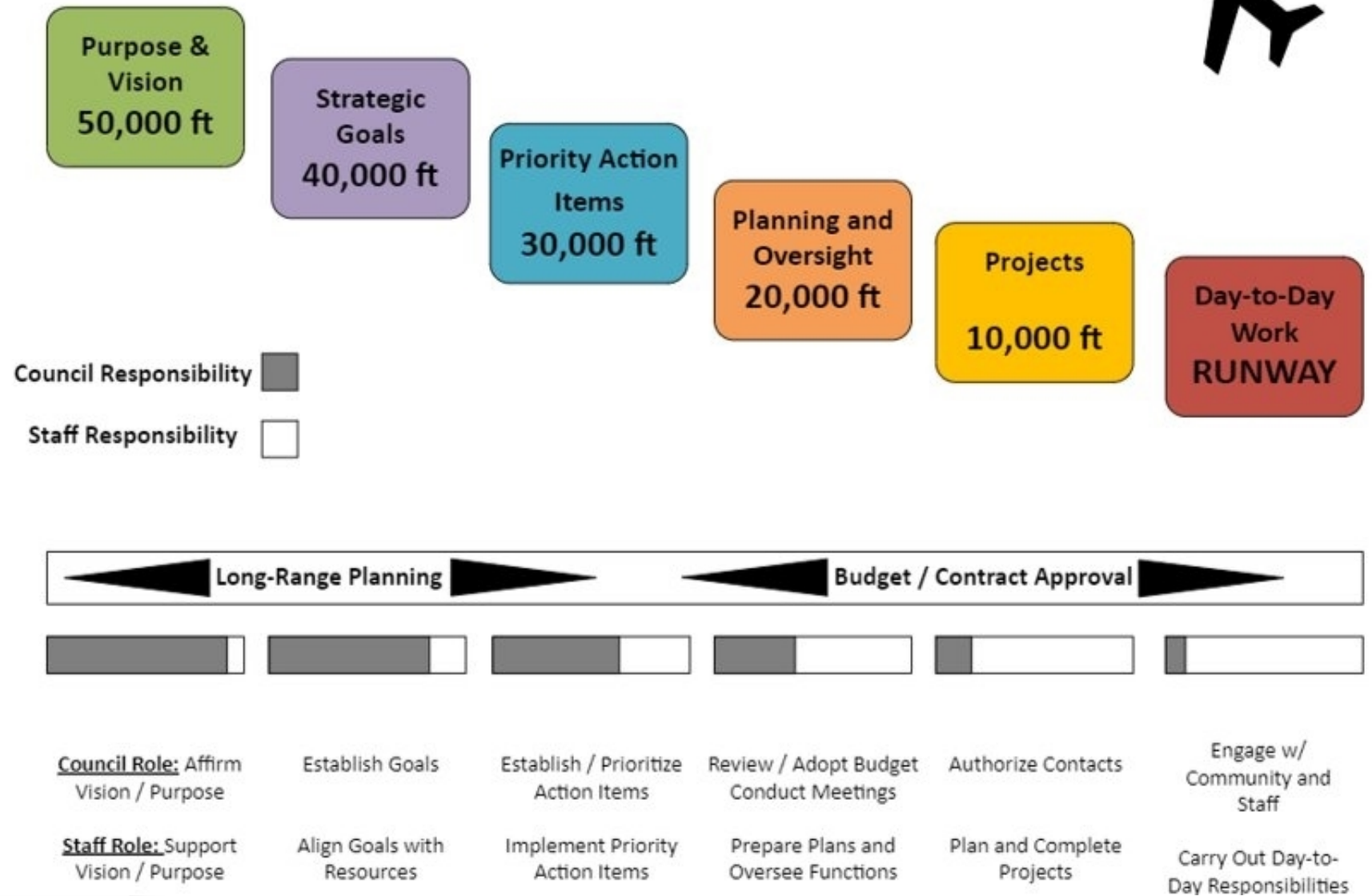
Diana Langley, City Manager
Samma Fox, Deputy City Manager

Agenda

- Review and Adoption of the 2026 Council Work Plan

Roles

Council & Staff Work Flight Analogy



Considerations

- Reminder, this is not representative of everything the City does
- The Council Work Plan reflects Council related work, above and beyond day-to-day services
- The 2026 Work Plan should be achievable, keeping in mind capacity considerations from the Leadership Team
- Maintain alignment with the Charter, Resident Survey, Comprehensive Plan, and 2026 Budget

2026 Approach

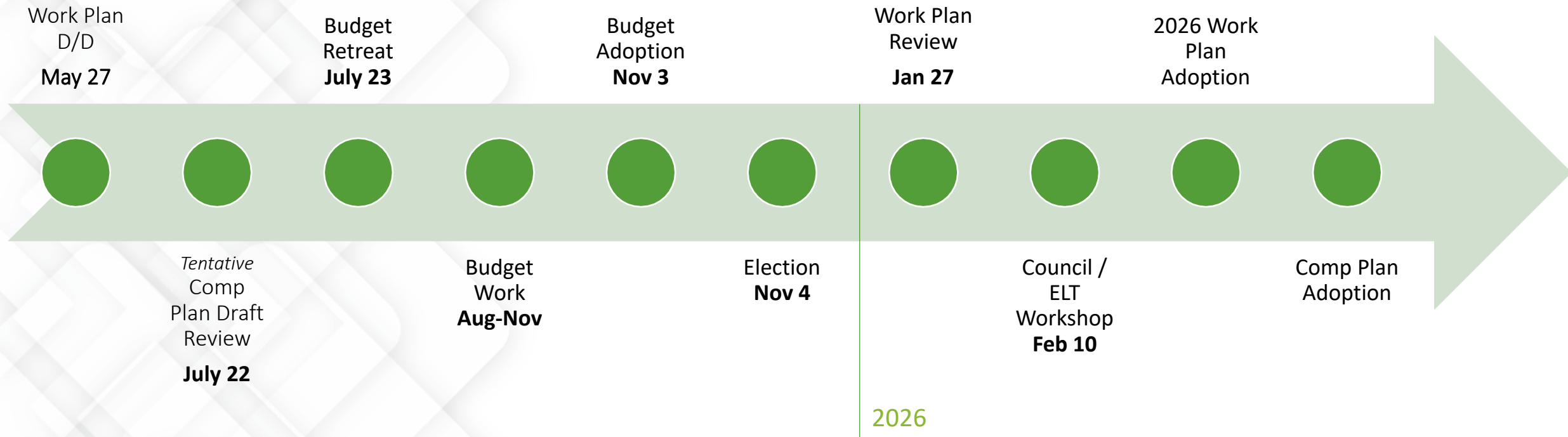
- MAY

- Reviewed Progress on 2025 Council Work Plan
- Council confirmed continuing the priorities and lenses in 2026 (used in budget process)

- JULY

- Presentations from each department, challenges and opportunities
- Staff used Council direction to draft the work plan
- Council Reviews – January 2026 (decision points)
- Feb 10 Council / ELT Workshop – capacity updates from ELT

Timeline



2026 Council Work Plan

Proposed for Adoption – February 24, 2026

Economic Vitality

- Comprehensive Plan
- Front and Center (Downtown Vision)
- EVC Policy Recommendations
- Targeted Development Code & Process Amendments
- Development Code Rewrite
- Sundance Film Festival
- McCaslin Corridor

Core Services

- PROS Long-Range Plan & Trails Plan
- Website Update
- WWTP Expansion
- Transportation Infrastructure
- Advocacy
- 2027-2028 Budget and CIP
- Xcel Franchise Agreement
- Core Services
- Strategic Planning
- Historic Preservation Tax
- Parks and Open Space Initiatives
- Environmental Sustainability Initiatives
- Cultural Services Strategic Planning Initiative
- Consideration of Potential Charter Amendments
- Image & Video Capture Policy
- Funding Options

Safety

- Building the Foundation Study Sessions
- Preparedness
- ODM Buy In and Implementation
- Cell Coverage
- Traffic Safety

Housing

- Potential City Initiated Rezoning
- Potential Property Acquisition or Project Contribution for the Creation of Affordable Housing
- Proposition 123 Compliance
- Development (such as consideration of expedited review or code or process changes for affordable housing)
- Housing Plan Implementation
- Affordable Housing Strategic Framework and Funding Prioritization

Next Steps

- 2026 Council Work Plan Finalization & Adoption
- Recognition that this plan may flex should priorities or resources change.

From: [Stephanie Collins](#)
To: [City Council](#)
Subject: 2026 Workplan's Priorities
Date: Tuesday, January 20, 2026 12:18:10 PM

[EXTERNAL EMAIL] From outside of City of Louisville DO NOT CLICK links or attachments unless you validate the sender and know the content is safe.

Dear Mayor Leh and Council Members,

Thank you for the time and care you bring to shaping the City's 2026 Workplan. I'm writing to encourage the City to elevate equity, diversity, and inclusion (EDI) efforts as a priority in the upcoming workplan. The City of Louisville clearly establishes equity, diversity, and inclusion as the lens through which all actions, priorities, and projects are viewed on its website and in the 2025 Workplan. As a former EDI Task Force member, I believe meaningful recommendations were produced. While some of these recommendations were acted upon with good intentions, there was a lack of adequate support for them.

Dear Mayor Leh and Council Members,

Thank you for the time and care you bring to shaping the City's 2026 Workplan. I'm writing to encourage the City to elevate equity, diversity, and inclusion (EDI) efforts as a priority in the upcoming workplan. The City of Louisville clearly establishes equity, diversity, and inclusion as the lens through which all actions, priorities, and projects are viewed on its website and in the 2025 Workplan. As a former EDI Task Force member, I believe meaningful recommendations were produced. While some of these recommendations were acted upon with good intentions, there was a lack of adequate support for them.

The decision to prioritize EDI in the 2026 Workplan begins by finding a constructive and sustainable path forward. This essential and foundational work will include, in part:

- An analysis of successes, challenges, and plausible explanations with concrete and actionable advice.
- An assessment and understanding of our internal capacity and gaps,
- Establishing governance that defines clear roles and a decision-making structure,
- Leadership training to understand "siloed" EDI efforts and their impacts, and
- Assistance in translating the Task Force recommendations into appropriately phased and actionable plans.

Prioritizing this work thoughtfully is an opportunity to honor the Task Force's investment and begin building systems that support our commitment to real, measurable, and sustainable diversity efforts that help us enact the values we espouse. Therefore, this email is also my promise to support both the foundational and future EDI work in Louisville. Thank you for your consideration and for your continued service to our community.

Respectfully,
Stephanie Collins
1215 N. Kestrel Ln. #202

From: [Nancy Commins](#)
To: [City Council](#)
Subject: Proposed WorkPlan
Date: Monday, January 19, 2026 12:56:21 PM

[EXTERNAL EMAIL] From outside of City of Louisville DO NOT CLICK links or attachments unless you validate the sender and know the content is safe.

Dear Council Members.

I am writing to express my concern about the lack of attention to issues of equity, diversity or inclusion in the proposed City Council Workplan. While the EDI Task Force Report is listed as a guiding document, there is no evidence in my reading of the plan that its content and recommendations play any part in your decision making.

I despair that the many months that the Task Force Members invested (myself included) were just an exercise to say Louisville checked a box. Having just attended the MLK celebration held in Lafayette, I am struck by a tale of two cities. One loudly proclaims and shows evidence of a commitment to diversity and making their community truly welcoming to people of all backgrounds / income levers and one that has it on a piece of paper but does little to enact changes or policies that might make that a reality.

I am heartily disappointed but not at all surprised.

Nancy Commins
261 Short Place.

P.S. A huge thanks to Josh Cooperman for representing Louisville at the only East County celebration of MLK's legacy. Where was everyone else?

From: [H.M](#)
To: [City Council](#)
Subject: Elevate EDI to a Priority Item in the 2026 Workplan
Date: Saturday, January 17, 2026 10:03:53 PM

[EXTERNAL EMAIL] From outside of City of Louisville DO NOT CLICK links or attachments unless you validate the sender and know the content is safe.

Dear Mayor Leh and Council Members,

I'm writing to urge you to elevate the Equity, Diversity, and Inclusion (EDI) Taskforce work to a Priority Item in the 2026 Work Plan. Louisville has consistently affirmed equity and inclusion as core values, yet the Taskforce's work remains listed only as an "additional item," and without dedicated staffing or sustained funding, the early steps taken have not been able to grow into the progress our community envisioned.

Elevating EDI is practical, stabilizing, and directly supports the Work Plan's pillars by strengthening economic participation, public safety, fair access to services, and affordable housing opportunities. Most importantly, EDI helps ensure that every resident feels seen, safe, and able to belong here.

Prioritizing this work will allow the City to follow the Taskforce recommendations, assess progress, and build the systems needed to make EDI real and sustainable. Making EDI a Priority Item is the next step in living our values. Thank you.

Sincerely,
Helen Moshak
Louisville Resident

From: [viki lawrence](#)
To: [City Council](#)
Subject: Cell coverage
Date: Friday, January 16, 2026 3:26:39 PM

[EXTERNAL EMAIL] From outside of City of Louisville DO NOT CLICK links or attachments unless you validate the sender and know the content is safe.

Please make improving cell coverage a priority. I live in Saratoga 2 and my cell coverage is so weak that when the power goes out (frequently lately) I cannot access information. Unless I have internet I can barely make calls, and often don't receive them, and am unable to get to websites for information.

Viki Lawrence

Subject: Discussion / Direction: Traffic Via Appia and Polk / Dahlia
Discussion / Direction provides Council with the opportunity to learn about an item, ask questions, and provide feedback to staff. There will be no final decisions made on this item. One round of public comment will be taken. This item may return at a later date for action by Council.

Date: February 24, 2026

Prepared By: Kurt Kowar, Director

Presented By: Kurt Kowar, Director

Summary:

Staff will be presenting data for the Via Appia and Polk Dahlia corridors for review and discussion regarding future improvements.

Polk and Dahlia is scheduled for repaving this year and staff will be reviewing options with the City Council for a desired final configuration after repaving efforts are complete.

There is funding available in 2026 in the amount of \$550,000 that could be utilized to make further improvements to Via Appia. In addition, the City is about to begin its budgeting and capital improvement planning process for the 2027 - 2028 budget cycle and approval. Via Appia is anticipated to be repaved sometime around 2027 or 2028 dependent on seasonal impacts and overall roadway conditions.

Via Appia is a long corridor with various competing interests and concerns. In 2024 Via Appia was reduced from 4 lanes to 2 lanes in efforts to slow speeds and improve safety of all users in the corridor.

Staff will review the corridor data collected over the past few years of the 2 lane configuration and discuss current and future traffic and safety impacts. Various solutions will be presented and discussed to gather what next steps and long term planning should be applied to the Via Appia corridor.

Feedback received during the staff presentation will inform any improvements that may take place in 2026/2027 with current budgeted funds and/or provide guidance for future improvements to be refined through design and cost estimating to submit for the 2027/2028 budget process.

Background / Prior Discussions:

Background information is provided in detail in the attached presentation.

Development Proposal:

N/A

Analysis:

Analysis is provided in the attached presentation.

Council Work Plan:

This item aligns with Council's Work Plan focus on Core Services and the priority item of Transportation Infrastructure.

Fiscal Impact:

Varies dependent on discussion and desired outcomes.

Alternatives:

N/A

Recommendation:

Receive the presentation and provide direction to staff.

Attachments:

1. Via Appia Public Presentation

2026

Via Appia and Polk/Dahlia Next Steps Discussion

February 24, 2026

Discussion Context

Do's and Don'ts

Always – Nothing on this corridor always exists ~ “People always pass me in the hatched out area.”

Never – Just because you don't see it doesn't mean it doesn't exist ~ “I never see anyone in the bike lanes or crossing the street.”

Fear Mongering – Statistically over time someone will be seriously or fatally injured. ~ “It's only a matter of time before a child gets hurt or is killed.”

Expectations – What are resident expectations? Both the **loudest** and the **quietest**.

Future – What does the path forward look like for this corridor?

What is typically happening?

Is it often? Is it minimal? Is it normal?

What is the overall risk?



**“When values are clear,
decisions are easy.”**

What are you **hearing**?

What are you thinking that still
needs to be solved?

Where are your **concerns**?

Is there additional **public
outreach** needed?

If so, what are **expecting** to ask
and **get out of it?**

What are your **principals** and
guiding values?



“It is not the answer that enlightens, but the question.”

Does it **improve** for **pedestrians** and **bikes** only?

Does it **improve** for **cars** only?

Does it **improve** for **all users**?

Does it **work now**?

Does it still work in **2035** or is it a disposable cost?

Does it still work in **2045** or is it a disposable cost?

Can we realistically **fund** it?

Does it truly need to provide the highest **level of service** or **comfort**?

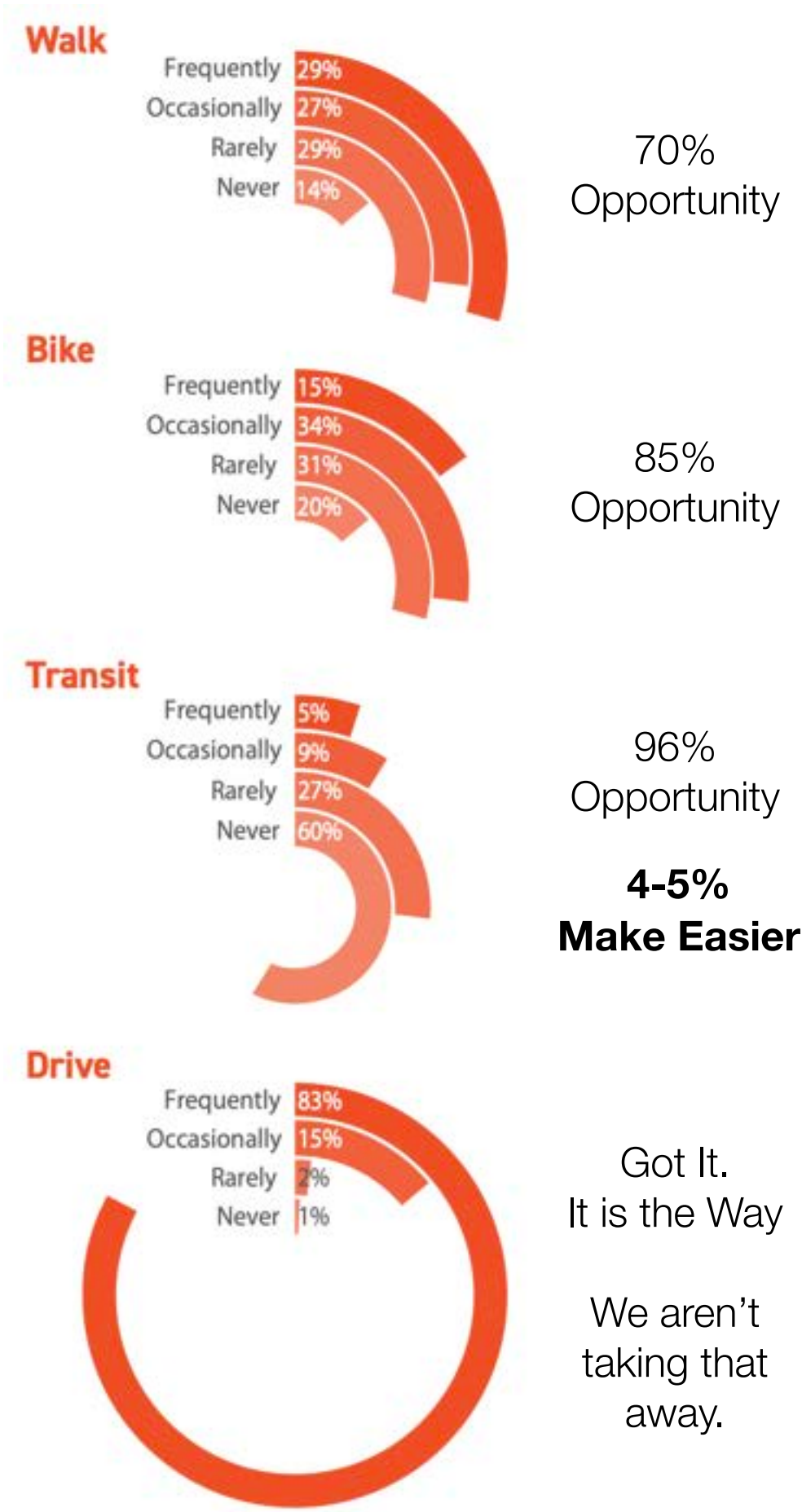
Is **Doing Nothing** OK?



Via Appia Previous Considerations

- 2012/2013 Comprehensive Plan
- 2015 Pavement Program - Add Bike Lanes
- 2019 Transportation Plan
- 2020 Approved Budget Funding \$1,500,000
- 2022 Approved Budget Funding \$1,300,000
- 2022 DRCOG TIP Public Input - Highly Supported
- 2023 Budget Process \$2,800,000
- 2023 DRCOG TIP Public Input - Evacuation/Cost
- 2024 Maintenance Restriping \$195,000
- 2024 - 2026 Interim Striping in Place. Listening and Monitoring.
- 2026 \$550,000 Budgeted in 2026. 2027 - 2032 Capital Planning and Budgeting Process
- 2028/2029 Via Appia likely to be worked into the repaving program based on deterioration rate.
- 2035 Corridor Side Street LOS Starts Falling Apart and Failing
- 2045 Side Street LOS Fails

2019 Transportation Plan Public Input



2019 TMP Project

Improve Signage

Enhance Crosswalks

Remove Right Turn Lanes (Bike Safety)

Create Median Pedestrian Refuges

Additional Pavement Space for Bike Lanes

PROJECT 1: CORRIDOR IMPROVEMENTS, CONT. CP4: VIA APPIA IMPROVEMENTS

Summary

Via Appia is a collector that connects many neighborhoods to South Boulder Road, McCaslin Boulevard, as well as the Recreation Center, parks, and trails. Via Appia is a wide street, particularly at intersections where there are center and right turn lanes. Data shows many cars traveling well over the posted speed limit. Because the corridor primary serves as a connection to local neighborhoods and includes several trail connections and transit stops, improving safety and crossings along this corridor is recommended. This project includes a series of improvements along the roadway and at key intersections to improve safety and promote multi-modal use of the corridor.

Implementation

The City could construct the recommended improvements as one project, or at individual locations over time as determined by budget and prioritization. When the corridor is complete, the improvements should be consistent to provide predictability for users along the corridor.

Key Considerations

- Right-turn lanes are not needed for vehicular traffic and can be removed to shorten pedestrian crossing distances.
- Road width would allow for incorporation of pedestrian refuges in the median and additional pavement space for bicycle lanes.
- Pine Street and Via Appia intersection has poor visibility due to both elevation change and curvature of the roadway and should be a priority.



4-18 Policies, Projects & Programs

Draft - August 12, 2019

How We Got Here?

Community Concerns re:
Speeding and Crosswalk
Compliance.

2023 Budget for Significant
Reduction **\$2,500,000** million

2023 Existing Restriping **\$30,000**

Interim - 2 Lane with Buffered
Bike Lane Restriping **\$180,000**

Revised - 2 Lane with additional
width and buffering **\$195,000 (+
\$15,000)**



What We've Heard?

Crosswalks

“People don’t stop for me at crosswalks w/o a RRFB?”

A: Painted Crosswalks provide 20-40% compliance rates. If there is not a beacon it is more than likely a car will not stop.

“We should put in raised crosswalks?”

A: Raise crosswalks are not recommended due to bus routes, fire response, and police response.

“We should put in another RRFB at xyz location.”

A: Too many RRFB’s can cause compliance fatigue and also will increase rear end collisions.

“We should put in a HAWK/Traffic signal at xyz location.”

A: HAWK’s can introduce too much delay to the corridor and may also introduce additional confusion when RRFB’s also exist on the corridor.

“We should put in bump outs at xyz location.”

A: Bump outs would limit evacuation capacity.

“I don’t think there is an overall problem. I never seeing anyone biking or crossing at xyz. In my opinion the problem is just at one end.”

A: Not all complaints are loud and obvious. Staff have received complaints regarding pedestrian or bike safety throughout the entire corridor over time.



What We've Heard?

Vehicle Behavior

“People pass me in the hatched out right turn lanes.”

A: Yes. This seems to be a consistent theme and is a problem to be discussed. Right turn lanes need restored or installed or flexible pylon delineators need to be installed.

“People pass me in the hatched out unused lane.”

A: Yes. This probably happens but not a problem or risk level.

“I wait longer now to turn left at xyz.”

A: Observations suggest side road level of service has improved. Analysis at Recreation Center, Pine, Tyler, and Lafayette suggests adequate levels of service at this point in time.

“People Tailgate me and its only a matter of time before someone gets hurt or worse.”

A: There is no accident trend beyond RRFB Crosswalks that indicates an accident risk for rear end collisions for cars turning left or right off of Via Appia.

“There is only one lane to evacuate on.”

A: Given that the configuration is just paint, an evacuation scenario can provide for 6 lanes of traffic under evacuation conditions utilizing both sides of Via Appia



Observations?

- Complaints from pedestrians crossing the road are down at RRFB locations.
- Complaints from pedestrians at Pine and Tyler intersection re: cars not stopping.
- Complaints from cars are up re: tailgating.
- Complaints re: side street wait times are up.
- Via Appia is working well from a data perspective and as intended in the 2 lane configuration. May not align with public perception.
- Speeds on either end are down while speeds in the middle remain unchanged or higher.
- Crosswalks with RRFB's have a high frequency of rear end collisions.
- Side Streets at limited times during am and pm rush may have a longer wait time. This was also this case in the 4 lane configuration.
- Whether the configuration is 4 lanes or 2 lanes it is projected to have side street LOS E by 2035 at more heavily used intersections.
- 2 lane configuration extends Via Appia pre improvement LOS.



Colorado Traffic Law (CRS 42-4-802)

(1) When traffic control signals are not in place or not in operation, the driver of a vehicle shall yield the right-of-way, slowing down or stopping if need be to so yield, to a pedestrian crossing the roadway within a crosswalk when the pedestrian is upon the half of the roadway upon which the vehicle is traveling or when the pedestrian is approaching so closely from the opposite half of the roadway as to be in danger.

City Expectation: Drivers stop and wait at crosswalks when pedestrians are present and show intent.

(3) A pedestrian shall not suddenly leave a curb or other place of safety and ride a bicycle, electrical assisted bicycle, or electric scooter, or walk or run into the path of a moving vehicle that is so close as to constitute an immediate hazard.

City Expectation: Pedestrians and Bicyclists be prepared to stop, look both ways and ensure its clear at all stops before crossing.

Design Terminology

All Ages and Abilities
8 - 80 years old

85th Percentile Speed
The speed at which or below 85 percent of drivers are traveling.

Average Daily Traffic (ADT)
Average amount of traffic on a street each day.



Louisville CDOT Crash Statistics - **All Injuries**

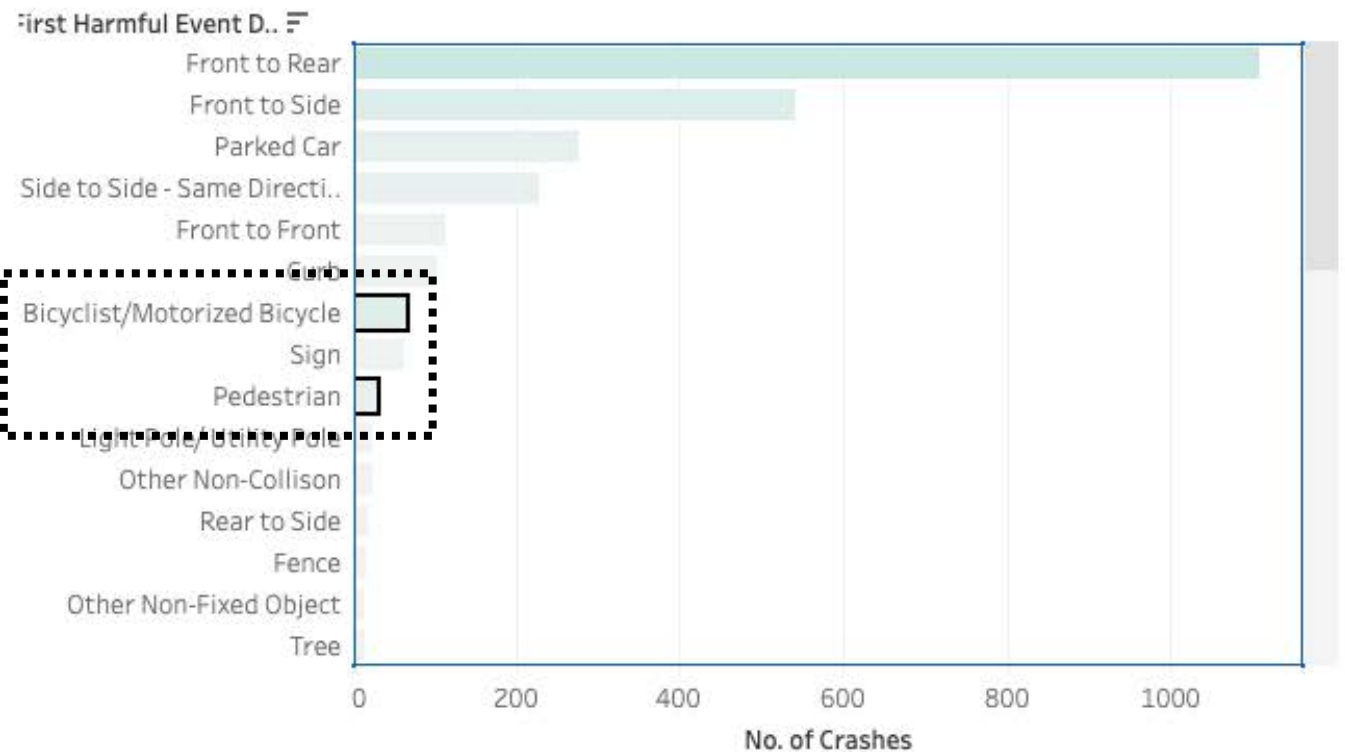
Bike and Pedestrian Trend

Crashes by Year

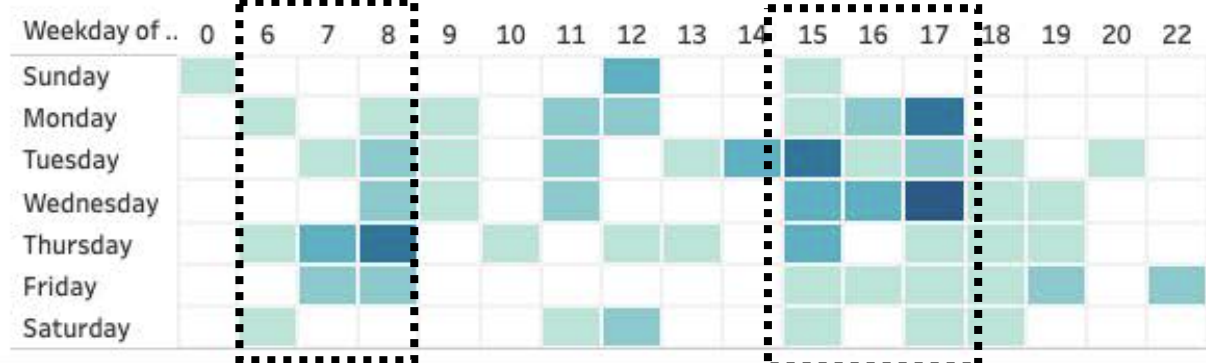
Summary Tables



First Harmful Event



Week at a Glance



Louisville CDOT Crash Statistics - Fatalities

Bike and Pedestrian Trend

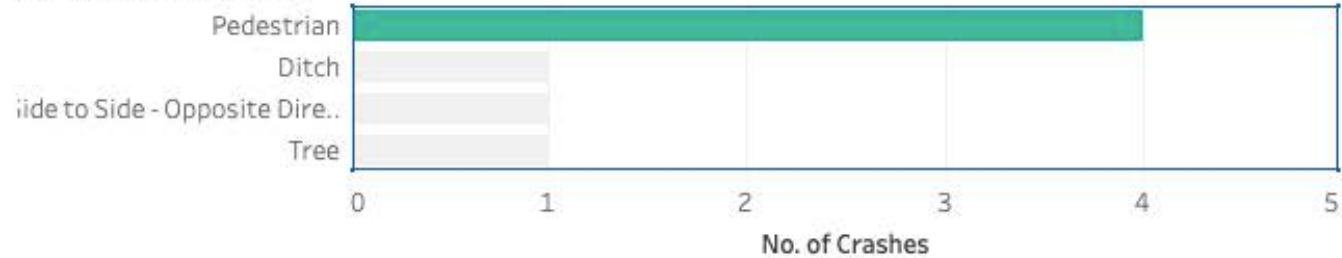
Crashes by Year

Summary Tables

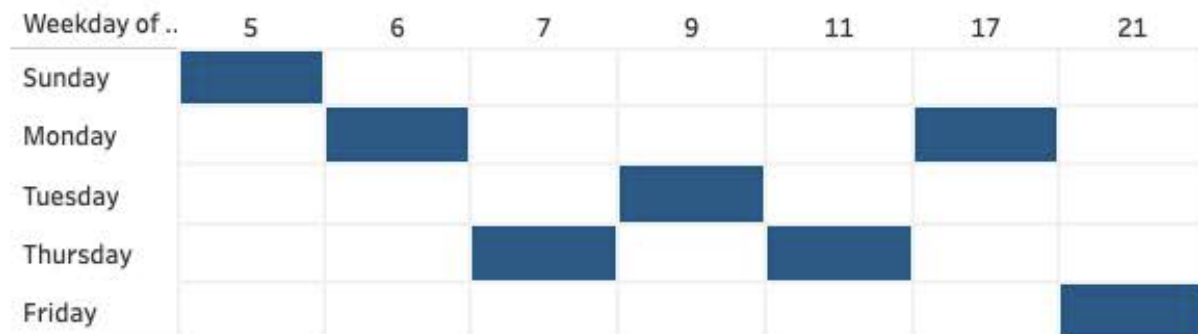


First Harmful Event

First Harmful Event D.. F



Week at a Glance

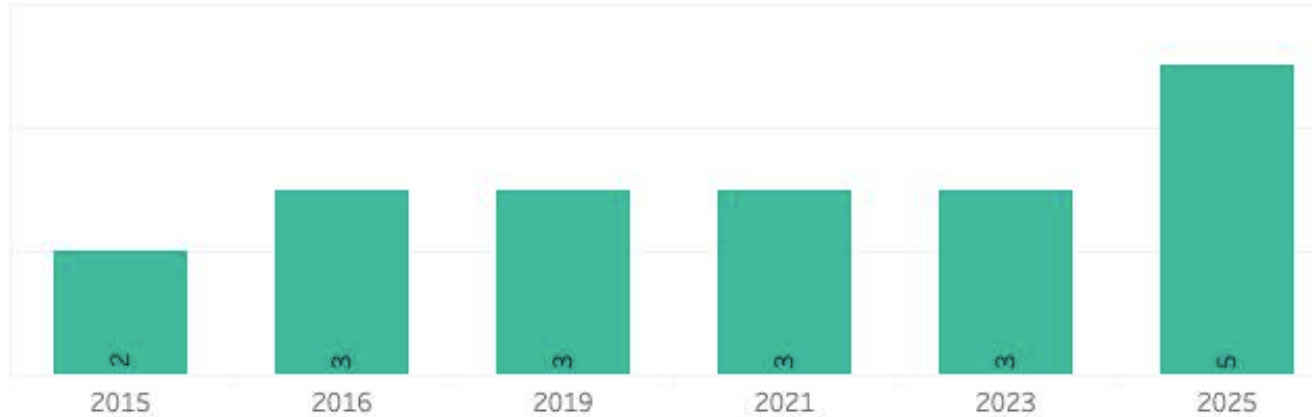


Louisville CDOT Crash Statistics - **Serious Injury**

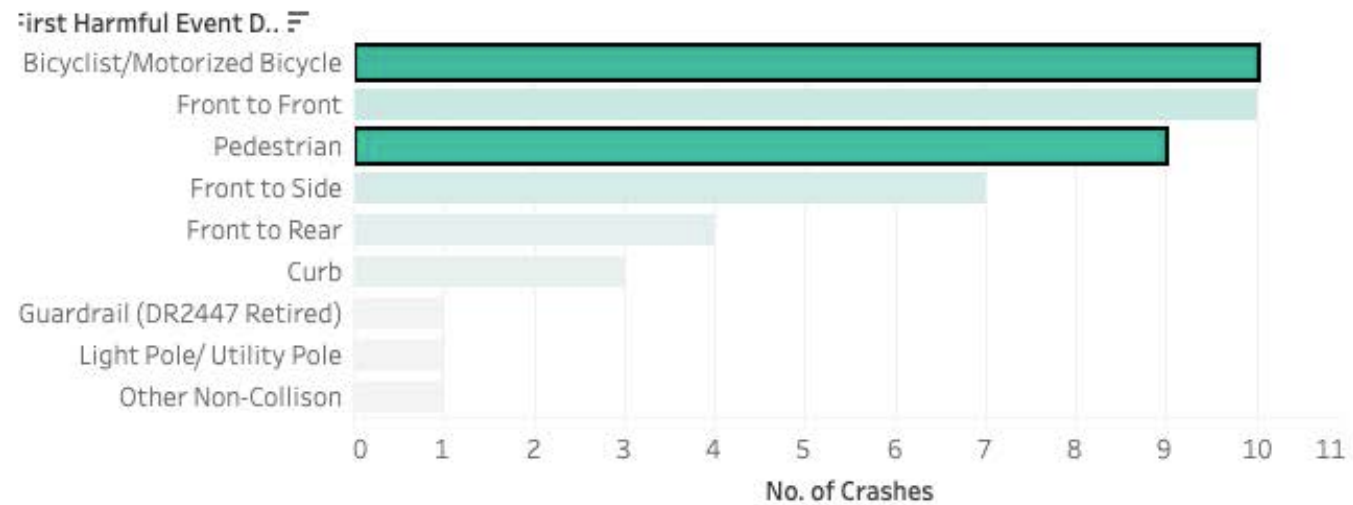
Bike and Pedestrian Trend

Crashes by Year

Summary Tables



First Harmful Event



Week at a Glance



Louisville Incidents

2018 95th Street and Hecla **Death - Dawn**

2019 SBR/Eisenhower **Child Hit/Grazed - 4 Lane Crosswalk**

2020 SBR/Centennial **Death - Night**

2021 Via Appia/SBR **Child Bicyclist Hit in Crosswalk**

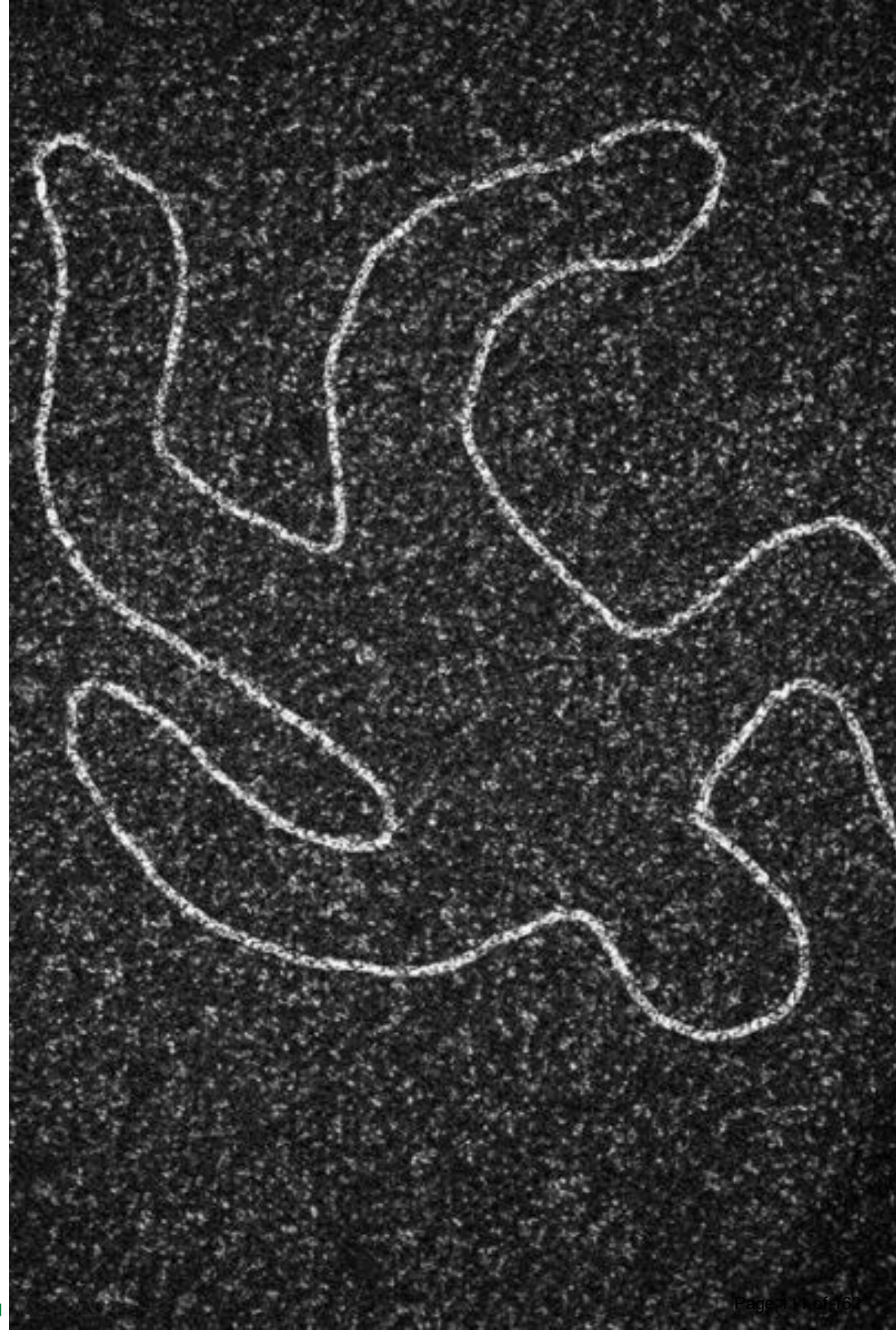
2022 Polk/Dahlia **Child Hit/Grazed - Sun Glare**

2023 Polk/Dahlia **Jogger Hit Serious Injury - Sun Glare**

2023 Cherry Street **Death - Daylight**

2023 SBR/Plaza **Pedestrian Serious Injury - Night**

2024 Via Appia/Sagebrush **Death - Daylight**



Via Appia Corridor Accidents

2022 to Pre Improvement 2024

Date	Location	Time of Day	Road/Weather Conditions	Movement	Type	Notes
01/17/2022	Pine Street	2:30 pm	Dry/Clear	NB Pine to WB Via Appia (Left)	Car vs Car EB hit NB Left	Distracted/Visibility Failure to Yield
06/15/2022	Rec Center	12:45 pm	Dry/Clear	WB Via Appia into Sidewalk/Parking Lot	Car vs Bike on Sidewalk	Driver Did Not See Biker
11/03/2022	Lafayette St	4:30 pm	Dry/Clear	WB Lafayette to WB Via Appia (Left)	Car vs Car EB hit NB Left	Driver Misjudged Failure to Yield
11/10/2022	Rec Center Beacon Crosswalk	5:30 pm	Dry/Clear	EB Stop for Crosswalk	Car vs Car Rear End @ Crosswalk	Following Too Close
04/24/2023	Sagebrush Way Beacon Crosswalk	2:00 pm	Dry/Clear	EB Stop for Crosswalk	Car vs Car Rear End @ Crosswalk	Following Too Close
07/12/2023	Tyler Ave	9:00 am	Dry/Clear	NB Tyler to WB Via Appia (Left)	Car vs Bike in Bike Lane	Biking WB in EB Lane
09/07/2023	Lake Park Beacon Crosswalk	4:00 pm	Dry/Clear	SB Stop for Crosswalk	Car vs Car Rear End @ Crosswalk	Following Too Close
11/02/2023	Tyler Ave	7:00 pm	Dry/Clear/Dark	SB Tyler hit NB Tyler to EB Via Appia (Through/Left)	Car vs Car	Opposite Stop Signs Went At Same Time
12/12/2023	Pine Street	6:00 pm	Wet/Clear/Dark	NB Pine	Car vs Car	Missed Stop Sign
01/16/2024	W Harper St	11:30 am	Slushy/Windy	Lost Control	Car vs Fence	Snow
02/03/2024	Tyler Ave	11:30 am	Icy/Snow	Lost Control	Car vs Fence	Snow
02/19/2024	Eldorado Lane Crosswalk	3:00 pm	Dry/Clear	EB Stop for Crosswalk	Car vs Car Rear End @ Crosswalk	Distracted
06/08/2024	Sagebrush Way	3:00 pm	Dry/Cloudy	SB Sagebrush to NB Via Appia (Left)	Car vs Car	Did Not See Car Failure to Yield
06/13/2024	Tyler Ave	11:45 am	Dry/Clear	NB Tyler	Car vs Car	Missed Stop Sign
06/25/2024	Via Capri	9:00 am	Dry/Clear	SB Via Appia	Car vs Car	U Turn Gone Wrong

Via Appia Corridor Accidents

Post Improvement 2024 to Present

Date	Location	Time of Day	Road/Weather Conditions	Movement	Type	Notes
07/08/2024	Sagebrush Way Beacon Crosswalk	5:45 pm	Dry/Clear	EB Crosswalk	Car vs Pedestrian @ Crosswalk	Distracted. Fatality.
08/19/2024	Rec Center	2:30 pm	Wet/Clear	Parking to WB Via Appia	Car vs Car	Rain Failure to Yield
10/28/2024	Rec Center Beacon Crosswalk	5:15 pm	Dry/Clear	EB Stop for Crosswalk	Car vs Car vs Car @ Crosswalk	Vehicle 3 Stated Brakes Didn't Work
01/09/2025	Sagebrush Way Beacon Crosswalk	4:00 pm	Dry/Clear	WB Stop for Crosswalk	Car vs Car Rear End @ Crosswalk	Following Too Close
04/07/2025	Pine Street	8:45 pm	Dry/Clear/Dark	SB Pine to SB Pine (Through)	Car vs Car	Failure to Yield
05/07/2025	Pine Street	1:00 pm	Wet/Clear	NB Pine to WB Via Appia (Left)	Car vs Car	Failure to Yield
05/31/2025	Tyler Avenue	4:15 pm	Dry/Clear	NB Tyler to NB Tyler (Through)	Car vs Car	Failure to Yield
06/03/2025	Eldorado Lane	4:45 pm	Wet/Clear/Dark	WB Via Appia	Car vs Lightpole	Driver Fell Asleep
09/13/2025	Sagebrush Way Beacon Crosswalk	2:00 pm	Dry/Clear	WB Via Appia	Car vs Car Rear End @ Crosswalk	Veh 2 Distracted by Phone
10/29/2025	W Harper Street	1:45 pm	Dry/Clear	SB Via Appia	Car vs Median	Hit and Run



Safe System Approach

Focus on **Human Vulnerability**

Design with **Redundancies**

Proactive vs Reactive Improvement

DRIVERS



LEVEL OF SERVICE (LOS)

A-C	Autopilot/Speeding ~ Dangerous High Comfort Driving (Most of the Day)
D	Some Traffic (Rush Hour) 15-30 min
E	Growing Traffic
F	Large Delays

BICYCLISTS



LEVEL OF TRAFFIC STRESS (BLTS)

1	High Comfort for All
2	High Comfort for Adults
3	Increasing Stress for Most
4	Strong and Experienced Bicyclists Only

PEDESTRIANS



LEVEL OF TRAFFIC STRESS (PLTS)

1	High Comfort for All
2	High Comfort for Adults
3	Increasing Stress for Most
4	High Stress Experience

Level of Service/Stress Targets

All Ages and Abilities
All Modes of Transportation
Community Values

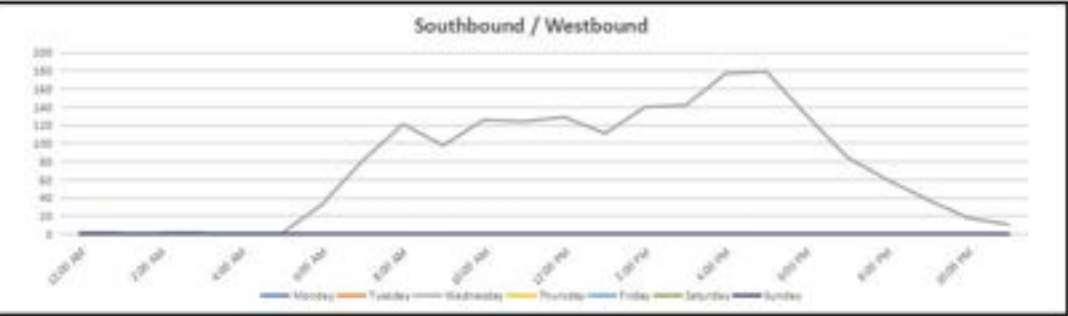
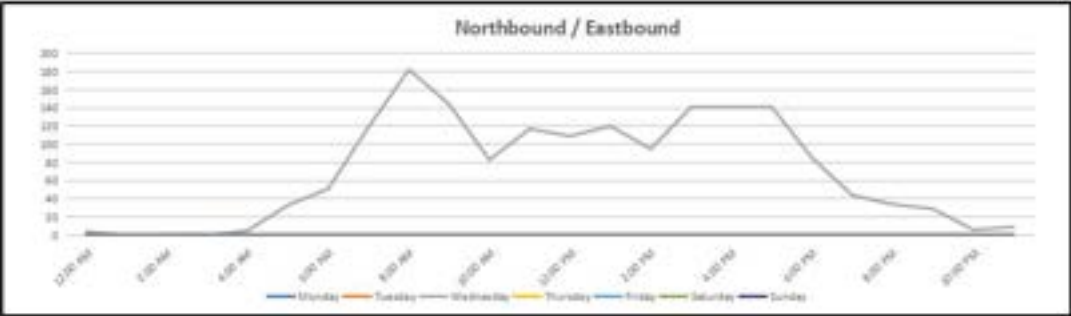
Pine Street Traffic Volume - Example



Vehicle Volume Report - Hourly

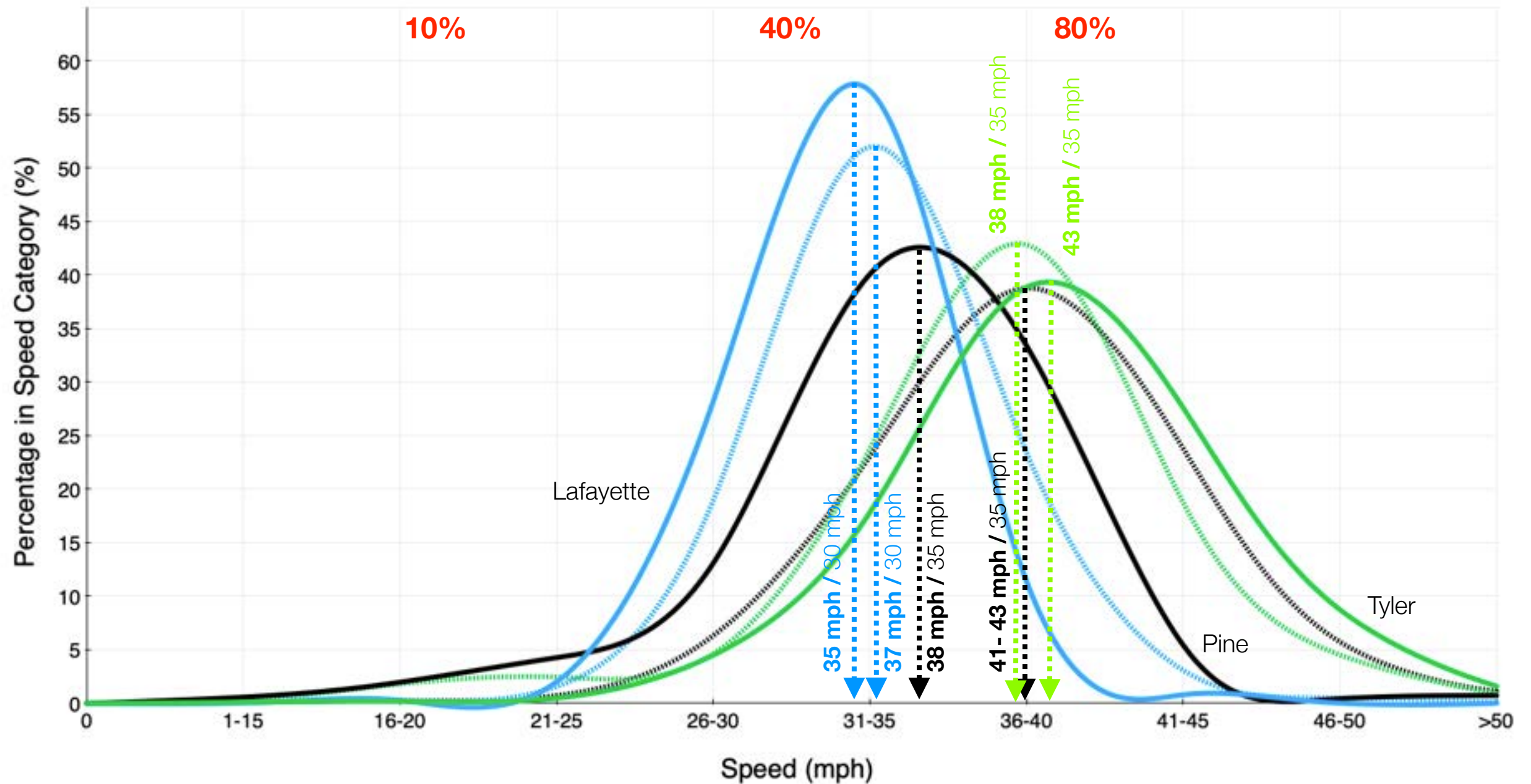
Site Description: W PINE ST S/O VIA APPIA WAY
Site Number: 6
Start Date: 13/12/2023
End Date: 13/12/2023

Time	Monday			Tuesday			Wednesday			Thursday			Friday			Saturday			Sunday			3 Day Avg		5 Day Avg		7 Day Avg	
	12/18/23			12/19/23			12/20/23			12/21/23			12/22/23			12/23/23			12/24/23			Tue-Thu		Mon-Fri		Mon-Sun	
	NB	SB	Total	NB	SB	Total	NB	SB	Total	NB	SB	Total	NB	SB	Total	NB	SB	Total	NB	SB	Total	NB	SB	NB	SB	NB	SB
12:00 AM	-	-	-	-	-	-	4	2	6	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
1:00 AM	-	-	-	-	-	-	0	1	1	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2:00 AM	-	-	-	-	-	-	1	2	3	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
3:00 AM	-	-	-	-	-	-	0	1	1	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
4:00 AM	-	-	-	-	-	-	5	1	6	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
5:00 AM	-	-	-	-	-	-	33	1	34	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
6:00 AM	-	-	-	-	-	-	51	33	84	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
7:00 AM	-	-	-	-	-	-	119	81	200	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
8:00 AM	-	-	-	-	-	-	182	121	303	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
9:00 AM	-	-	-	-	-	-	144	98	242	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
10:00 AM	-	-	-	-	-	-	83	126	209	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
11:00 AM	-	-	-	-	-	-	117	124	241	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
12:00 PM	-	-	-	-	-	-	109	129	238	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
1:00 PM	-	-	-	-	-	-	120	111	231	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2:00 PM	-	-	-	-	-	-	95	140	235	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
3:00 PM	-	-	-	-	-	-	141	142	283	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
4:00 PM	-	-	-	-	-	-	141	177	318	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
5:00 PM	-	-	-	-	-	-	141	179	320	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
6:00 PM	-	-	-	-	-	-	85	131	216	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
7:00 PM	-	-	-	-	-	-	44	85	129	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
8:00 PM	-	-	-	-	-	-	34	60	94	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
9:00 PM	-	-	-	-	-	-	29	38	67	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
10:00 PM	-	-	-	-	-	-	6	18	24	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
11:00 PM	-	-	-	-	-	-	9	11	20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
6:00 AM - 9:00 AM	-	-	-	-	-	-	352	235	587	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
3:00 PM - 6:00 PM	-	-	-	-	-	-	423	498	921	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
6:00 AM - 7:00 PM	-	-	-	-	-	-	1528	1592	3120	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
12:00 AM - 12:00 AM	-	-	-	-	-	-	1693	1812	3505	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Percent	-	-	-	-	-	-	48.3%	51.7%	100.0%	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
AM Peak	-	-	-	-	-	-	8:00 AM	9:00 AM	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
PM Peak	-	-	-	-	-	-	5:00 PM	6:00 PM	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-



Via Appia

Speed Distribution. **3-8 mph** over Speed Limit.



Traffic Calming

Traffic calming is about changing geometry, not just posting signs.

It reshapes the physical environment through narrower lanes, vertical deflection, horizontal shifts, medians, and visual friction so behavior follows form. It is not a polite request to slow down. It is physics and psychology holding hands.

It works because it interrupts autopilot.

Drivers tend to calibrate speed to perceived risk and enclosure. When a corridor feels wide, forgiving, and empty, speed creeps. Add friction and complexity and the brain re-engages. Speeds drop because the street feels different, not because someone asked nicely.

It is designed to reduce severity, not eliminate movement.

The goal is fewer and less severe crashes, especially for people walking and biking. It is not an anti-car strategy. It is a kinetic energy management strategy.

Drivers often dislike it because it removes convenience and predictability.

Slower travel, minor delay, steering input, and vertical motion feel like loss of control. People experience the intervention personally, even though the benefit is collective. The irritation is immediate. The safety gain is statistical.

It redistributes priority in subtle ways.

Traffic calming says this is a shared space, not a throughput channel. That cultural shift can feel like a demotion to drivers used to uninterrupted flow, even when travel time impact is modest.



Crosswalk Compliance

Expectations vs Real World Reality

Paint Only ~ 20-40%

Paint + RRFB ~ 75-90%

HAWK or Traffic Signal ~ 95%+

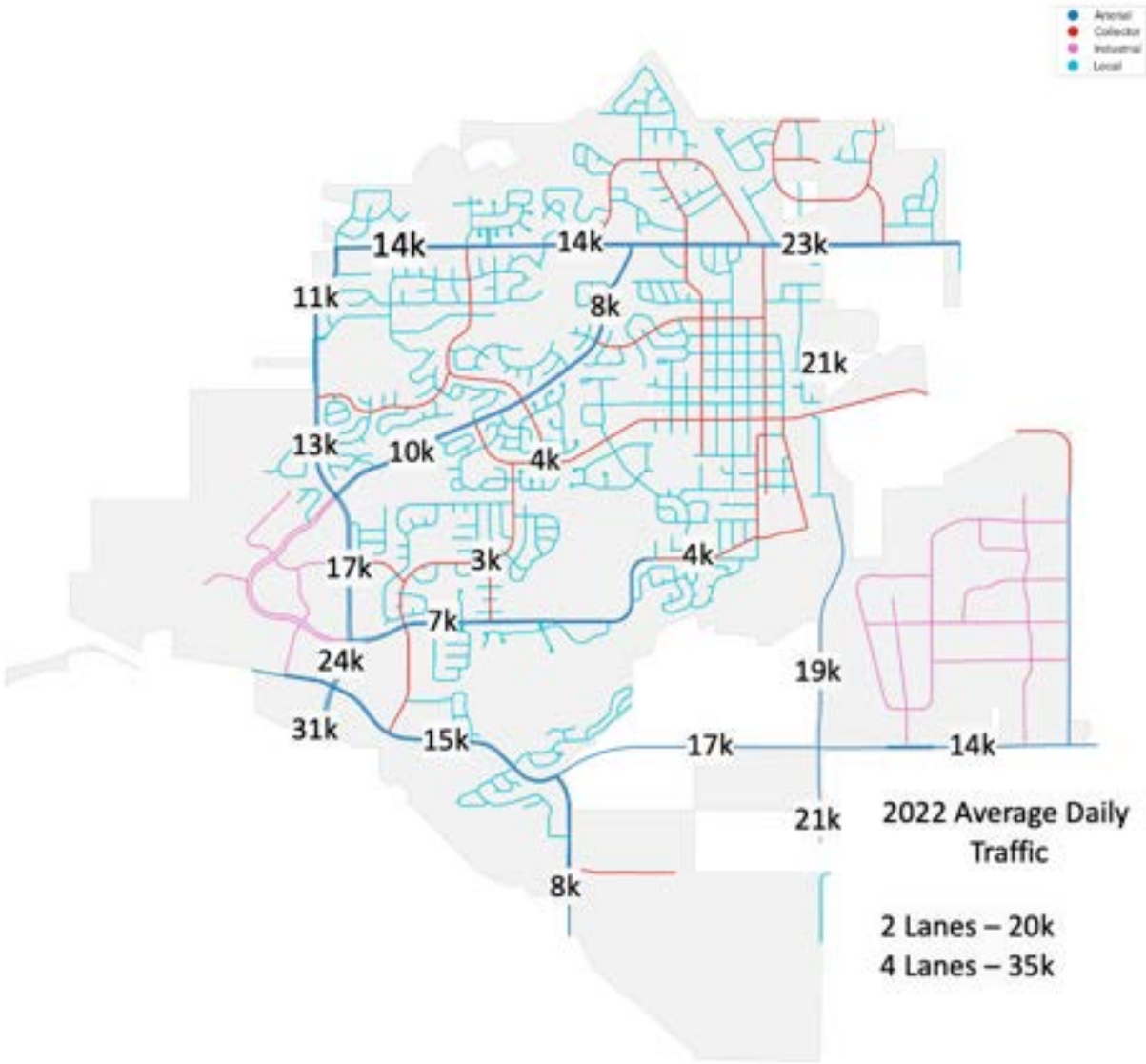


Street Classification

Via Appia on Lower End. More Like a Minor Arterial

Classification	Average Daily Traffic (ADT)
Arterial	5,000 - 30,000
Collector	1,500 - 5,000
Local	0 - 1,500
Industrial	0 - 1,500

Via Appia Average ~ 8,500 - 11,500 ADT
4 Lanes ~ 35,000 ADT ~ 26%
2 Lanes ~ 20,000 ADT ~ 45%



Observed Auto Level of Service - Improved

Overhead Drone Observation During Morning Peak Period

DRIVERS



LEVEL OF SERVICE
(LOS)

A-C	High Comfort Driving
D	Some Traffic
E	Growing Traffic
F	Large Delays

Adopted minimum acceptable planning threshold for Arterials. No adopted threshold for Collectors and Local roads

		12/1/23 4 Lanes			11/17/23 2 Lanes (Construction)			11/12/25 2 Lanes		
LOS	Delay (seconds)	Count (cars)	% of Total	% Cumulative	Count (cars)	% of Total	% Cumulative	Count (cars)	% of Total	% Cumulative
A + 26%	< 10	14	33%	33%	16	37%	37%	22	59%	59%
B + 20%	10-15	8	19%	52%	12	28%	65%	6	13%	72%
C + 24%	15-25	5	12%	64%	5	12%	77%	8	16%	88%
D + 9%	25-35	8	19%	83%	4	9%	86%	3	4%	92%
E - 9%	35-50	7	17%	100%	6	14%	100%	5	8%	100%
F 0%	> 50	0	0%	100%	0	0%	100%	0	0%	100%
Total Cars		42			43			44		
Avg Delay		19 sec			17 sec			16 sec		

PEDESTRIANS



LEVEL OF TRAFFIC STRESS (PLTS)



Desired facility level for an All Ages and Abilities network. May not be feasible in some land use contexts.

SIDEWALK WIDTH AND CONDITION

Actual Sidewalk Width	Sidewalk Condition			
	Very Good	Good	Fair	Poor
<4'	LTS 4	LTS 4	LTS 4	LTS 4
4'	LTS 3	LTS 3	LTS 3	LTS 4
5'	LTS 2	LTS 2	LTS 2	LTS 4
6'+	LTS 1	LTS 1	LTS 2	LTS 3

Adjustment Factors

- Low volume residential streets with 4'-5' sidewalk – Lower 1 LTS
- 5' detached sidewalk in very good or good condition – Lower 1 LTS

UNSIGNALIZED CROSSINGS

Speed Limit	Total Auto Lanes Crossed At One Time		
	1-3 Lanes	4-5 Lanes	6+ Lanes
20-25	LTS 1	LTS 2	LTS 4
30	LTS 1	LTS 2	LTS 4
35	LTS 2	LTS 3	LTS 4
40+	LTS 3	LTS 4	LTS 4

Adjustment Factors

- No Illumination Present – Add 1 LTS
- Ramps Inaccessible per Inventory – Add 1 LTS
- Add a Rectangular Rapid Flashing Beacon (Median required when over 3 lanes) – Lower 1 LTS
- Pedestrian refuge medians of at least 8' with a vertical element would reduce the total number of lanes crossed at one time to the distance from curb to median.

Pedestrian LTS

Improve from LTS 3/4 to LTS 1/2

BICYCLISTS



LEVEL OF TRAFFIC STRESS (BLTS)



Desired facility level for an All Ages and Abilities network. May not be feasible in some land use contexts.

BIKE LANE AND BUFFERED BIKE LANES

Used in situations where there is a dedicated bike lane with or without a painted buffer. Bike lane width is measured exclusive of the gutter pan.

# of Auto Lanes	Bike Lane Width (Includes Buffer)	Posted Speed (Actuals When Available)						
		20 mph	25 mph	30 mph	35 mph	40 mph	45 mph	50+ mph
2-3	6'+	LTS 1	LTS 1	LTS 2	LTS 2	LTS 3	LTS 3	LTS 4
	4' or 5'	LTS 2	LTS 2	LTS 2	LTS 2	LTS 3	LTS 4	LTS 4
4-5	6'+	LTS 2	LTS 2	LTS 2	LTS 2	LTS 3	LTS 3	LTS 4
	4' or 5'	LTS 2	LTS 2	LTS 2	LTS 3	LTS 3	LTS 4	LTS 4
6+	Any Width	LTS 3	LTS 3	LTS 3	LTS 3	LTS 4	LTS 4	LTS 4

Adjustment Factors

- Heavily Utilized Parking Adjacent to a 4' or 5' Bike Lane – Add 1 LTS
- Roadway Pavement Condition Index Rating Below 70 – Add 1 LTS
- Frequent Commercial Driveway Crossings – Add 1 LTS

RAISED/PROTECTED LANES AND MULTI-USE PATHS

Used in situations where there are protected bike lanes or multi-use paths. For all segments (between intersections), these would be considered LTS 1.

Adjustment Factors

- Raised Bike Lanes At >35 MPH – Add 1 LTS
- Frequent Commercial Driveways – Add 1 LTS
- Bike lanes using only candles – Add 1 LTS

Bicycle Lane LTS

Improve from LTS 3/4 to LTS 2

BICYCLISTS



LEVEL OF TRAFFIC STRESS (BLTS)



Desired facility level for an All Ages and Abilities network. May not be feasible in some land use contexts.

UNSIGNALIZED INTERSECTIONS

Used in situations where there is no signal. To rank, the highest stress score of any leg would be utilized.

Posted Speed	Total Auto Lanes Crossed		
	1-3 Lanes	4-5 Lanes	6+ Lanes
20-25	LTS 1	LTS 2	LTS 4
30	LTS 1	LTS 2	LTS 4
35	LTS 3	LTS 3	LTS 4
40+	LTS 3	LTS 4	LTS 4

Adjustment Factors

- Adding a Rectangular Rapid Flashing Beacon (RRFB) – Lower 1 LTS
- Refuge medians of at least 8' with a vertical element would reduce the total number of lanes crossed at one time to the distance from curb to median.
- Intersections with a Bike Lane and Right Turn Lane – Add 1 LTS

ROUNDBABOUTS

Used in situations with a roundabout to describe the experience when bicyclists take the lane. For those mixing with pedestrians, the pedestrian table would be used.

Circulating Lanes	Total Entry Leg ADT (VPD)	LTS
1	<6000	LTS 2
1	>6000	LTS 3
2+ (Partial or Full)	Any	LTS 4

Adjustment Factors

- Slip lane present – Add 1 LTS

Bicycle Crossing LTS

Improve from LTS 3/4 to LTS 1/2

2024 Via Appia Improvements

The Restriping was completed by end of July 2024.

Citizen initiated changes to the interim design led to grinding out hash marks instead of striping over them. The grinding deteriorated asphalt prematurely and resulted in poor road conditions over time in conjunction with impacts of Marshall Fire construction equipment impacts.



Revised Interim

2024 Maintenance Striping

Added 3 Left Turn Lanes

Pine Street Existing

Added Griffith

Added Harper

Added Via Capri



Speed (mph) 2025/2023 **38/42**

Annual Avg Daily Traffic 2025/2023

Speed Limit Sign

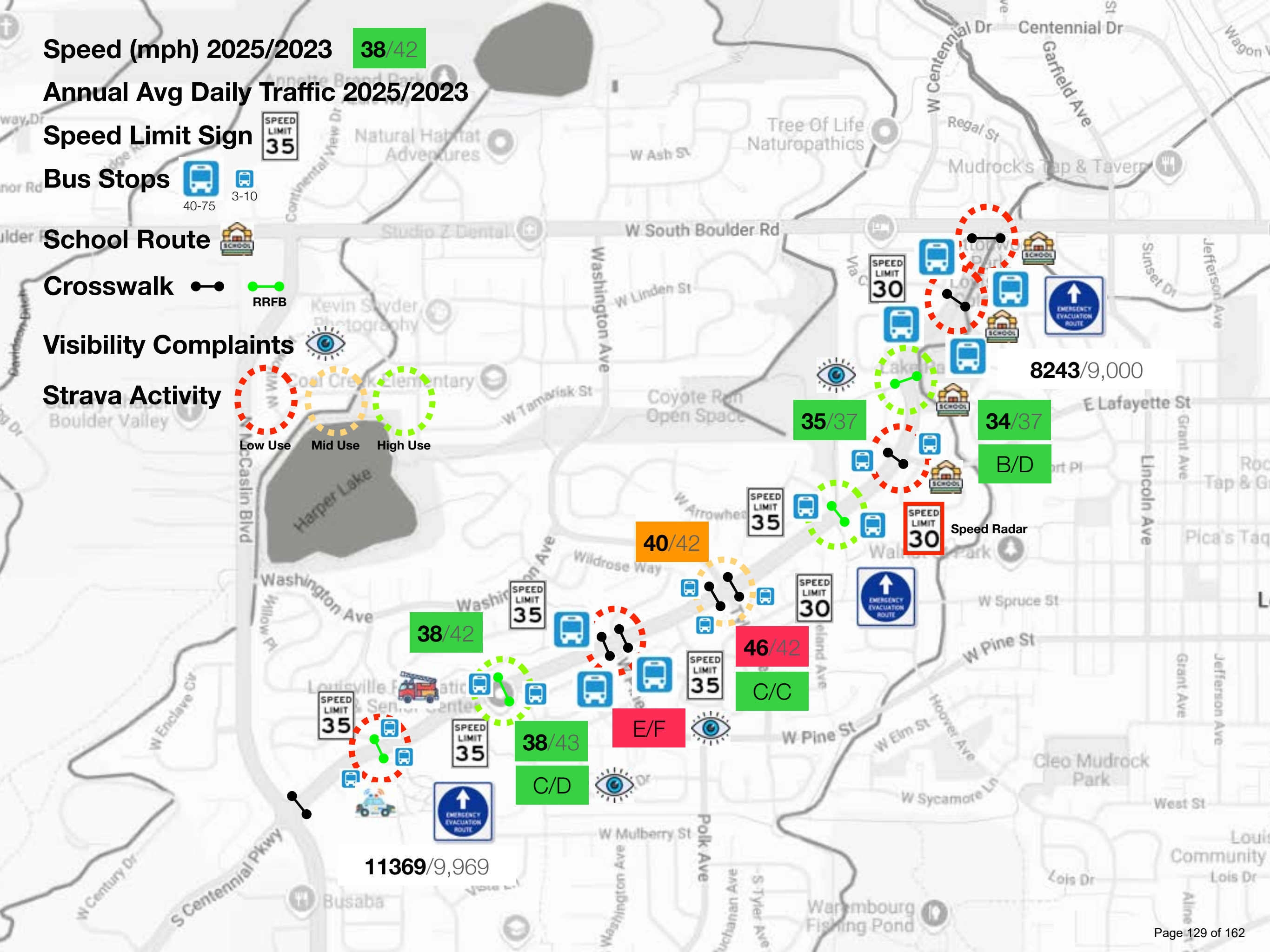
Bus Stops  
40-75 3-10

School Route 

Crosswalk   RRFB

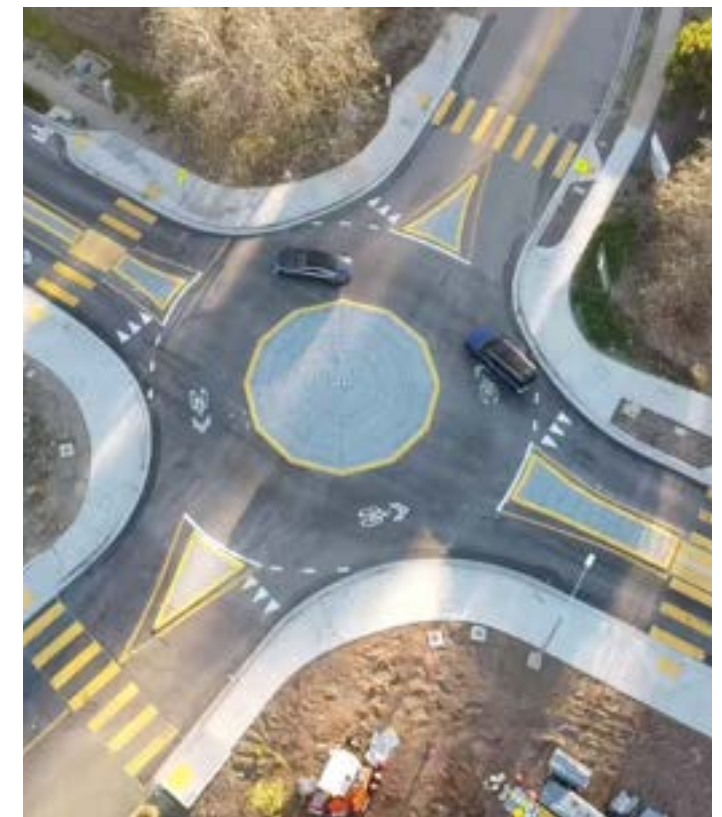
Visibility Complaints 

Strava Activity  Low Use  Mid Use  High Use



2025 Via Appia Improvement Metrics

Description	Vehicle LOS	Average Daily Traffic	Peak Left AM(PM)	Left/Right Lanes	Speed	Bicycle LTS	Ped LTS	Visibility Issues	Bus Stop (People)	School Route	Strava/Active Route	Near Term Improvement
Eldorado Lane	-	< 500	-	Left	No	2	1 (B)	No	3-10 Low	No	Low	None
Recreation Center	C/D	3,000	26 (53)	Left	No	2	1 (B)	Yes	3-25 Low	No	High	None
Pine Street	E/F	4,000	139 (102)	Left(s)/EB Right	Yes	3	3	Yes	25-75 High	No	Low	Car/Ped
Church Lane	-	< 500	-	Left	Yes	-	-	No	3-10 Low	No	Low	None
Tyler Avenue	C/C	3,500	39 (19)	Left(s)	Yes	3	2	No	3-10 Low	No	Moderate	Ped
Sagebrush Way	-	< 500	-	Left	No	1	1 (B)	No	15-35 Moderate	Yes	High	None
Lafayette Street	B/D	2,500	41 (57)	Left(s)	No	2	1	Yes	6-20 Low	Yes	Low	None
Lake Park	-	-	-	-	No	1	1 (B)	-	-	Yes	High	None
Griffith/Harper	-	< 500	-	Left	No	-	-	Yes	6-20 Low	Yes	Low	None
Via Capri	-	< 500	-	Left	No	2	1	No	25-75 High	Yes	Low	None



Modular Roundabouts - \$800,000



Modular Roadway Systems

Reimagine Traffic Control Hardware Design

Vortex Modular Roadway Systems greatly reduce long-established cost and installation time baselines for traffic calming and guidance hardware like roundabouts and bike lane dividers. Our product anchors on top of existing road surfaces and installations are completed in days, not months. Our recycled composite polymer modules are fully mountable by trucks and buses *during installation*, often eliminating the need to reroute traffic. Our system resists most issues found with conventional materials including rot, UV, freeze/thaw, rain, bugs and heavy loads. The fully customizable solution provides endless possibilities for designers – any size, shape or color – and can be reshaped *after installation*.

Applications

- Roundabouts
- Bike Lane Dividers
- Lane Dividers
- Traffic Calming
- Pedestrian Refuge



Key Features

- Lays out / drive over in hours
- Anchor Over Existing Asphalt
- Fully Install in Days
- Fully Mountable
- Rated for Heavy Loads
- 50 yr. Board Life
- All Weather Conditions
- Modify Shape after Install
- All Colors
- Customizable
- Recycled / Recyclable
- Temporary / Permanent



www.vortex-roundabouts.com

Rev: 01

Tel. 619-786-7855

E-Mail: info@vortex-roundabouts.com



Modular Roadway Systems

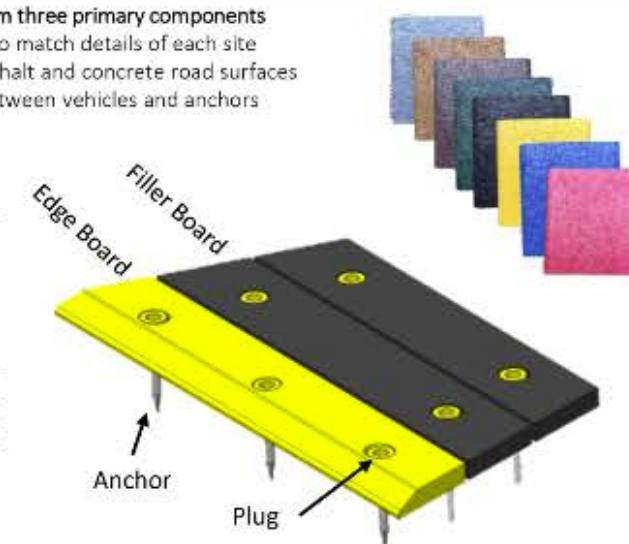
Specifications

Vortex Modular Roadway Systems are constructed from three primary components

- Modular boards – CNC-milled to custom shapes to match details of each site
- Anchors – Attach modules directly to existing asphalt and concrete road surfaces
- Plugs – Provide an impact-absorbing interface between vehicles and anchors

Individual Module Specifications

Dimensions	Value	Unit
Length (Max)	16	ft
Length (Typical)	3 - 8	ft
Thickness	2.5 - 3.0	in
Width	12	in
Weight	11 - 12	lb/ft
Color	Any	
Expected Life	50	yrs
Material		
Type	Polymer Composite	
Recycled	Yes	
Recyclable	Yes	
Textured Surface	Yes	



Anchors and Plugs

Vortex Modular Roadway Systems are made from long-lasting materials engineered to withstand repeated transit by the largest vehicles. The material used to form individual modules has an expected 50-year life. Our patented engineering grade urethane elastomeric plugs mitigate load transfer to anchors, while resisting extreme environments, extending system life, and reducing maintenance. The system anchors directly over existing roadway substrates such as asphalt or concrete. Multiple corrosion-reducing options are offered, depending on site-specific conditions.

Anchor	Value	Unit
Compatible Roadway Type		
	Asphalt	
	Concrete	
Bolt Size (diameter)		
	3/8	in
	5/8	in
Anchor Material		
	Galvanized	
	304 SS	
	316 SS	
Standard Anchor Adhesive		
	Epoxy or Cement	
Specialty Anchor Adhesives for:		
	Wet Conditions	
	Cold Conditions	

Plug	Value	Unit
Material		
	Urethane Elastomer	
Color		
	Any	
Bolt Compatibility		
	3/8	in
	5/8	in
UV Resistant		
	Yes	



www.vortex-roundabouts.com

Rev: 01

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Concrete Roundabout

\$2,500,000

Directional Ramps & Pedestrian Refuge

Provides Clarity to Driver regarding which way Pedestrian is crossing.

Provides less exposure crossing the street.

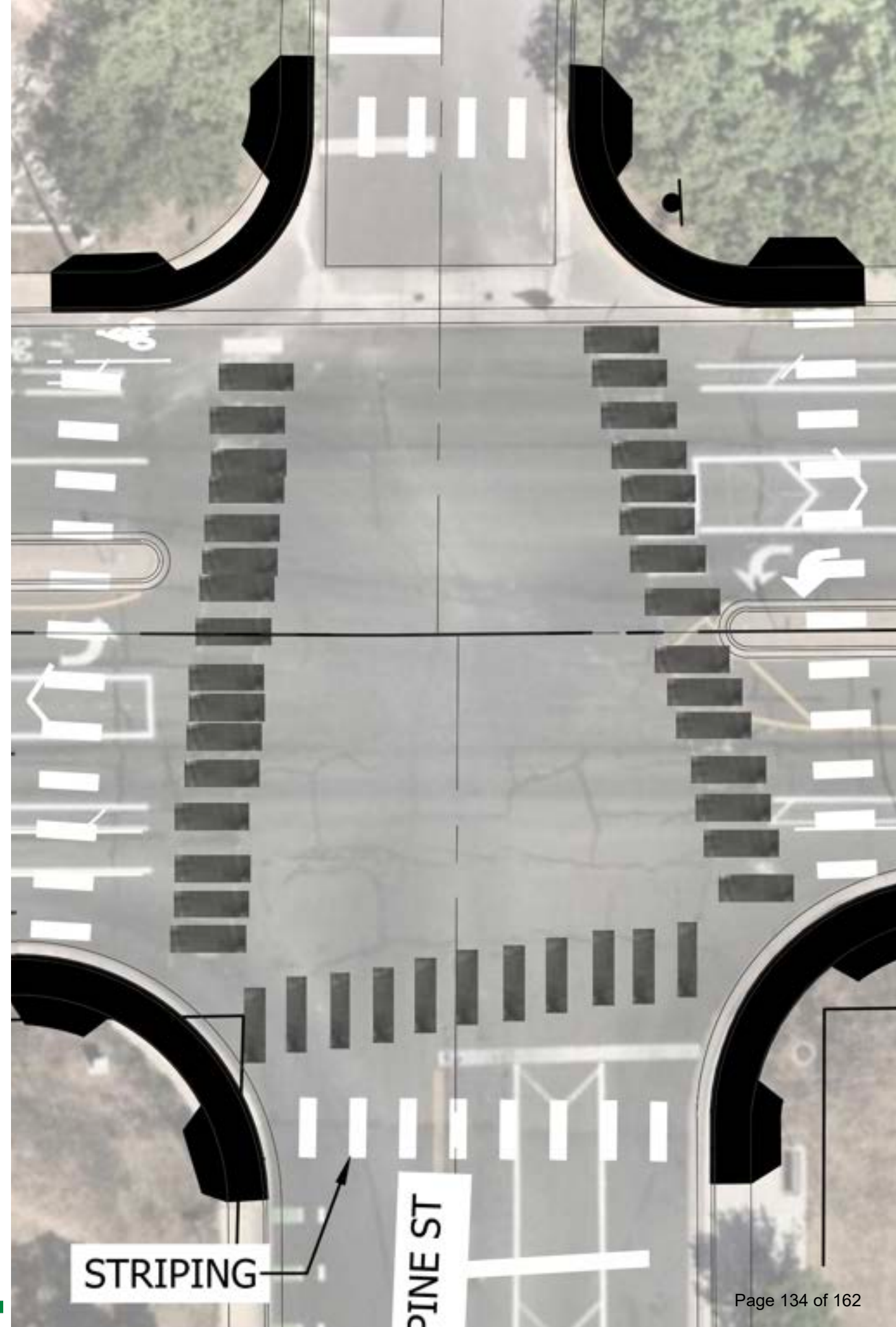
Refuge breaks up crossing and provides protection.

Pine Street \$55,000

Tyler Avenue \$75,000

Lafayette \$65,000

Via Capri \$75,000





Combined Bicycle and Car Right Turn Lane

Low Cost

All Way Stop Sign Controlled

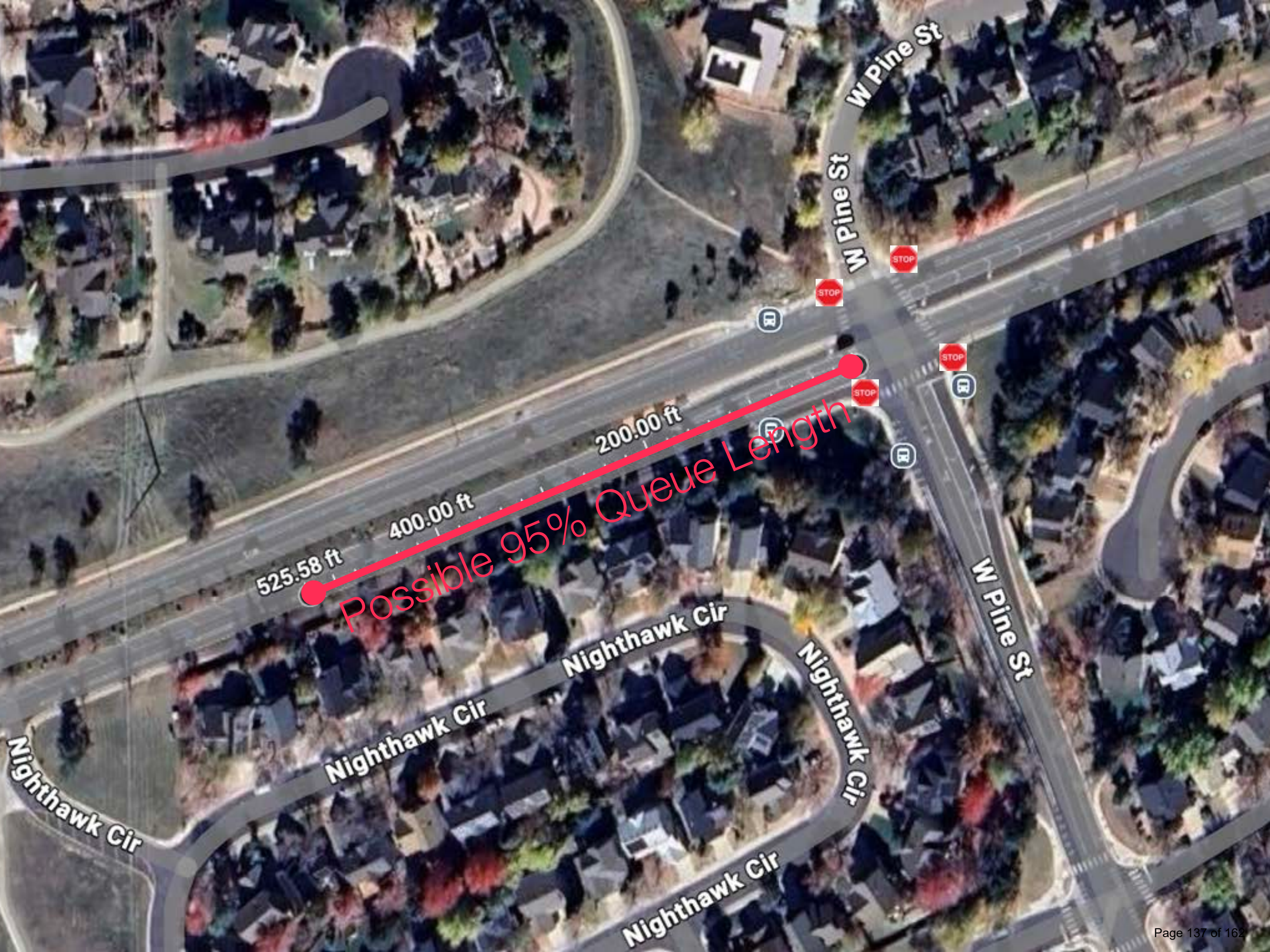
Quick and Cheap. Not Perfect.

Table 8: 2025 All-Way Stop Control Capacity Analysis

Intersection	Peak Period	Control Level of Service	Control Delay (s/veh)	Critical Approach	95th Percentile Queue (ft)
Via Appia Way / Rec Center Entrance	AM	C	16	WB	150
	PM	F	57	EB	543
Via Appia Way / Pine Street	AM	C	16	WB	133
	PM	F	55	EB	525
Via Appia Way / Tyler Avenue	AM	B	13	WB	108
	PM	C	23	EB	250
Via Appia Way / Lafayette Street	AM	B	12	SB	80
	PM	C	22	NB	240

Table 9: 2035 All-Way Stop Control Capacity Analysis

Intersection	Peak Period	Control Level of Service	Control Delay (s/veh)	Critical Approach	95th Percentile Queue (ft)
Via Appia Way / Rec Center Entrance	AM	D	29	WB	315
	PM	F	122	EB	978
Via Appia Way / Pine Street	AM	D	27	WB	268
	PM	F	126	EB	993
Via Appia Way / Tyler Avenue	AM	C	18	WB	180
	PM	F	52	EB	493
Via Appia Way / Lafayette Street	AM	B	14	SB	120
	PM	E	49	NB	485



Possible 95% Queue Length



Trail Ridge Dr

Louisville Fire Station 2

Possible 95% Queue Length

544.51 ft

400.00 ft

200.00 ft

Tennis Courts

ChargePoint
Charging Station

900 Via Appia Way
Recently viewed

ville Arboretum

Location Improvement Options

Description	Do Nothing	4 Way Stop	RRFB	HAWK	Directional Ramps and Pedestrian Refuge	Roundabout	Traffic Signal
Pro's	Cheap	Cheap	Lower Cost Familiar	95%+ Compliance	Adds Comfort Driver Clarity	Auto LOS A/B Ped/Bike LOS 1/2	Familiar
Con's	Leave's Questions	Increased Delay LOS E/F at Peak	Increases Rear End Collisions	Confuses Some No Auto LOS	No Auto LOS	Confuses Some	Accidents Power Needs
Cost	\$0	\$5,000	\$50,000	\$500,000	\$50k - \$100k	Modular ~ \$800k Concrete ~ \$2.5m	\$1,000,000
Recreation Center	✓	?	—	✗	✗	✓	✓
Pine Street	?	?	?	✗	✓	✓	✓
Church Lane	✓	✓	✗	✗	✓	✗	✗
Tyler Avenue	✓	?	✗	✗	✓	✓	✓
Sagebrush Way	✓	✓	—	✗	✗	✗	✗
Lafayette Street	✓	✓	✗	✗	✓	✓	✓
Lake Park	✓	✓	—	✗	✗	✗	✗
Griffith/Harper	✓	✓	✗	✗	✓	✗	✗
Via Capri	✓	✓	✗	✗	✓	✗	✗



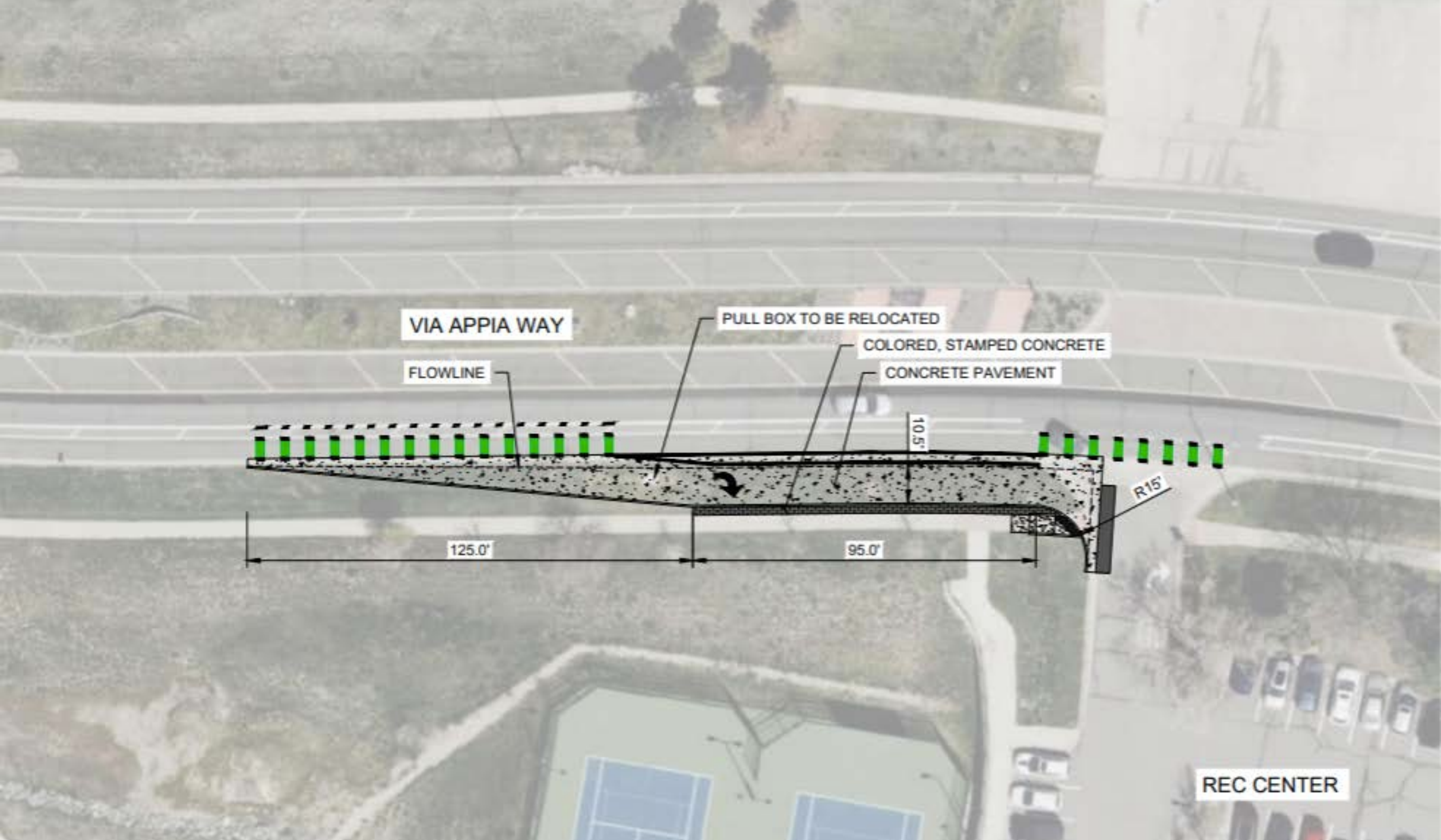
Eldorado Lane

Crosswalk - LTS 1



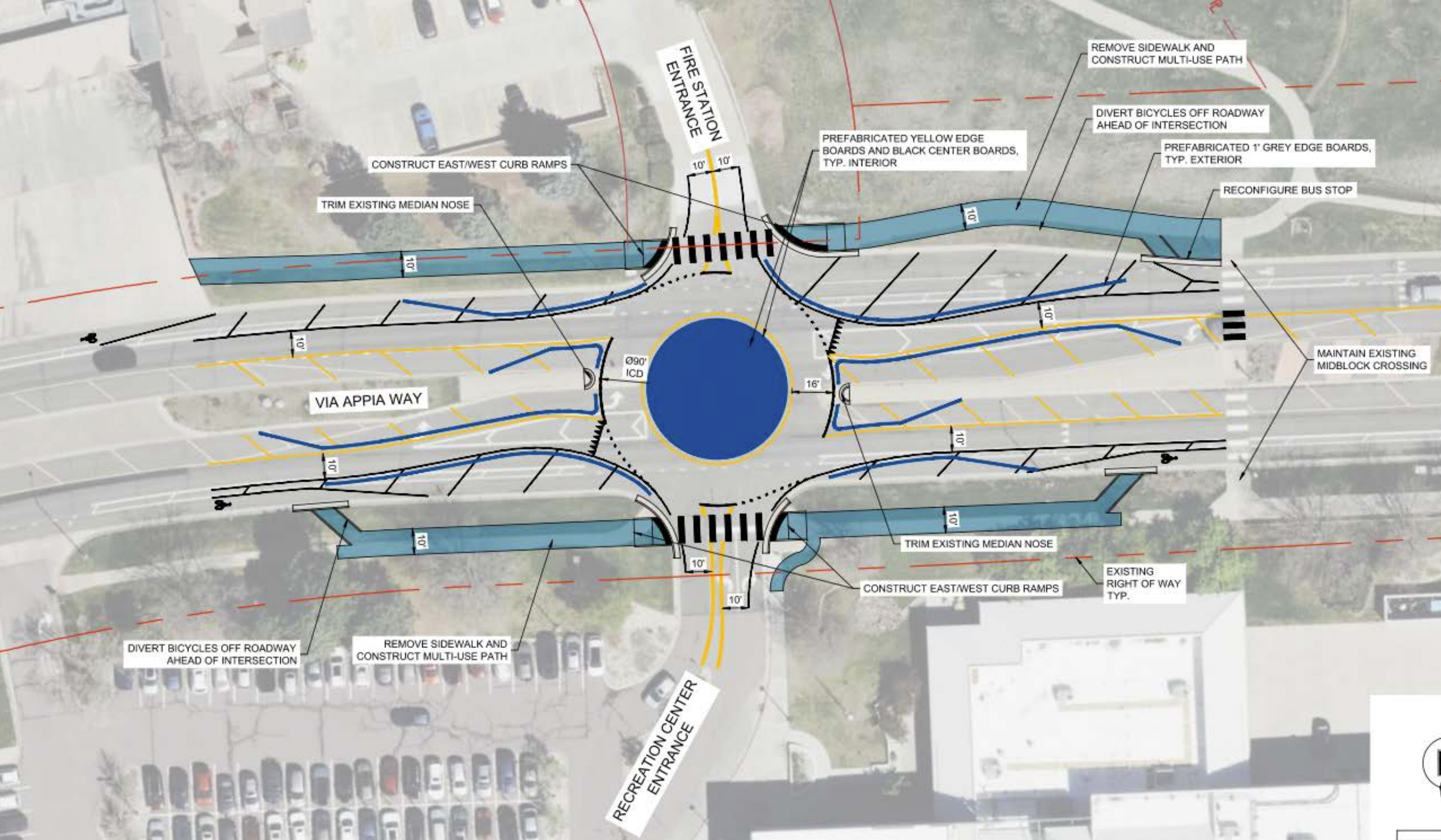
Recreation Center

Crosswalk - LTS 1
Intersection - LOS C/D



Recreation Center Concept Right Turn Lane

\$200,000



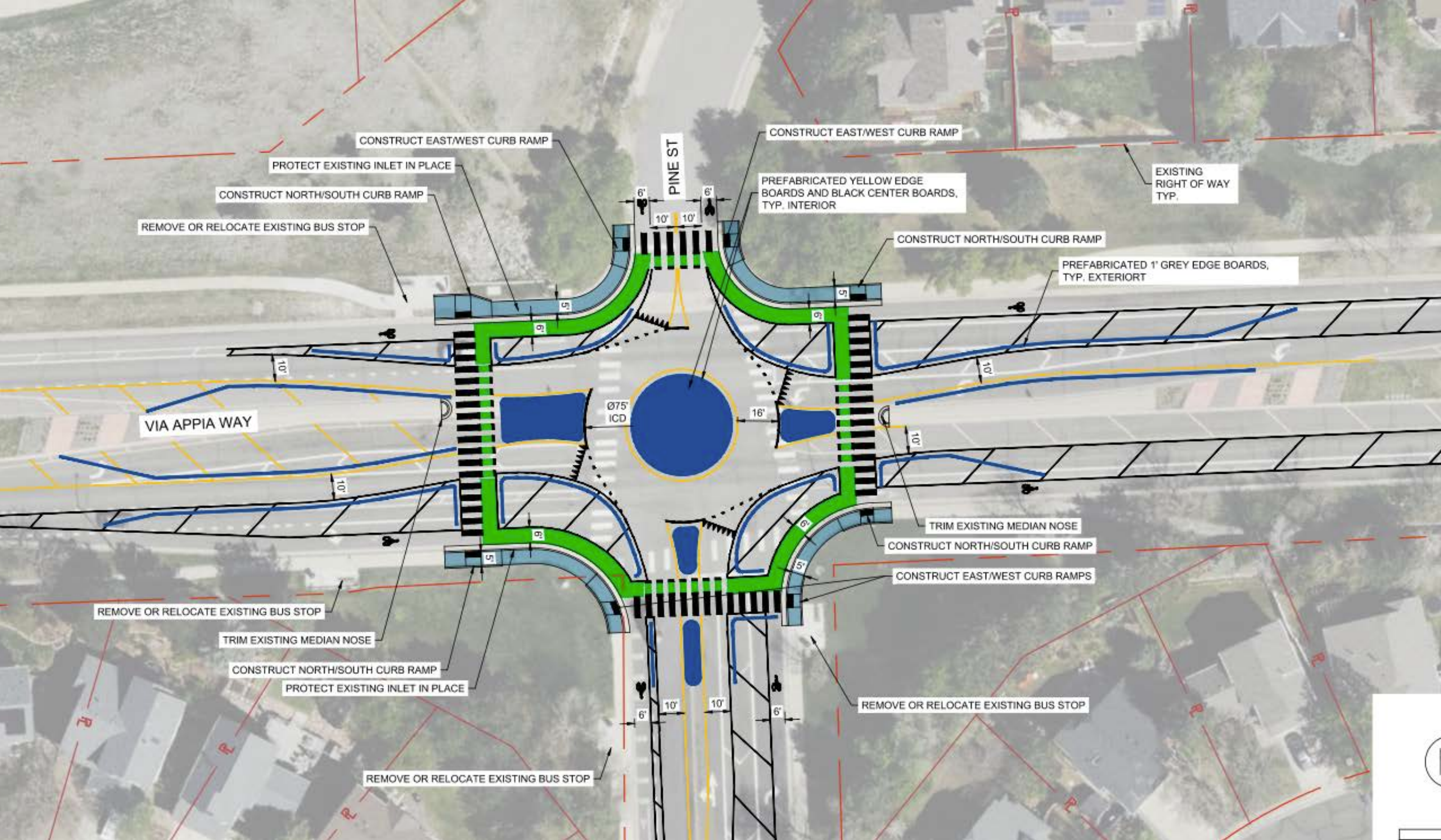
Recreation Center Concept Roundabout

\$675,000 Modular
\$2,300,000 Concrete



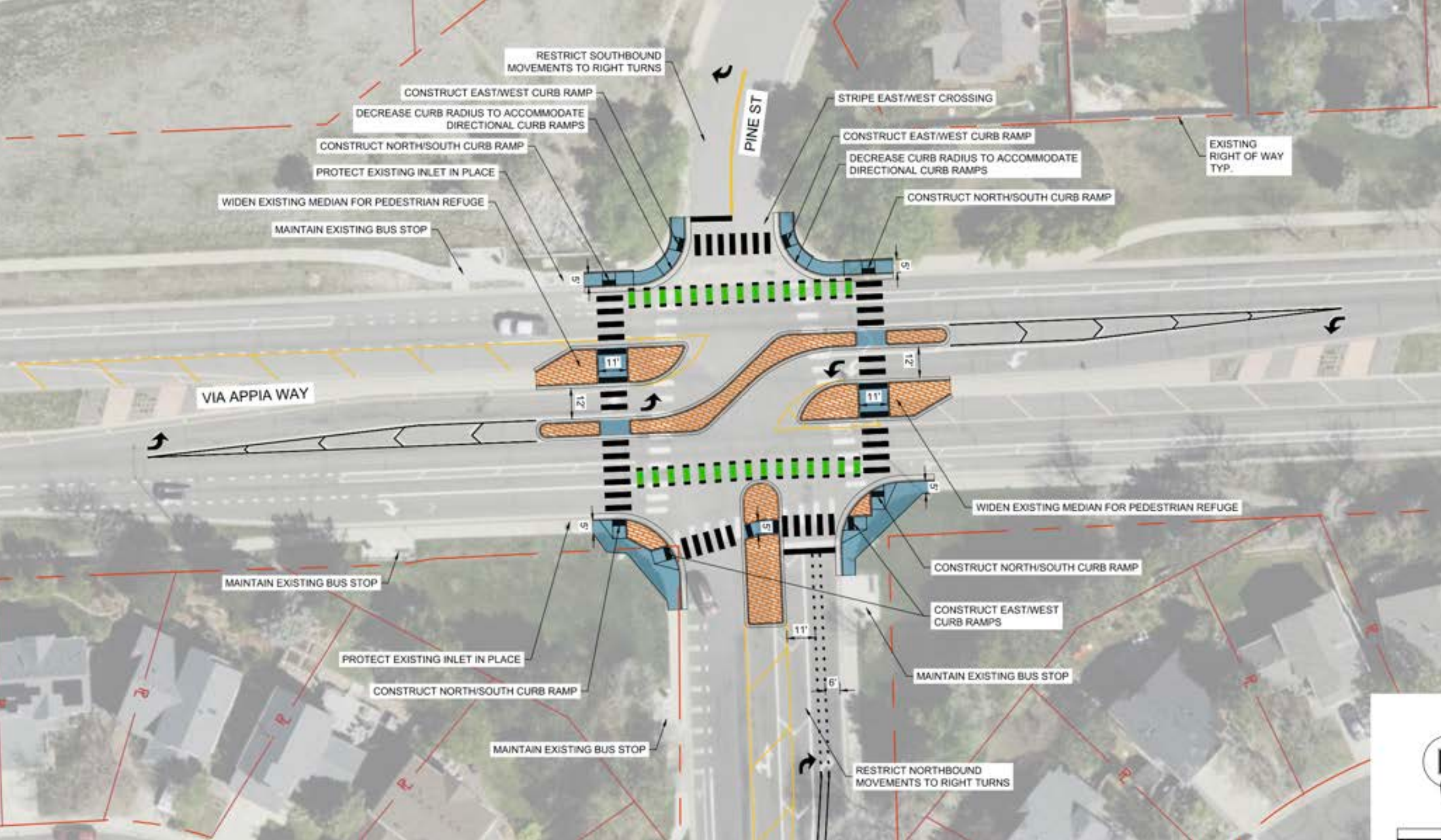
Pine Street

Crosswalk - LTS 2-3
Intersection - LOS E/F



Pine Street Concept Roundabout

\$800,000 Modular
\$2,700,000 Concrete



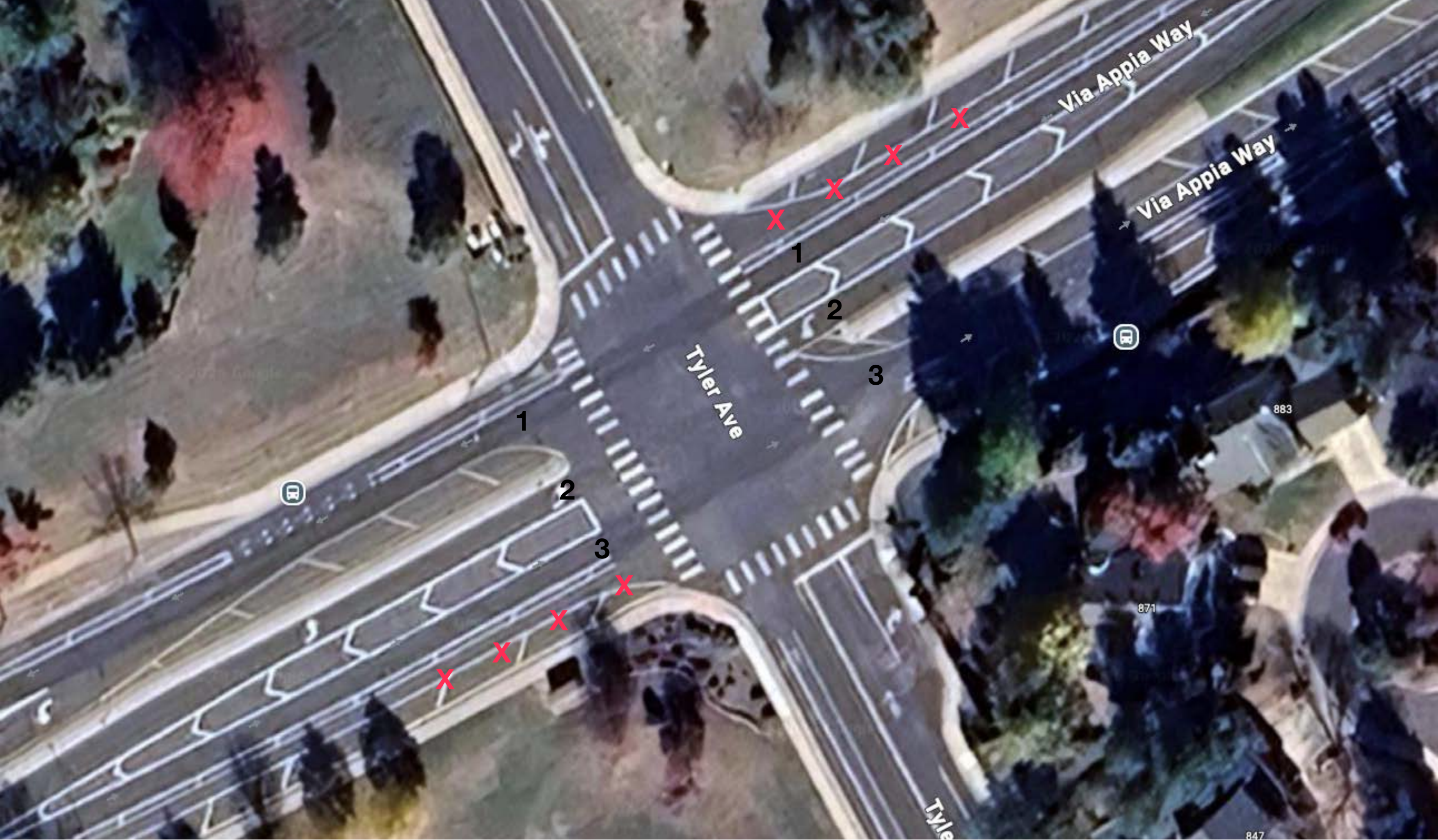
Pine Street 3/4 Intersection w/ Tyler

\$700,000 Concrete



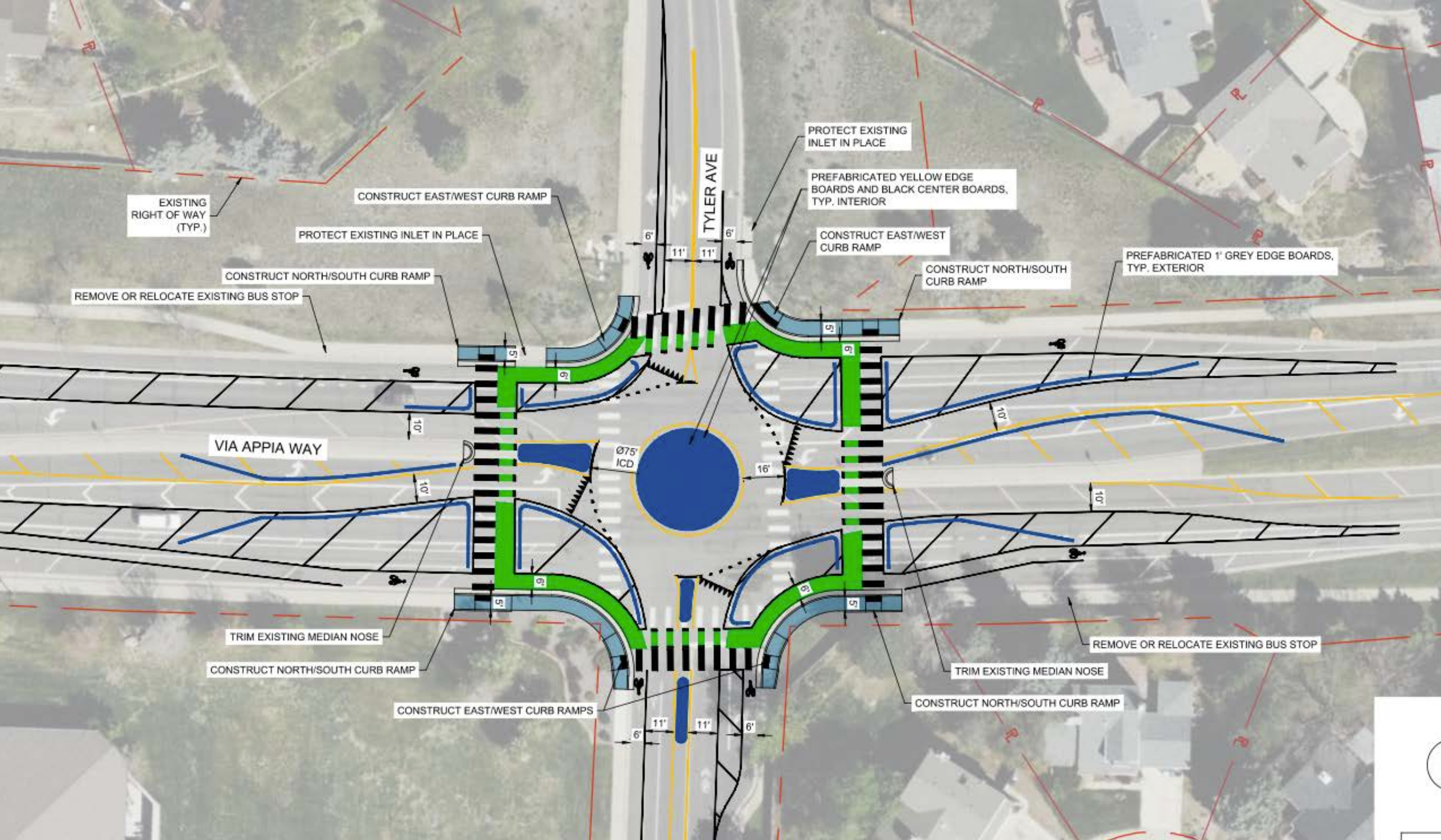
Church Lane

Crosswalk - N/A



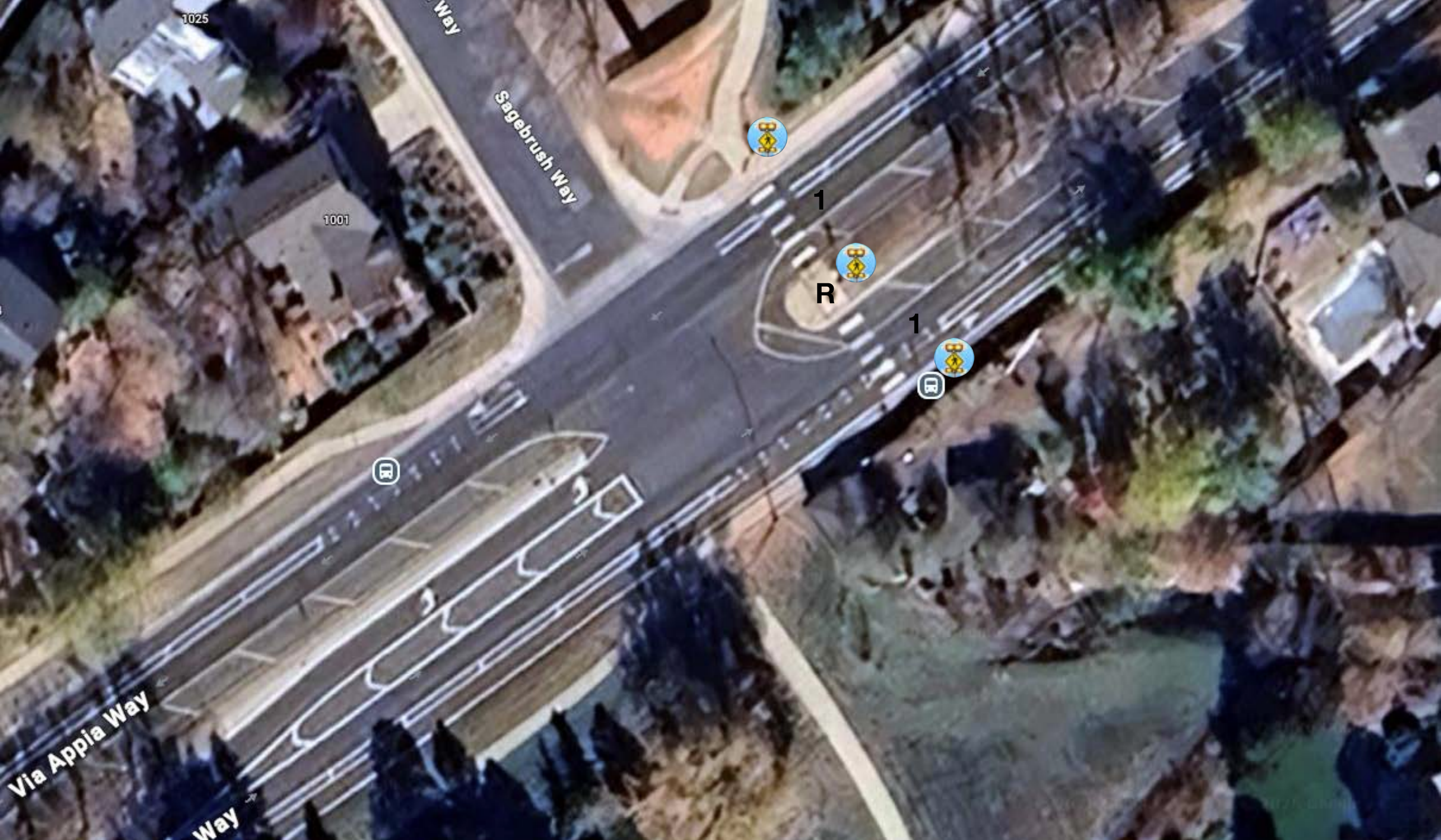
Tyler Avenue

Crosswalk - LTS 2
Intersection - LOS C/C



Tyler Street Concept Roundabout

\$700,000 Modular
\$2,300,000 Concrete



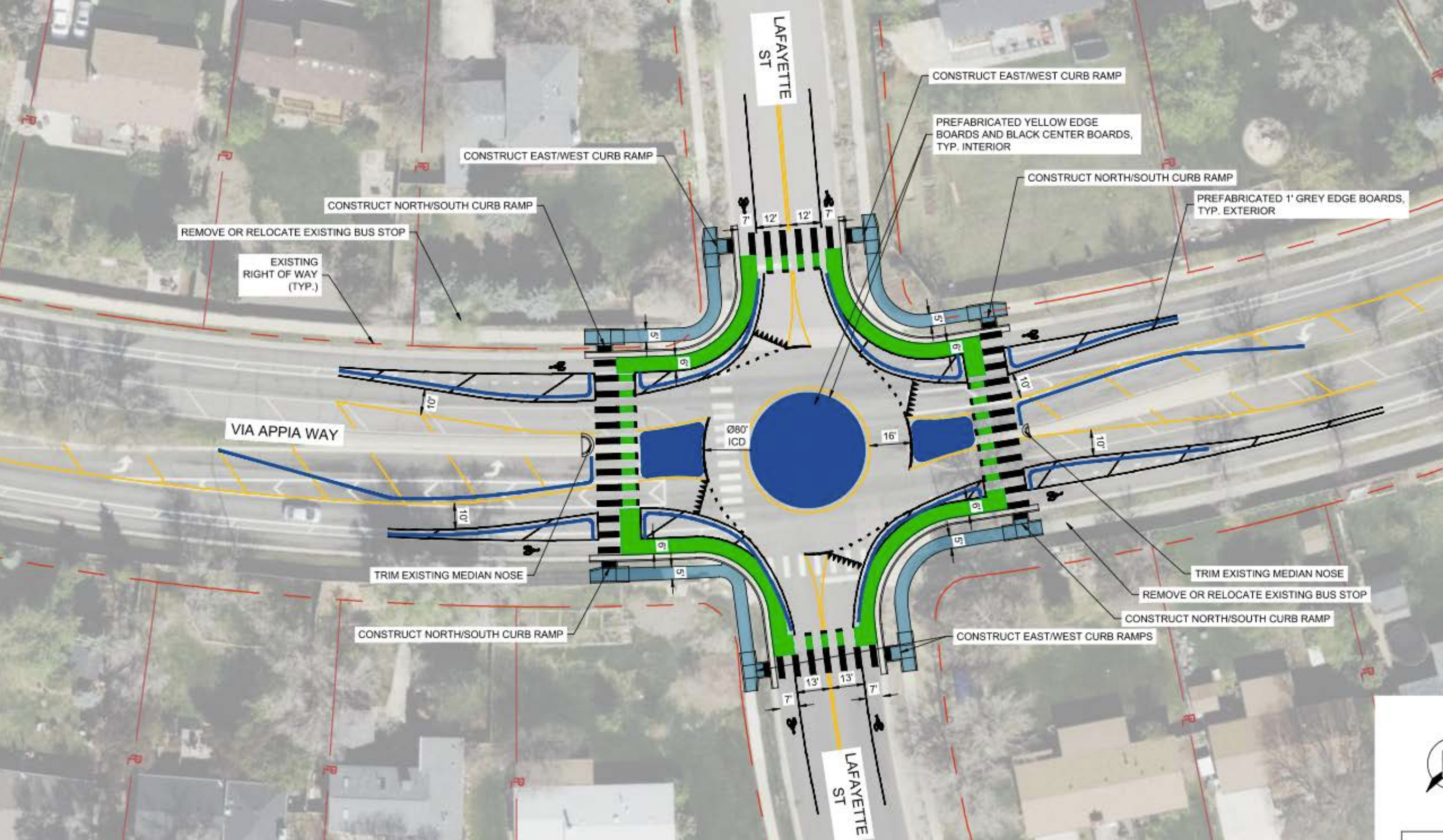
Sagebrush Way

Crosswalk - LTS 1



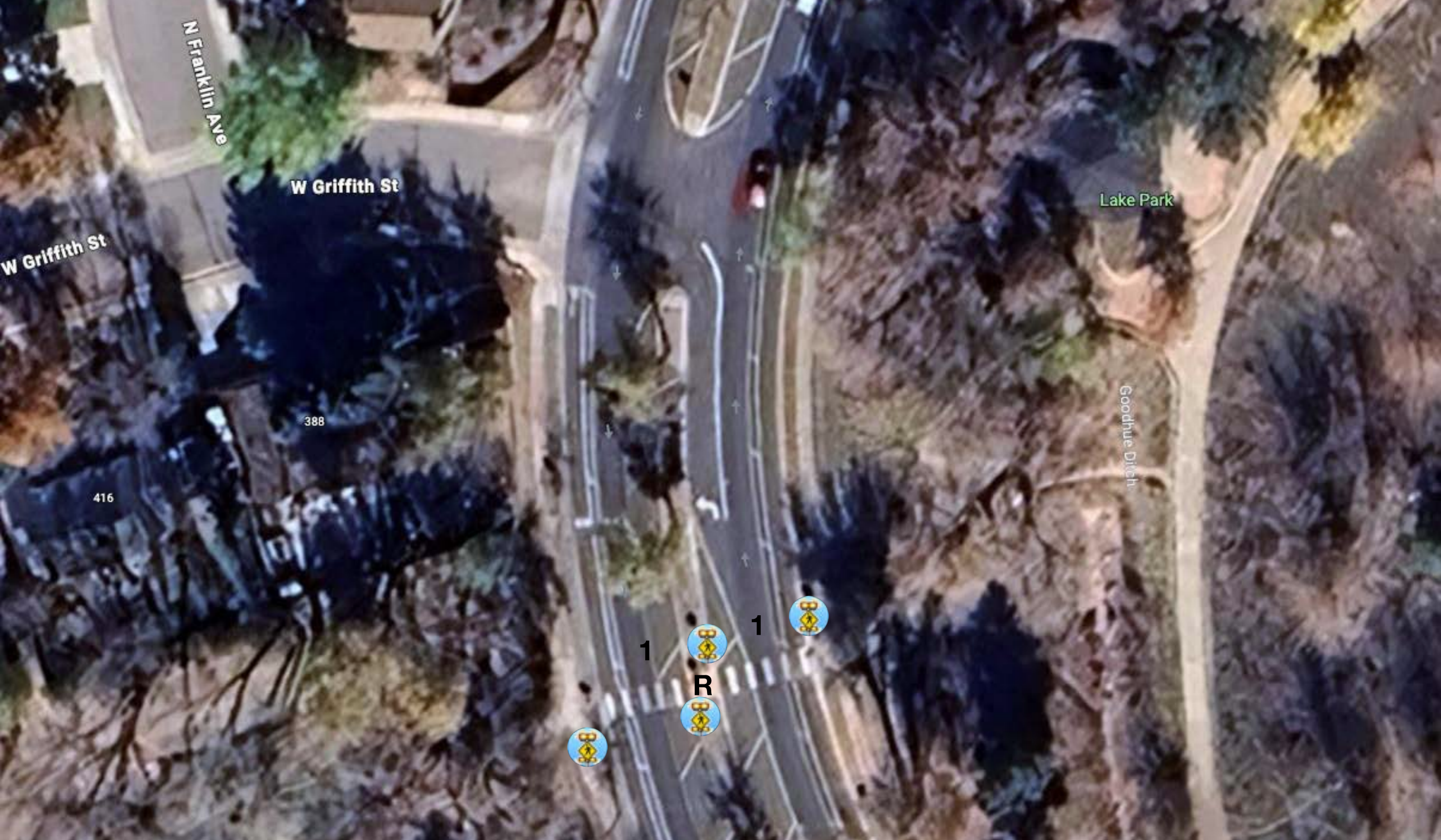
W Lafayette Street

Crosswalk - LTS 1
Intersection - LOS B/D



Lafayette Street Concept Roundabout

\$700,000 Modular
\$2,400,000 Concrete



W Griffith Street Lake Park Crosswalk

Crosswalk - LTS 1



W Harper Street

Crosswalk - N/A



Via Capri

Crosswalk - LTS 1



SBR Bus Stop

No Sidewalk on South Side

South Boulder Road No Right On Red

No Right on Red was implemented due to number of auto crashes and auto and crosswalk conflicts.

Staff have monitored and do not recommend changes to No Right Turn on Red.

Staff believe this should be a closed topic.



2026 Paving

Polk/Dahlia

Decision Points

As Is - Keep it the way it is.

No Advisory - Keep only speed cushions and raised crosswalk.

Raised Only - Keep raised crosswalks. Add Century and Hackberry locations.



Observations?

- No Accidents have happened since improvements.
- Speed Cushions are effective at cutting speeds but people aren't really big fans of them.
- People love the raised crosswalks
- People are very mixed about the advisory bike lane striping.
- People complaining about the advisory bike lanes say they don't like to think and it makes them scared.



Polk Dahlia Corridor Accidents

2022 to Present

Date	Location	Time of Day	Road/Weather Conditions	Movement	Type	Notes
10/28/2022	S Madison & Polk Avenue	7:45 am	Dry/Clear	NB to WB	Car vs Bike	Distracted Driver. Bikes Did Not Confirm.
07/27/2023	Powerline Trail & Dahlia Street	7:30 am	Dry/Clear	EB	Car vs Pedestrian	Sun Glare Distracted by Multiple Peds
Fall 2023	Improvements Installed					
05/02/2024	Mulberry and Polk	3:00 pm	Dry/Clear	Police Chase	Car vs Multiple Cars	Police Chase

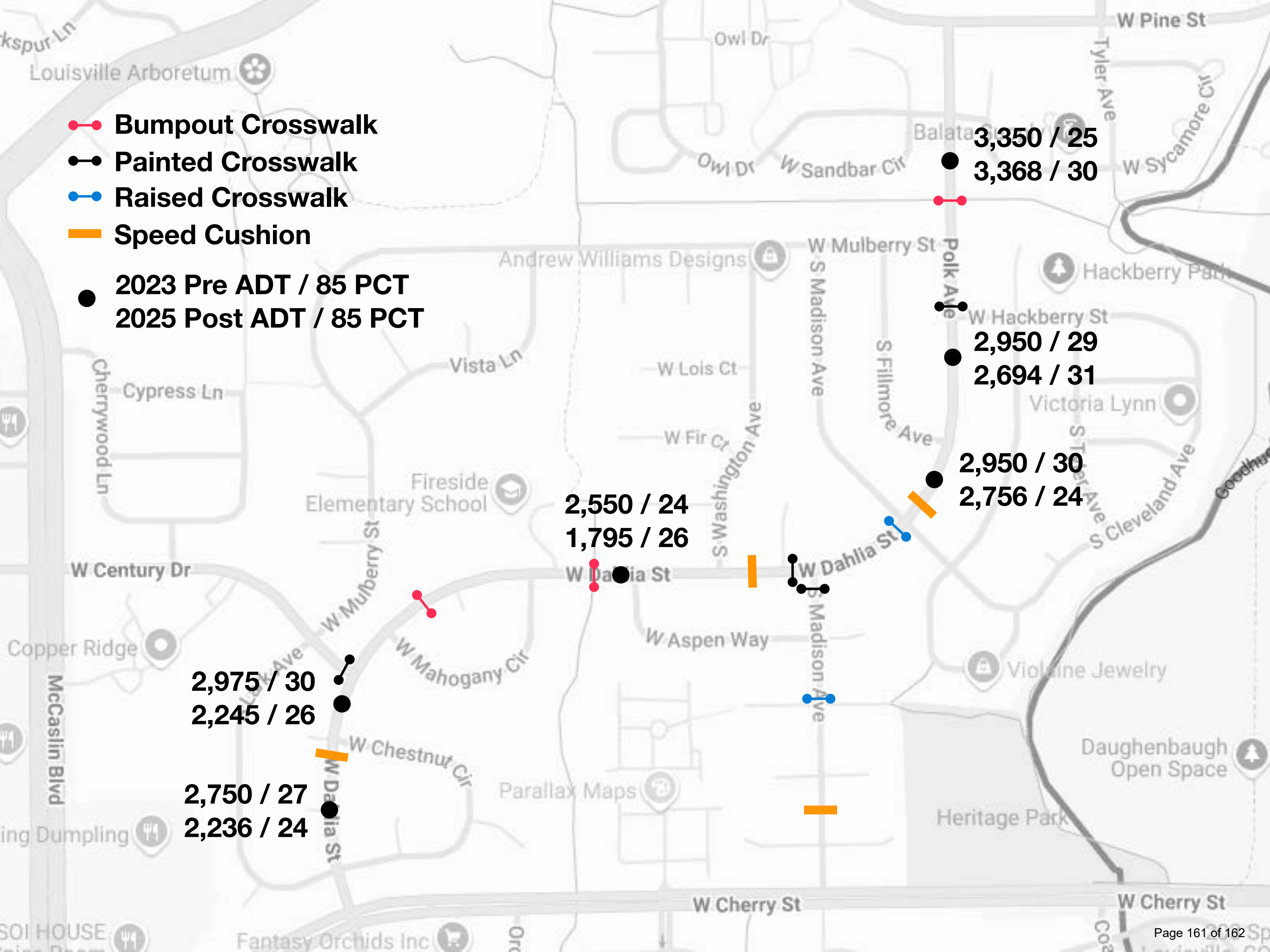
● Bumpout Crosswalk

● Painted Crosswalk

● Raised Crosswalk

— Speed Cushion

● 2023 Pre ADT / 85 PCT
● 2025 Post ADT / 85 PCT



T H E
E N D